#### TRANSCRIPT OF PROCEEDINGS

December 13, 2000

9:30 A.M.

CIWMB Board Room 8800 Cal Center Drive Sacramento, California

REPORTED BY: Terri L. Emery, CSR No. 11598

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- 3 CHAIR MOULTON-PATTERSON: I'd like to call the
- 4 meeting back to order. This is the second day of our
- 5 meeting, and when we left off last night we had to skip a
- 6 little bit. So we're going back to 9 and then we go to
- 7 12; is that correct? Number 9. Thank you.
- 8 I guess we do take roll.
- 9 BOARD SECRETARY: Eaton.
- Jones.
- BOARD MEMBER JONES: Here.
- 12 BOARD SECRETARY: Medina.
- 13 BOARD MEMBER MEDINA: Here.
- 14 BOARD SECRETARY: Paparian.
- 15 BOARD MEMBER PAPARIAN: Here.
- 16 BOARD SECRETARY: Roberti.

17	Moulton-Patterson.
18	CHAIR MOULTON-PATTERSON: Here.
19	We have a quorum.
20	Ex partes, Mr. Jones?
21	BOARD MEMBER JONES: No.
22	CHAIR MOULTON-PATTERSON: Mr. Medina.
23	BOARD MEMBER MEDINA: None.
24	CHAIR MOULTON-PATTERSON: Mr. Paparian.
25	BOARD MEMBER PAPARIAN: A brief conversation

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- 1 with John Cupps and a letter from Sean Edgar representing
- 2 California Refuse Removal Council dated December 11th
- 3 regarding Item 9.
- 4 CHAIR MOULTON-PATTERSON: Thank you. I have
- 5 none other than saying hello to Terry Laveille.
- 6 So Number 9, Ms. Nauman.
- 7 MS. NAUMAN: Good morning, Madam Chair and Board
- 8 Members. Julie Nauman, Permitting and Enforcement
- 9 Division.
- 10 Item Number 9 is consideration of approval to
- 11 formally notice proposed regulations for a nonhazardous,
- 12 nonputrescible industrial solid waste disposal at a
- 13 permitted Class I hazardous waste disposal facility. You
- 14 will recall that in May of this year the Board adopted
- 15 emergency regulations to address this issue and directed
- 16 staff to begin the process of developing regulations that
- 17 would then move through the formal permit and regulation
- 18 process.
- 19 That's what we're here to do today, to review
- 20 the text of the regulations that we're proposing to begin
- 21 the formal process. Virginia Rosales will be presenting
- 22 the item.
- 23 MS. ROSALES: Good morning, Madam Chair and
- 24 Board Members. Virginia Rosales with the Permitting and
- 25 Inspection Branch.

- 1 First of all, it should be noted that there was
- 2 a revised agenda item, which I believe you all have a
- 3 copy of, and there are copies on the back table.
- 4 Apparently the item was jumbled while it was transferred
- 5 into our web site, so the item has been corrected and we
- 6 have removed the duplicated text that was in the item and
- 7 identified number 2 issue on page 3, which was
- 8 inadvertently lost during the transfer. That second
- 9 issue deals with the use of captive insurance as a
- 10 financial assurance mechanism.
- 11 As Julie just said, in May the Board adopted the
- 12 emergency regulations and directed staff to submit them
- 13 to the Office of Administrative Law early out, and those
- 14 emergency regulations were approved on July 31st, 2000
- 15 and became effective October 1, 2000.
- 16 As directed by the Board in January 2000 when
- 17 the Board considered placing these nonhazardous wastes
- 18 into the regulatory tier, the intent of the emergency
- 19 regulations and of the proposed permit regulations is not
- 20 to overlap or duplicate the Department of Toxic Substance
- 21 Control, or DTSC, or the Regional Water Quality Control
- 22 Board requirements.
- 23 There were three issues that arose at the time
- 24 the Board considered the emergency regulations. The
- 25 first issue was whether the definition of nonhazardous,

- 1 nonputrescible industrial solid waste should be brought
- 2 in to encompass a wider range of solid wastes that may be
- 3 disposed of at such facilities. The nonhazardous,
- 4 nonputrescible industrial solid waste definition has been
- 5 modified to include the derivation and content criteria.
- 6 These two subdivisions provide that nonhazardous,
- 7 nonputrescible industrial solid wastes, in addition to
- 8 other characteristics, must constitute or be derived from
- 9 either industrial waste or hazardous waste sites and must
- 10 contain one or more hazardous constituents, although
- 11 below the DTSC threshold to be deemed hazardous waste.
- 12 This change stemmed from comments that were
- 13 received during emergency regulation development and at
- 14 the time of the board meeting and after the board
- 15 meeting. The mission of these two subdivisions
- 16 broadened the range of nonputrescible waste and wastes
- 17 that do not contain free liquid that may be accepted at
- 18 such facilities.
- 19 However, the Class I disposal facilities are
- 20 already rigorously regulated by DTSC and the Regional
- 21 Water Quality Control Board. This change is based upon
- 22 DTSC and the State Water Resources Control Board
- 23 regulations which preclude the acceptance of waste that
- 24 would interact with other wastes or with the containment
- 25 system.

- The second issue was whether the Board should
- 2 prohibit the use of captive insurance as a financial
- 3 insurance mechanism at such facilities. The Board's
- 4 Financial Assurance Section is currently working on a
- 5 regulation package that proposes to amend the standards
- 6 for acceptance of insurance as a financial assurance
- 7 demonstration and will clarify the financial assurance
- 8 requirements for all disposal sites including such
- 9 facilities.
- 10 The third issue was whether the Board should
- 11 impose a limit on the amount of nonhazardous,
- 12 nonputrescible industrial solid waste that may be
- 13 disposed of at such facilities. There were discussions
- 14 with DTSC and the State Water Resources Control Board,
- 15 the LEAs and the industry representatives. Staff are
- 16 unable to determine a public health or safety or
- 17 environmental basis to support such a cap.
- 18 Finally, we've added language to the proposed
- 19 regulations to clarify that any other nonhazardous solid
- 20 waste disposed of at such facilities that do not meet the
- 21 definition of nonhazardous, nonputrescible industrial
- 22 solid waste will require a full Solid Waste Facility
- 23 Permit.
- 24 In conclusion, the Board may decide to direct
- 25 staff to begin the 45-day public comment period without

- 1 revision to the proposed regulations or direct staff to
- 2 modify the proposed regulations and notice the proposed
- 3 regulations for the 45-day public review and comment
- 4 period, or direct staff to modify the proposed
- 5 regulations, begin another informal comment period and
- 6 return the Board to notice the proposed regulations.
- 7 Staff recommends option one, which is to direct
- 8 staff to begin the 45-day public review and comment
- 9 period without revisions to the proposed regulations.
- 10 If there are any questions.
- 11 CHAIR MOULTON-PATTERSON: Okay. Thank you. Are
- 12 there any questions before we go to our speakers? Okay.
- 13 Thank you very much for your report. We have two
- 14 speakers.
- 15 Sean Edgar.
- MR. EDGAR: Madam Chair and Board Members, good
- 17 morning. Sean Edgar on behalf of California Refuse
- 18 Removal Council, here today to discuss -- advocate for
- 19 option number three of the options in front of you today,
- 20 which would be to direct staff to modify proposed
- 21 regulations, begin another informal comment period, and
- 22 return to the Board to notice the proposed regulations.
- Our advocacy for option number three is based on
- 24 a little bit of history, and staff did a good job in
- 25 providing a summary of how we got here on this issue

- 1 pertaining to Class I facilities and the history during
- 2 1999 and the early part of this year to develop cogent
- 3 regulations as to how these facilities may be able to
- 4 accept certain types of waste.
- 5 The direction from the January 27th board
- 6 meeting was fairly clear that staff would work with
- 7 interested parties to develop an appropriate
- 8 classification of wastes for disposal at hazardous us
- 9 waste landfills -- hazardous waste disposal facilities
- 10 under a registration permit. The first we saw of this
- 11 item was actually Monday. We were able to see this and
- 12 this -- our position to move this item for more
- 13 discussion is based upon a couple of concerns which are
- 14 highlighted in the December 11th letter which we provided
- 15 to the Board Members.
- Specifically we would ask that staff address
- 17 a -- provide a clearer understanding of the waste type
- 18 specificity for nonhazardous, nonputrescible industrial
- 19 solid waste. Why is that? Well, the material as defined
- 20 now sounds a lot like commingled C&D material to me. We
- 21 believe that there's a right to recycle commingled C&D
- 22 material. We believe that there's valuable commodities
- 23 in there, that in the year of achievement we should --
- 24 under AB 39 we should be able to do everything we can to
- 25 enhance recycling of that material as opposed to having a

- 1 very broad definition of that going to Class I disposal
- 2 facilities, which leads to our second request for
- 3 disposal reporting by waste types.
- 4 As we noticed with the entire or disposal of
- 5 Class II waste or designated waste issue, the package as
- 6 proposed, the proposed regulations at this time,
- 7 discussed a lump sum reporting annually without any
- 8 breakdown of what this very broad definition is. This is
- 9 precisely the lack of clear numbers by which we can
- 10 actually gauge what is going into these facilities and we
- 11 feel that is an important tool. In the back of our
- 12 letter we provide a breakdown of the facility operators
- 13 can and are able to do it now based upon some attachments
- 14 that we provided in the letter.
- 15 Third, we would request that -- Board Member
- 16 Jones had brought up a good point and staff had addressed
- 17 very briefly at what stage does a Class I facility no
- 18 longer become a Class I facility and how much cap or how
- 19 much waste can go in there, how much fits into a
- 20 registration tier. These are questions we don't believe
- 21 have been adequately answered and we're here to advocate
- 22 for a -- similar to the transfer processing reg to
- 23 advocate for a full Solid Waste Facility Permit for
- 24 disposal of greater than a hundred tons per day into
- 25 these Class I facilities.

- We believe this needs some additional work and
- 2 we believe we are not there yet and that's why we're
- 3 asking for option three today.
- 4 The other quick item I will mention is the fee
- 5 equity issue. We do not believe that materials -- this
- 6 material disposed at Class I facilities should be
- 7 exempted from the \$1.34 a ton, and we don't believe that
- 8 we have adequate information at this time to move forward
- 9 on this policy.
- 10 Thank you.
- 11 CHAIR MOULTON-PATTERSON: Thank you, Mr. Edgar.
- 12 BOARD MEMBER PAPARIAN: You said you didn't
- 13 receive this until Monday?
- 14 MR. EDGAR: Correct. We were able to dig into
- 15 it on Monday, Board Member Paparian.
- 16 BOARD MEMBER PAPARIAN: Were you aware of the
- 17 general content of it before Monday or you didn't really
- 18 know which direction this was going to go in?
- MR. EDGAR: Well, we had -- no. We had no --
- 20 staff had -- apparently there was information from
- 21 January that said staff was going to work with interested
- 22 parties and we consider ourself an interested party and
- 23 had no contact from staff with regard to the development
- 24 of this. We are aware that the emergency regulations
- 25 that were developed in the May time period, we had

- 1 analyzed those. At this time, this particular item as an
- 2 interested party, we were not consulted and did not see
- 3 the item prior to the early part of this week.
- 4 BOARD MEMBER PAPARIAN: Let me just follow up
- 5 with the staff on one thing. If we were to go in the
- 6 direction -- let me back up a second.
- 7 Under the emergency regulations we're collecting
- 8 \$1.34 right now; right? Okay. If we were to adopt the
- 9 type of delay that he is suggesting, would that impact
- 10 our ability to collect the \$1.34.
- MS. NAUMAN: I need to ask Elliott where we are
- 12 on the emergency reg time line with Office of
- 13 Administrative Law. Usually there's a time frame during
- 14 which you're allowed to operate under the emergency
- 15 regulations and then you have to seek extensions from
- 16 them to continue to operate as emergency regulations
- 17 while you're moving forward with the permanent regs.
- 18 MR. BLOCK: I was walking out, so could you
- 19 repeat the question again?
- 20 MS. NAUMAN: The question is how much longer can
- 21 we operate under the emergency regulations.
- 22 MR. BLOCK: So what I've heard was January 29th
- 23 is the -- normally they last for 120 days. So January
- 24 29th would be that date. Typically as long as we're
- 25 showing progress we can usually get at least one

- 1 extension for those, which would be another 120 days.
- MS. NAUMAN: So we would formally request from
- 3 the Office of Administrative Law an extension on the
- 4 emergency regulations to keep them operative.
- 5 BOARD MEMBER PAPARIAN: And we would probably
- 6 need to do that anyway, even if we went with the staff
- 7 recommendation on this. Okay. Thanks.
- 8 CHAIR MOULTON-PATTERSON: Thank you. I would
- 9 just like to interrupt for one moment. Would the record
- 10 please show that Board Member Eaton is here.
- 11 Mr. Eaton, do you have any ex partes?
- 12 BOARD MEMBER EATON: No. Thank you, Madam
- 13 Chair. I have none to report.
- 14 CHAIR MOULTON-PATTERSON: We're on Item Number 9
- 15 and our second speaker is David Wayne Gilly.
- 16 MR. EDGAR: Madam Chair, Mr. Gilly was here
- 17 yesterday for testimony pertaining to soil recycling
- 18 operations and he's not currently available.
- 19 CHAIR MOULTON-PATTERSON: Okay. Thank you very
- 20 much.
- 21 MS. NAUMAN: Madam Chair, before the next
- 22 speaker comes up, can I have a moment to respond to some
- 23 of the concerns that were raised.
- 24 CHAIR MOULTON-PATTERSON: Sure. That was the
- 25 last speaker on this item. I might mention, I perhaps

- 1 mentioned at the beginning of this meeting, if you would
- 2 like to speak on an item, there are speaker slips in the
- 3 back and please take them to Ms. Villa with the item
- 4 number on them.
- 5 MS. NAUMAN: With respect to the concern about
- 6 not seeing the packaged regulations until Monday, I think
- 7 we explained earlier that the original direction came
- 8 from the Board in January but then we had an extensive
- 9 discussion in May about the emergency regulations. I
- 10 have the transcript here. It was about a two-hour of the
- 11 discussion of the issues related to the three --
- 12 CHAIR MOULTON-PATTERSON: We're having a few
- 13 technical difficulties, so we'll just wait.
- MS. NAUMAN: Okay. So as I was saying, in May
- 15 we had the discussion and the Board's direction to us was
- 16 to begin the formal rulemaking process, and within that
- 17 formal rulemaking process to provide opportunities for
- 18 full discussion of the three issues that we've been
- 19 talking about this morning, the cap, the definition and
- 20 the use of captive insurance.
- 21 So staff feels that we have followed the Board's
- 22 direction in moving from the emergency regulation status
- 23 to development of a package that would then go through
- 24 the formal process, and during that minimum 45-day review
- 25 period additional discussions would be held not only with

- 1 the stakeholders, but again pursuant to your direction,
- 2 with DTSC.
- 3 So the package that you have before you was
- 4 posted on our web page as the agenda item, and the
- 5 request is now to begin the process where you formally
- 6 involve all the stakeholders.
- 7 CHAIR MOULTON-PATTERSON: Mr. Eaton.
- 8 BOARD MEMBER EATON: Just refresh my
- 9 recollection. Is it quarterly or annual reporting for
- 10 the amount of MSW? It's yearly; isn't it?
- MS. ROSALES: It is annual.
- 12 BOARD MEMBER EATON: Right.
- 13 MR. DE BIE: The requirement for disposal
- 14 reporting, which is separate from the solid waste
- 15 facility regulations, I believe is quarterly. These regs
- 16 will layer an additional reporting requirement on the
- 17 facilities to report total tonnages on an annual basis.
- 18 So these regulations require additional reporting, and
- 19 the reason why we included that was to keep track of
- 20 where these facilities are in they total tonnage of
- 21 nonhazardous solid waste.
- 22 Also, there's a record keeping requirement to
- 23 keep monthly totals of nonhazardous solid waste coming
- 24 into the facility that will be checked by the LEA during
- 25 their inspections.

- 1 BOARD MEMBER EATON: One of the reasons or one
- 2 of the problems we had with the original, I should say,
- 3 generator of this issue was the fact that some hard time
- 4 in deciphering the reporting requirements, how much
- 5 actually went in, didn't go in, and there was a
- 6 suggestion at that time that rather than doing an annual
- 7 kind of reporting was that quarterly on the tonnage may
- 8 be better, if I'm not mistaken. That's still an open
- 9 question; right?
- 10 MS. NAUMAN: Certainly all of these are open
- 11 questions. The draft is there to generate discussion and
- 12 hopefully better ideas, but if I can refer you to the
- 13 language in the item it's Section 17370.2(c) and (d) in
- 14 your attachment where (c) reads, "The operator shall
- 15 maintain records of the tonnage of nonhazardous,
- 16 nonputrescible industrial solid waste that is co-disposed
- 17 in each waste management unit at the facility on a daily
- 18 basis. The operator shall also maintain records of the
- 19 tonnage of hazardous waste co-disposed in each waste
- 20 management unit of the facility on a monthly basis.
- 21 These records shall be provided to the EA or the Board
- 22 upon request, and then by March of each year the operator
- 23 shall annually report to the EA and the Board the total
- 24 amount of industrial solid waste and hazardous waste
- 25 co-disposed the previous year."

- 1 That doesn't go to the speaker's request that it
- 2 be by waste type, but we don't have that detail at solid
- 3 waste facilities right now.
- 4 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 5 BOARD MEMBER JONES: But there is no quarterly,
- 6 it's just they keep an audit; right?
- 7 MS. NAUMAN: The current draft does not call for
- 8 quarterly.
- 9 BOARD MEMBER JONES: The -- at the briefing I
- 10 had asked for a copy of the transcript because it is
- 11 bothersome to me that we got to this point because the
- 12 original law or the original agreement allowed nominal
- 13 amounts of MSW to be mixed in with hazardous material and
- 14 the term "nominal" in those discussions started to get
- 15 defined in a very large universe. And when I hear that
- 16 stakeholders were invited to discuss the issues or
- 17 whatever, I don't know if those stakeholders only
- 18 included the three operators of the facilities or if they
- 19 included those people that will be impacted.
- 20 Because remember, this is a concession. This is
- 21 a method to allow those facilities to legally accept that
- 22 material. And I think there's a couple of issues that
- 23 everybody worried about, I know that I worried about, and
- 24 that would be they didn't want to pay the \$1.34 a ton on
- 25 material coming in.

- 1 Under these regs is it possible that all of that
- 2 material that comes in that could be of earthen-type get
- 3 used for some standard as cover and then they get
- 4 diversion credit for it, where that's not the intent.
- 5 And I don't see anything here other than the description
- 6 or the definition of cover. That's why I wanted the
- 7 transcript because that was a very, very important point
- 8 because while we're trying to live with keeping --
- 9 allowing that facility to accept some of those materials
- 10 that had always been part of the wastestream, it was
- 11 clear that that amount was going to grow.
- 12 MS. NAUMAN: Mr. Jones, I think you and I are in
- 13 absolute agreement on that. I did pull the transcript.
- 14 I apologize if we were supposed to get this to you, but I
- 15 have reviewed it and I'll read you two pertinent
- 16 sections, one you asked -- Chairman Eaton at the time
- 17 said, "Do you have any closing remarks?" I said, "Staff
- 18 recommendation is to defer the discussion of these three
- 19 policy issues to the formal rulemaking process and
- 20 provide a transition period for the emergency reg
- 21 permit," and then you made the motion, Mr. Jones, saying,
- 22 "I would like to move adoption of Resolution 2000-206 to
- 23 include a whereas that CIWMB will start the formal
- 24 rulemaking process for the permanent regs and will
- 25 include discussions on the appropriate use of captive

- 1 insurance, to include DTSC in these discussions, tonnage
- 2 limits, and definitions of what is acceptable."
- 3 And so we met with the stakeholders during the
- 4 development of the emergency regulations. And then
- 5 pursuant to this direction, staff just did some more
- 6 internal staff work, now is putting this draft out and
- 7 suggesting that we now start the formal 45-day review and
- 8 comment period where we can address these three issues,
- 9 as well as any other issues that any of the stakeholders,
- 10 Board Members or staff wish to address. So it's wide
- 11 open at this point.
- 12 BOARD MEMBER JONES: I don't know that anything
- 13 is ever wide open at this point.
- 14 MS. NAUMAN: Well, everything is open for
- 15 discussion, and the process is intended to provide that
- 16 opportunity for formal public comment.
- 17 BOARD MEMBER JONES: And it would come back in
- 18 45 days.
- 19 MS. NAUMAN: We would have a 45-day review
- 20 period.
- 21 BOARD MEMBER JONES: Come back in two months.
- 22 MS. NAUMAN: And we can always have
- 23 additional --
- 24 BOARD MEMBER JONES: And then there would be a
- 25 15-day comment period after that 45 days.

- 1 MS. NAUMAN: We would prepare response to the
- 2 comments that we receive during that 45-day comment
- 3 period. And then if there were additional comments, we
- 4 would allow additional time. And as you know with some
- 5 of our regulation packages, we've had probably two or
- 6 three additional 15-day comment periods on top of the
- 7 original 45-day.
- 8 BOARD MEMBER JONES: I guess my main concern is
- 9 when I see the comments come in from these packages --
- 10 and it was clear the discussion that we had that day
- 11 because we were trying to work something out, and I think
- 12 there's only one of the facilities that uses captive
- 13 insurance. The discussion basically was why would we
- 14 want to force DTSC to change its rules and regulations
- 15 based on our -- ours and we didn't -- I didn't -- I
- 16 didn't feel that that was appropriate because they have
- 17 more risk at that facility than us and that's why that
- 18 discussion went on.
- 19 The definition of how we're going to deal with
- 20 this material as ADC hasn't taken place and we need to
- 21 have that discussion. What I'm afraid of is that if we
- 22 start this rulemaking package today or start this time
- 23 clock, the way we normally see these issues come back is
- 24 an issue is raised by a stakeholder and it's either
- 25 accepted or rejected.

1 So you know, I've seen pages of things that were 2 rejected based on -- the way we get it, it's like the key sentence or the issue, and what I'm really afraid of here is that that's going to be lost on me. I'm not going to know what those issues were and I think that, in this case especially, we are trying to accommodate an awful 7 lot of different entities here, trying to put this into a registration tier on an existing DTSC facility so that we're not jumping ahead of them, but there are conditions that have to be met. And while stakeholder groups obviously include the proponents, they also include those 11 that are going to be affected and I don't want to see one 12 or two words and not know the discussion and then it was 13 arbitrarily missed because that's what this Board needs 14 15 to do. And I'm afraid of that, especially on this. 16 MS. NAUMAN: Well, Mr. Jones and Board Members, we can go either way. We can take additional time and 17 continue to work with all interested parties before we 18 19 formally notice this. Or we can proceed if you wish with 20 the formal process, and when those comments are received, 21 we always bring those back to the Board and have a public hearing where you see all of the those comments. And if in the past we've been too cryptic, then I accept that 23 criticism and we will try to give you -- we'll give you 25 the actual letters, and that board meeting where we have

- 1 the public hearing provides the opportunity for full
- 2 review and discussion about any of the comments.
- 3 So when we come forward with that document, it's
- 4 really just staff's analysis of the comments. We
- 5 certainly are not in a position to accept or reject.
- 6 We're making a recommendation to the Board.
- 7 CHAIR MOULTON-PATTERSON: Thank you, Ms. Nauman.
- 8 Did you want to propose an option? Any other comments?
- 9 BOARD MEMBER JONES: I would like to because of
- 10 the -- in the 45-day -- if we sent this out to a 45-day
- 11 comment period, could we also have a workshop within that
- 12 45 days?
- MS. NAUMAN: Certainly. There's nothing to
- 14 preclude us from doing it. Let me check with my expert
- 15 here.
- 16 MR. DE BIE: Just to indicate how we connected
- 17 with the stakeholders that we've been working with
- 18 already is we've just had basically a work group of the
- 19 interested parties which so far have involved the
- 20 facility operators, the LEAs involved, Toxics and the
- 21 Water Board. We could invite additional stakeholders to
- 22 those meetings or we could have an open workshop and
- 23 invite anyone.
- 24 CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 25 BOARD MEMBER PAPARIAN: When you said the

- 1 facility operators, it's the three? It's Safety-Kleen,
- 2 Waste Management --
- 3 MR. DE BIE: There are only three Class I
- 4 disposal sites in California.
- 5 BOARD MEMBER PAPARIAN: I agree with Board
- 6 Member Jones that there are broader interests here, the
- 7 other operators that have some interest in hazardous
- 8 waste disposal.
- 9 BOARD MEMBER JONES: I think if you look at the
- 10 record, you'll see that there was absolutely a very
- 11 different point of view from affected stakeholders, as
- 12 well as those three operators, on what -- on what the
- 13 definition should be, what's allowable. The universe
- 14 cannot be wide open on something like this. So I think
- 15 what I would prefer to do, rather than set out the full
- 16 rulemaking, is to hold this back, option three, and have
- 17 a discussion where if we notice it, we allow all of the
- 18 affected stakeholders, the C&D operators and others.
- 19 And I'm not for a minute saying I don't want
- 20 this to go forward. I do want this to go forward.
- 21 That's why I made the motion originally because it's the
- 22 way to deal with that portion of the wastestream, but I
- 23 just want to make sure that the discussions that we had
- 24 that led to that point include all the stakeholders and
- 25 not just those three parties. And then DTSC can be here

- 1 and the others to make sure we're all on the same page.
- We have to address this ADC issue. I don't know
- 3 how DTSC looks at that material, but the second they term
- 4 it as ADC, there are no fees. It goes as cover. I don't
- 5 know what the management practices are. So I want to see
- 6 those kinds of discussions because that could direct an
- 7 entire wastestream here away from a reuse wastestream,
- 8 and I'm not prepared to see that happen right now.
- 9 MS. NAUMAN: Could I ask for clarification? Is
- 10 your intent this be a workshop with the Board as opposed
- 11 to as a staff --
- 12 BOARD MEMBER JONES: I'll ask the other Board
- 13 Members what they -- I have no problem with you folks
- 14 having that work group, just so long as the universe is
- 15 included.
- 16 BOARD MEMBER PAPARIAN: If it's a noticed
- 17 workshop, there's no problem with any of us attending.
- 18 BOARD MEMBER JONES: That's right.
- 19 CHAIR MOULTON-PATTERSON: It sounds good. So
- 20 you're going to make a motion for option three?
- 21 BOARD MEMBER JONES: I want to make a motion for
- 22 option three and direct that there be a workshop or
- 23 however you want to term it.
- 24 MS. NAUMAN: And then work out --
- 25 BOARD MEMBER JONES: And I really want to -- I

- 1 do tomorrow or the next day if I could get a copy of this
- 2 so that we can -- because there's some really, really
- 3 critical issues that I'm just afraid may get lost.
- 4 MS. NAUMAN: Just for the record, I just did
- 5 check with staff. I did want to indicate that the
- 6 working group or the meetings we had was not exclusive to
- 7 the operators. I remember Evan an being at one of those
- 8 meetings and we did receive some comments from them.
- 9 BOARD MEMBER JONES: Believe me. It's not just
- 10 CRRC.
- MS. NAUMAN: -- the others.
- 12 BOARD MEMBER JONES: It's all those other C&D
- 13 operators up and down the valley, that this could really
- 14 affect. And I do think we need to get to the definition
- 15 of the ADC implication here and find out from Toxics how
- 16 they view that material.
- MS. NAUMAN: We'll do that.
- 18 CHAIR MOULTON-PATTERSON: We have a motion by
- 19 Mr. Jones. I'll second the motion for option three. And
- 20 that was Resolution 2000 -- no resolution, just go with
- 21 option three.
- 22 Please call the roll.
- BOARD SECRETARY: Eaton.
- 24 BOARD MEMBER EATON: Aye.
- 25 BOARD SECRETARY: Jones.

- 1 BOARD MEMBER JONES: Aye.
- BOARD SECRETARY: Medina.
- 3 BOARD MEMBER MEDINA: Aye.
- 4 BOARD SECRETARY: Paparian.
- 5 BOARD MEMBER PAPARIAN: Aye.
- 6 BOARD SECRETARY: Roberti.
- 7 Moulton-Patterson.
- 8 CHAIR MOULTON-PATTERSON: Aye. Motion passes.
- 9 Thank you very much.
- 10 And I misspoke already. I said we were going to
- 11 Number 12. We did Number 12 late last night, so we'll go
- 12 to Special Waste with Mr. Leary, and we'll be starting
- 13 with 14, Number 14.
- 14 Let the record reflect that Senator Roberti is
- 15 present and --
- 16 BOARD MEMBER ROBERTI: And I have no ex partes.
- 17 CHAIR MOULTON-PATTERSON: No ex partes. Okay.
- 18 Thank you.
- 19 And we're going to Special Waste, Item 14.
- 20 MR. LEARY: Thank you, Madam Chair, Members of
- 21 the Board. Mark Leary representing the Special Waste
- 22 Division.
- 23 Agenda Item 14 is consideration of approval of
- 24 allocation and reallocation of the unencumbered fiscal
- 25 year 2000/2001 waste tire management program funds.

- 1 Martha Gildart of the Waste Tire Branch will be making
- 2 the presentation, and Director Ed Lowry from the
- 3 Department of Toxic Substance Control is also available
- 4 and will be making comments on this item.
- 5 CHAIR MOULTON-PATTERSON: Thank you, Mr. Leary.
- 6 Ms. Gildart.
- 7 MS. GILDART: Good morning, Chair and Members.
- 8 Item 14 deals with the reallocation of funds
- 9 remaining from last November's board meeting and the
- 10 allocation of funds that will be available in spring of
- 11 2001 as a result of the passage of SB 876 and the
- 12 increase in the fee.
- To give you a little bit of background for the
- 14 past several years the Board's expenditure authority at
- 15 the state budget to spend at the \$5.2 million level,
- 16 last year because the old 25 cent per tire fees sunsetted
- 17 December 31st, we estimated that we had about six months
- 18 of revenue to spread over a whole year's operation as we
- 19 were not sure in November of '99 when the Board acted
- 20 whether SB 876 would be passed. At that time it was
- 21 estimated there would be about \$3.1 million available for
- 22 the Board's decisions.
- 23 With passage of SB 876 and the fee increasing to
- 24 \$1.00, there will be funds available in the spring that
- 25 can be used under our old expenditure authority of \$5.2

- 1 million. That means, if you subtract the \$3.1 from the
- 2 \$5.2, we have about \$2.1 million additional funds today
- 3 to allocate for new or expanded uses.
- 4 If you'll turn to page 14-4 on table 1, the
- 5 first column shows what was allocated in November of
- 6 1999, the second column shows the encumbered amounts, and
- 7 the third column is the balance. If you'll note, the
- 8 waste tire stabilization and abatement line item there at
- 9 \$628,000 was directed by the Board to be spent on a
- 10 remediation contract, but we have yet to encumber it into
- 11 an actual vehicle. The tire pile environmental
- 12 assessment contract, which was allocated \$350,000, came
- 13 in at the low bid of \$98,000. So there was \$251,000
- 14 remaining to be reallocated. Those two amounts, though,
- 15 had been included in the Board's report to the
- 16 legislature under AB 117 as being committed to some form
- 17 of cleanup or tire fire analysis. The Board may wish to
- 18 keep that in mind as it reallocates those funds.
- The last item we show it this newly available
- 20 funding for our existing expenditure authority. That
- 21 means that we have about \$2.9 million to allocate to
- 22 various uses today.
- 23 Table 2 shows some of the estimates the Admin
- 24 Division has put together on ongoing operating expenses
- 25 and some new expenses. If you'll notice, the BOE

- 1 contract, the Board of Equalization contract for the
- 2 collection of the tire fee, shows an increased need of
- 3 \$218,000. That's because under SB 876 they have
- 4 additional sources to contact, more entities who are
- 5 creating the fee. There was also an entry on the new
- 6 building costs and some mandatory services and operating
- 7 expenses. If the Board has questions on those expenses
- 8 at the end of my presentation, there are staff from the
- 9 Admin Division who could answer those.
- 10 Table 3 shows suggestions by the staff on how
- 11 the Board might use some of these funds. Staff has not
- 12 made a specific recommendation and we are seeking
- 13 direction and decision making from the Board today.
- 14 I'll walk down through some of these options.
- 15 The first two, the annual recycled products trade show
- 16 and the CalMAX and WRAP awards, were items the Board
- 17 considered this September at its contract concept item,
- 18 and we felt if the Board wished to carry through with
- 19 that -- oops. I went back to the wrong table. Sorry.
- 20 If the Board wished to carry through with that option,
- 21 \$71,000 should be allocated from this fund. The.
- 22 CHAIR MOULTON-PATTERSON: Excuse me,
- 23 Ms. Gildart. I have a question right there. I'm sorry
- 24 to interrupt, but what was the rationale for the WRAP
- 25 awards being included here?

- MS. GILDART: I believe it was a request by the
- 2 Waste Prevention and Market Development Division in
- 3 seeking funding for these items to split them equally
- 4 between the Integrated Waste Management Account oil fund
- 5 and tire fund. This merely reflects the amount in the
- 6 September agenda item.
- 7 CHAIR MOULTON-PATTERSON: I just couldn't
- 8 recall. Thanks.
- 9 MS. GILDART: The third item is a proposal staff
- 10 would like to see the Board consider about holding
- 11 another one of our tire recycling conferences. Several
- 12 of the members today are rather new. We have held three
- 13 of these conferences so far. One was in Los Angeles, one
- 14 in Sacramento, and one near San Jose. They were all very
- 15 well attended.
- 16 It's a chance for us to work with the tire
- 17 industry, people affected by the new rules and
- 18 regulations that will be coming under SB 876, and we
- 19 thought if we could get funding approved this year, it
- 20 would mean that we could hold such a conference by early
- 21 spring of 2002.
- 22 The next two options are a little bit
- 23 complicated here. We have activities ongoing at the
- 24 Westley tire fire site that could be augmented or
- 25 extended in more than one way.

- 1 The first listing here is to merely continue
- 2 what we're calling the vital services, and that's to
- 3 maintain electrical power to the site so that we have
- 4 communications and fire fighting ability and to continue
- 5 with some of the winterization efforts that are underway
- 6 right now by our existing contractor, Norcal. The
- 7 problem with that is the Norcal contract expires in March
- 8 of 2001 and has already been extended by the Board.
- 9 Under a clause in the legislation dealing with
- 10 tires, there is the possibility the Board could invoke to
- 11 extend that contract once again, but it is something I
- 12 know our Legal Office is not comfortable with and we can
- 13 have a longer discussion of the pros and cons at the end
- 14 of my presentation.
- The next item is monies that would be made
- 16 available for the removal of debris pile number three.
- 17 The way the site is set up right now is there are several
- 18 piles of partially burned tire and ash and soil
- 19 commingled. We've removed most of debris pile number
- 20 two, but the third one is close to where we need to
- 21 conduct our winterization efforts and would like to have
- 22 that one worked on this winter.
- 23 The item in the middle here, the largest item,
- 24 the \$1.2 million, is a proposal to transfer funds to the
- 25 Department of Toxic Substances Control and the Regional

- 1 Water Quality Control Board for services they have
- 2 already rendered at the Westley tire fire site. The
- 3 Department of Toxics had spent \$315,000 for site
- 4 investigation work plan and \$617,000 for removal of
- 5 sediments from some of the retention ponds so they would
- 6 be able to operate during the winter. An additional
- 7 \$165,000 was estimated for the staff oversight costs.
- 8 The Regional Water Quality Control Board
- 9 estimated its efforts in sampling and analysis of surface
- 10 and groundwaters at about \$161,000, bringing it to the
- 11 \$1.2 million here in the table.
- 12 The last item in the table shows an augmentation
- 13 of an existing contract that we have to assist the civil
- 14 engineering applications of shredded tires. As you know,
- 15 we're entering into a project with Caltrans to
- 16 demonstrate the use of shredded tires as lightweight fill
- 17 underneath a highway on-ramp in the Bay Area, and we
- 18 could augment the contract we had to make that tire shred
- 19 available to Caltrans.
- Now, obviously there are other possible uses too
- 21 that staff thought the Board might have considered, and
- 22 we are very open to taking any kind of direction or
- 23 suggestions.
- 24 Any questions?
- 25 CHAIR MOULTON-PATTERSON: Any questions from

- 1 Board Members?
- 2 BOARD MEMBER EATON: Are there any public
- 3 speakers?
- 4 CHAIR MOULTON-PATTERSON: Yes, we have two.
- 5 BOARD MEMBER EATON: I'd rather hear the public
- 6 speakers and then have the discussion.
- 7 CHAIR MOULTON-PATTERSON: Did Mr. Lowry want to
- 8 come forward at this time?
- 9 MR. LOWRY: We're going to have a little
- 10 presentation at the end of my discussion if the Board
- 11 will allow it. Good morning and thank you for inviting
- 12 me here. My name is Ed Lowry. I'm the Director of the
- 13 Department of Toxic Substances Control which, as you
- 14 know, is the state agency with primary responsibility for
- 15 the management of hazardous waste and the remediation of
- 16 hazardous substances release sites.
- 17 We have been working with the Integrated Waste
- 18 Management Board, the Office of the Secretary of Cal/EPA,
- 19 the Central Valley Regional Water Quality Control Board,
- 20 and the Air Resources Board to address environmental
- 21 issues at the Westley tire fire site. And I'm here today
- 22 to request the Board allocate available tire fund money
- 23 to reimburse DTSC for a portion of its costs which have
- $24\,\,$  been incurred at that site. I recently sent the Chair a
- 25 letter in that regard and I believe Mr. Leary has extra

- 1 copies if you don't yet have it.
- We've been involved at this site since the fire
- 3 in September of 1999. We used our contractors to
- 4 investigate the release of hazardous substances at the
- 5 site. We found contamination in the debris piles, in the
- 6 storm water ponds and in groundwater, and as a result of
- 7 our investigations we're currently undertaking the
- 8 removal of contaminated sediments and soils so that there
- 9 will not be an unacceptable release during the wet
- 10 weather season. If I look outside, it seems to be now
- 11 upon us.
- We've allocated \$1,400,000 for contract costs to
- 13 the Westley site and have expended over \$930,000 of that
- 14 to date. And as mentioned earlier, we have about
- 15 \$165,000 in staff costs to date. Now, we have allocated
- 16 about \$8 million a year, primarily from the general fund,
- 17 to work on Superfund sites and orphan sites. Orphan
- 18 sites are hazardous substance release sites that have no
- 19 responsible parties and/or no responsible parties willing
- 20 to pay for the cleanup.
- We are required to first fund the federal
- 22 Superfund sites and only remaining funds that may be used
- 23 on state sites. There are hundreds of these sites
- 24 throughout the state and we're trying to address these
- 25 problems with limited funds and we, in fact, expended

- 1 some of those are sources at Westley because of the
- 2 urgency for remedial action.
- 3 And that's why I'm here today. If we're
- 4 reimbursed from the tire fund, we can continue to
- 5 investigate hazardous substances releases at this site,
- 6 define and implement final remedial actions, and to get
- 7 back on our priorities for orphan sites, which are also
- 8 our responsibility.
- 9 As you know, with the legislation which was
- 10 discussed earlier, there were some discussions about a
- 11 separate appropriation to our Department to do precisely
- 12 that, and cooler, wiser, and more cooperative heads got
- 13 together and thought it would work best to go through the
- 14 Integrated Waste Management Board. That's why I'm here
- 15 today.
- 16 I'd like Eric Walberg, our project manager from
- 17 the site, to provide a brief presentation. My directions
- 18 to him were five minutes and he said I've narrowed it
- 19 down to seven minutes. I looked at the slides and I
- 20 think it would be well worth going through with your
- 21 indulgence.
- 22 CHAIR MOULTON-PATTERSON: Thank you.
- 23 MR. WALBERG: Members of the Board, my name is
- 24 Eric Walberg. I'm with the Department of Toxic
- 25 Substances Control and I'm the project manager for DTSC.

- 1 In September 1999, DTSC and other state and
- 2 federal agencies were notified of the tire fire at
- 3 Westley, California. You can see here the tire fire in
- 4 all its glory. Our emergency response unit personnel
- 5 provided staff and funding for dealing with the pyelitic
- 6 oil that was generated from the tires burning at the
- 7 site. Here you can see the pyelitic oil flowing into
- 8 Pond 1 at the site.
- 9 Our emergency response personnel sampled and had
- 10 the pyelitic oil analyzed and then made a hazardous waste
- 11 determination that allowed for the appropriate selection
- 12 of a disposal facility. After the fire was extinguished,
- 13 several million gallons of pyelitic oil containing fire
- 14 fighting water remained in the ponds at the site. DTSC
- 15 sampled and had the fire fighting water analyzed. Again,
- 16 the Department of Toxics made a nonhazardous waste
- 17 determination in this instance and allowed for the
- 18 selection of an appropriate disposal facility.
- 19 Concurrently, DTSC were involved with the
- 20 Regional Water Quality Control Board and the California
- 21 Integrated Waste Management Board in the development and
- 22 the review of investigative work plans that were proposed
- 23 by the responsible parties. After most of the
- 24 responsible parties had ceased cooperating with the state
- 25 agencies, DTSC funds were used to develop an initial

- 1 investigation work plan to determine the need for
- 2 immediate removal of contaminants at the site. Here a
- 3 surface soil sample is being collected to determine the
- 4 potential for wind dispersion of ash material from the
- 5 burning tires.
- A long reach excavator was used in the main tire
- 7 burn area to determine the depth of the main tire burn
- 8 area and to determine the potential of contamination from
- 9 pyelitic oil to the soil below the main tire burn area.
- 10 The tires are 35 feet below the type you see in the
- 11 foreground and there is pyelitic oil-contaminated soil
- 12 below the tires.
- 13 Soil and water samples were taken from within
- 14 the main tire burn area. This was so that we could
- 15 determine the extent of contamination and to classify the
- 16 waste. Fire fighting practices and historical use of the
- 17 site indicated the presence of buried tires and fire
- 18 fighting debris. Two geophysical techniques were
- 19 utilized to determine the vertical and lateral extent of
- 20 contamination -- of buried materials. Excuse me. Here
- 21 you can see a sting resistivity line that was used to
- 22 determine the depth of the buried debris.
- 23 Following the geophysical investigation, several
- 24 areas were excavated to verify the data from the
- 25 geophysical survey. In general, buried materials were

- 1 discovered where they were indicated by the geophysical
- 2 instruments. Groundwater contamination was a major
- 3 concern of all the agencies given that pyelitic oil and
- 4 the pyelitic oil-contaminated fire fighting water
- 5 remained in the ponds for extended periods of time.
- 6 A background well and two wells immediately
- 7 downgradient of the areas most impacted by the tire fire
- 8 were drilled. The following is a short clip of the
- 9 installation of a background well.
- 10 (Video presentation)
- MR. WALBERG: The wells were constructed and
- 12 sampled. Here you can see one of the wells that was
- 13 installed immediately down canyon from the main tire burn
- 14 area. Low levels of petroleum-type contaminants were
- 15 discovered in the groundwater.
- 16 Given the groundwater contamination and the
- 17 results the rest of the initial investigation that was
- 18 conducted by DTSC, DTSC, the Regional Water Quality
- 19 Control Board and the California Integrated Waste
- 20 Management Board staff determined that there was a need
- 21 for an immediate removal of the pyelitic oil-contaminated
- 22 soils and sediments within the ponds.
- 23 While DTSC was implementing its initial
- 24 investigation that I just described, it was also involved
- 25 in litigation and settlement negotiations of several

- 1 responsible parties. One of the settlements required the
- 2 responsible party to remove the pyelitic oil-contaminated
- 3 soils and sediments within the ponds. DTSC staff
- 4 reviewed the work plan and conducted oversight of that
- 5 removal action.
- 6 Here you can see pyelitic oil-contaminated soils
- 7 immediately after the start of the removal action. Note
- 8 the dark ring around the pond and the staining on the
- 9 stand pipe. The oil-contaminated soils were loaded onto
- 10 a truck and sent to a Class II disposal facility after
- 11 the nonhazardous waste determination made by DTSC.
- 12 The removal continued until native,
- 13 uncontaminated materials were reached. Note that the oil
- 14 ring is now gone and the stand pipe is much more exposed.
- The responsible party expended all the funds
- 16 agreed to in the settlement on the removal in Pond 1.
- 17 DTSC funds were then obligated to complete the removal
- 18 action in Ponds 3 and 4. As you can see, the material in
- 19 Ponds 3 and 4 is very similar to that that was discovered
- 20 in Pond 1. Again, the removal continued until native
- 21 uncontaminated soil was reached.
- 22 The California Integrated Waste Management Board
- 23 staff provided much appreciated assistance with the DTSC
- 24 removal in Ponds 3 and 4. Here you can see Albert
- 25 Johnson of the California Integrated Waste Management

- 1 Board overseeing the placement of fill material to
- 2 provide a platform for the stormwater diversion pipe that
- 3 you can see to his right. The platform has been
- 4 completed and DTSC is currently completing the removal in
- 5 Pond 3. It should be completed by the end of next week.
- 6 Following the removal, DTSC will implement a
- 7 follow-along work plan to its initial investigation work
- 8 plan. At the request of the California Integrated Waste
- 9 Management Board staff, DTSC will sample and make
- 10 hazardous waste determinations on all of the burned tire
- 11 piles at the site.
- 12 DTSC will install an additional groundwater
- 13 monitoring well to track the movement of contaminants
- 14 within the groundwater and conduct quarterly groundwater
- 15 monitoring. DTSC will also sample two recently
- 16 discovered incinerator facility ash disposal areas. And
- 17 finally, DTSC will evaluate removal or treatment and
- 18 disposal options for stormwater that's generated at the
- 19 site.
- 20 For the future, DTSC intends to continue to
- 21 cooperate fully with the Regional Water Quality Control
- 22 Board and the California Integrated Waste Management
- 23 Board in the complete investigation and remediation of
- 24 the Westley tire fire site.
- 25 CHAIR MOULTON-PATTERSON: Thank you,

- 1 Mr. Walberg. Questions? Were you going to continue?
- 2 MR. LOWRY: The only other thing I was going to
- 3 say was that I think this was an early test, I suppose,
- 4 of Secretary Hickox's vision of agencies and departments
- 5 working together to solve a very complex problem, which
- 6 we will continue to do and we're happy to.
- 7 CHAIR MOULTON-PATTERSON: Thank you. Questions?
- 8 Mr. Jones.
- 9 BOARD MEMBER JONES: For Mr. Lowry. Actually,
- 10 he -- we had some negotiations that we entered into while
- 11 we were developing this language for SB 876, and while I
- 12 understand the dollar amounts, I just want to say that
- 13 we're in a very unique position here because the
- 14 legislature -- well, the Governor didn't give us the
- 15 people that we needed with SB 876. We can't go in front
- 16 of the legislature without the people to put the
- 17 five-year plan together.
- 18 Without the five-year plan, our requirement to
- 19 spend a minimum of \$6.5 million a year in tire cleanups,
- 20 which a portion of that obviously is going to go to DTSC,
- 21 is in jeopardy. So I think that knowing that we've got
- 22 to get a five-year plan together may have to -- I'm going
- 23 to suggest some things when we get into discussions about
- 24 maybe getting a contractor to help us through that
- 25 process -- may mean that this can't be fully funded but

- l that a portion or something gets funded because just any
- 2 vision is going to say if you don't have your plan
- 3 together and approved by March, you're not going to have
- 4 expenditure authority in the next year. Does that make
- 5 sense? Do you know what I mean?
- 6 So we've got to kind of balance how we get there
- 7 and our hands are kind of tied and I don't think it puts
- 8 your whole thing in jeopardy, I just think that as we're
- 9 going through this process -- because I appreciate -- I
- 10 appreciate the fact that you came out of a meeting to
- 11 take my phone call to try to negotiate that one point
- 12 before we walked into the legislature and finalized it
- 13 the morning of the hearing. I appreciate the fact that
- 14 that happened and I have every intention -- I know the
- 15 Board does. We've just got to work out a few of the
- 16 pieces and try to get a plan in front of the Governor's
- 17 office and then the legislature or we're not going to
- 18 have expenditure for any of it.
- MR. LOWRY: I appreciate those comments. And as
- 20 you know, to come out of a meeting and we need to reach
- 21 an agreement in five minutes types of negotiations are
- 22 always the most fun. Sometimes they give us the best
- 23 results. But I've had some discussions with staff about
- 24 some of the unique problems that we've got in terms of
- 25 this money and staff.

- 1 CHAIR MOULTON-PATTERSON: Thank you. Any other
- 2 questions at this time?
- 3 Mr. Paparian.
- 4 BOARD MEMBER PAPARIAN: Quick question. You
- 5 mentioned the recently discovered ash from the
- 6 incineration facility. Can you elaborate a little bit?
- 7 Is it on their site? Where is it? What's happening with
- 8 that?
- 9 MR. LOWRY: There is an area actually right
- 10 where the trailer is that the Integrated Waste Management
- 11 board staff and DTSC conduct their field operations, that
- 12 when we were doing some winterization work we exposed ash
- 13 that had been apparently disposed in this particular
- 14 area. And there was a historical disposal area behind
- 15 the plant of incinerator facility ash, which we intend to
- 16 investigate.
- 17 BOARD MEMBER PAPARIAN: Thanks.
- 18 CHAIR MOULTON-PATTERSON: Mr. Eaton.
- 19 BOARD MEMBER EATON: I have a couple of
- 20 questions and then I want to reserve some time.
- 21 Mr. Lowry, nice to see you again, as always. You know
- 22 we've been down this path a few times. It's always been
- 23 my position that you are entitled to some monies, just
- 24 how it gets there.
- 25 Question. What is your total agency budget?

- 1 MR. LOWRY: Last I saw, and it changes daily,
- 2 but it's about \$138, \$145 million.
- 3 BOARD MEMBER EATON: And how much did you get
- 4 for brown fields last year --
- 5 MR. LOWRY: We get --
- 6 BOARD MEMBER EATON: It's based on the Escutia
- 7 and some of the other bills that were floating around.
- 8 MR. LOWRY: I don't think there was any money
- 9 from the Escutia bill. That was SB 324 --
- 10 BOARD MEMBER EATON: Well, the money that was
- 11 going to be out there.
- 12 MR. LOWRY: The Governor has a loan program for
- 13 brown fields of \$85 million dollars. That's money which
- 14 we have some authority to use for administration not to
- 15 exceed \$10 million.
- 16 BOARD MEMBER EATON: We know how that goes with
- 17 the caps on administration.
- MR. LOWRY: Right.
- 19 BOARD MEMBER EATON: But that's in addition to
- 20 the \$145?
- MR. LOWRY: No.
- 22 BOARD MEMBER EATON: So the \$85 --
- MR. LOWRY: I can get you the numbers precisely,
- 24 but the \$85 million --
- 25 BOARD MEMBER EATON: Is a separate program.

- 1 MR. LOWRY: Is a separate program and \$75 of
- 2 that is supposed to go out the door for loans.
- 3 One of the problems, Mr. Eaton, that we have
- 4 being reliant so much on special funds is an uneven
- 5 funding mechanism which makes it very difficult to plan
- 6 or spend money at a regular rate, and that's why we're
- 7 here now as opposed to at the end of the fiscal year.
- 8 BOARD MEMBER EATON: And I share that concern
- 9 with you. I know. It's like the same problems that we
- 10 had with schools is how do you get a job done when the
- 11 budget fluctuates. I've always maintained, although I
- 12 think I'm not going to speak for you, you feel the same
- 13 way that somehow, some way that that case has to be made
- 14 to the legislative body and do the kinds of things that
- 15 are going to be necessary to prove that.
- 16 I think you have done a remarkable job in trying
- 17 to restore some of the integrity and faith in the
- 18 Department to move these programs along. As you well
- 19 know, I think you know in some of your discussions, it's
- 20 a real uphill battle, but I'm going to, Madam Chair, talk
- 21 about a couple of things, and it's not directed at the
- 22 Department or anyone in particular.
- 23 You know, we started out -- we have a lawsuit.
- 24 And in fact -- as a matter of fact, we have a settlement
- 25 agreement that all of us in closed session signed off on

- 1 with the procedure in which the two Departments who are
- 2 before us today also signed. There's a funding mechanism
- 3 within that particular document for funding these types
- 4 of expenses, and if not, there are agreements within the
- 5 stipulated judgment or stipulated final judgment and
- 6 permanent injunction to seek reimbursement from other
- 7 places. So I ask, first and foremost, that we not grant
- 8 these monies today because there is an alternative.
- 9 That's the stipulated final judgment and permanent
- 10 injunction lawsuit.
- Second and foremost, even if you don't agree or
- 12 there is some discussion or distinction with regard to
- 13 this agreement -- if you remember, we all sat in closed
- 14 session and figured out what the system would be for
- 15 reimbursement in proving up the claims. And I don't want
- 16 to divulge any of those communications other than I have
- 17 a document that's public and signed by the respective
- 18 entities.
- 19 If there were a shortfall, if there was a
- 20 shortfall and there were valid claims, these two
- 21 Departments could have went under a Section 27 deficiency
- 22 letter to the legislature and gotten additional funding
- 23 this past fall. My understanding is they did not.
- 24 That's a second missed opportunity.
- 25 If that isn't enough, one and two, then today

- 1 perhaps the saddest part that I have to talk about today
- 2 is what we as a Board are about to embark upon. Members,
- 3 we are allocating money in this item before we have even
- 4 discussed the Bill or our roles and responsibilities or
- 5 duties under that Bill. What message does that send to
- 6 the public?
- 7 Mr. Paparian, I agree with your idea that we
- 8 ought to go out for stakeholder meetings. Do you think
- 9 your stakeholder meetings would have any credibility at
- 10 all if we allocated money today and then you went out and
- 11 said we want to know how you want us to spend the money?
- 12 I think we have created a very bad procedural
- 13 public policy decision making process. It is no one's to
- 14 blame, but it may be inadvertent, it may be a number of
- 15 things. The fact of the matter is it's here and the
- 16 toothpaste is out of the tube. How arrogant can we be to
- 17 allocate money before we've even discussed the Bill?
- 18 More importantly, we aren't, Ms. Gildart,
- 19 allowed to spend this money. This Bill takes effect
- 20 January 1st. Please tell me how we can allocate money
- 21 prior to the Bill becoming effective under the law or how
- 22 anyone can bring that forward. You can talk about it.
- 23 It's the same issue we had yesterday with Ms. Tobias.
- 24 MS. FISH: Maybe I can address that.
- 25 BOARD MEMBER EATON: No, let me finish and then

- 1 if you want to speak and respond. We have the authority,
- 2 there's no question about it, but the terms and
- 3 conditions weren't set when you got the authority. You
- 4 got the authority in June. The terms and conditions were
- 5 set when the Bill was passed and signed by the Governor
- 6 in the end of August.
- 7 And more importantly, how does it look to the
- 8 public and to our Governor? Because this was a scheme we
- 9 all know where it came from and we know the political
- 10 pressures that are upon a couple of our Members upon this
- 11 Board, that the first thing out of the box we allocate
- 12 the money before we even discuss the Bill.
- 13 The second half of the money doesn't go for any
- 14 of the purposes by which we're supposed to come up with
- 15 the five-year plan and we do it for reimbursement to one
- 16 of our brother agencies or sister agencies. And more
- 17 importantly, within the Bill no monies can go to any of
- 18 these agencies, negotiated. Mr. Lowry, we were all
- 19 there, all of us here. I'll read you from the Bill.
- 20 "To pay for the costs of cleanup, abatement,
- 21 removal or other remedial action related to tire
- 22 stockpiles throughout the state including all approved
- 23 costs," and I'm -- just missed my -- "Including all
- 24 approved costs incurred by other public agencies, " which
- 25 is what I think you're talking about; is it not?

- 1 "Involved in these activities by contract with the
- 2 Board."
- 3 There is no contract with the Board; is there,
- 4 Ms. Fish?
- 5 MS. FISH: Not at this point.
- 6 BOARD MEMBER EATON: Correct. So we cannot
- 7 appropriate or allocate the money and the Bill is not
- 8 effective and we don't have the money. So how can we
- 9 give them money and allocate today when the Bill says we
- 10 have a contract?
- 11 MR. LOWRY: May I --
- 12 BOARD MEMBER EATON: That's point one.
- 13 MR. LOWRY: All right.
- 14 BOARD MEMBER EATON: Let me finish. That's
- 15 point one.
- 16 MR. LOWRY: You asked me a question. I was
- 17 going to answer, but go ahead.
- 18 BOARD MEMBER EATON: So we give half the money
- 19 for reimbursement. We put no money aside for reserve or
- 20 a rainy day. We all know that the two fires that took
- 21 place were by act of God or act of nature or completely
- 22 there. We are bare. So if there is a fire and we have
- 23 no money in our accounts, we have to go to the
- 24 legislature and tell them we need money because we gave
- 25 the money to Toxics or the Water Board when we had one,

- 1 either an opportunity either under the stipulated
- 2 judgment to provide monies or for them to have gone under
- 3 Section 27 and gotten the money.
- 4 Furthermore, there's the farm and ranch project
- 5 amnesty days. Mr. Jones, your manifest. When we all sat
- 6 and negotiated the Bill, and there's not a Member up here
- 7 that wasn't involved in those negotiations, one of the
- 8 reasons the key component why the funding didn't start
- 9 for the complete five-year funding was until June or July
- 10 was because we were asked the question, "If you were to
- 11 get the money quickly, could you gear up and do the
- 12 things necessary to start the manifest system, to get all
- 13 of the legal departments together in order to get
- 14 property access, et cetera," and all of us quite honestly
- 15 answered, "No, we need some time." That was a six-month
- 16 gap.
- 17 Now our own Department of Finance tells us we
- 18 can't spend the money because we don't have a five-year
- 19 plan but yet we're allocating that money. It's beyond me
- 20 how we were able to get the money because of our own
- 21 integrity, our own veracity and our own credibility, and
- 22 the fact that the people in the legislature and the
- 23 Governor's office -- and Mr. Lowry, you're absolutely
- 24 right. They did not allow you to have a direct
- 25 appropriation, although there were other agencies or

- 1 other programs and agencies that did get a direct
- 2 appropriation. That's not a reflection upon you, but
- 3 that was a legislative determination with concurrence by
- 4 the Governor. Your toxic allocation was rejected.
- 5 More importantly as we enter this --
- 6 MR. LOWRY: I think it's fair to say it was
- 7 rejected at the request of the Integrated Waste
- 8 Management Board. You came to us and said please bear
- 9 with us and put the money in this account. We agreed to
- 10 do that.
- 11 BOARD MEMBER EATON: And by contract, isn't it
- 12 under the Bill, you have to have with us --
- 13 MR. LOWRY: You may have independent authority
- 14 to spend from that fund.
- 15 BOARD MEMBER EATON: Not according to the Bill.
- 16 You don't believe the statute controls?
- MR. LOWRY: I haven't seen the legal analysis.
- 18 BOARD MEMBER EATON: You don't have to have a
- 19 legal analysis. We were there. Further off, we're about
- 20 to go in and we've got the new car dealers already coming
- 21 back to seek an amendment on the Bill. How are they
- 22 going to look at it when we start spending the money?
- 23 The reason why we didn't get an increase greater than we
- 24 had hoped for than a dollar was because of the past sins
- 25 of the predecessor Boards who, I think, unfairly were

- 1 judged to have misallocated the money and therefore
- 2 didn't give us the market development opportunities.
- 3 But here again today we are at that very
- 4 juncture, that very juncture where we can go down one
- 5 road and continue to have that integrity, credibility and
- 6 trust and faith by those who appropriate this money, or
- 7 we can just kind of continue what we did. It's not that
- 8 I don't want to give you the money, Mr. Lowry. It's that
- 9 you've got to go through the right proper hoops, moreover
- 10 the rainy day.
- I do not know in reading this Bill about the
- 12 priorities that must be set. How can we allocate this
- 13 money if we haven't set the priorities according to the
- 14 Bill or even had a discussion? Call it putting the cart
- 15 before the horse or counting your chickens before they're
- 16 hatched. I think Justice Stevens today said it the best.
- 17 If we go down that path we won't know who the winner is,
- 18 but we will know who the losers are, and that will be
- 19 those individuals who have to pay that fee. And how
- 20 would you go ahead and explain to the consumers? How
- 21 would you explain to the Governor?
- 22 Now, maybe our agency Secretary and his Deputy
- 23 Secretary and whatever believe that it's valid, but that
- 24 we went ahead before the Bill even became law, before we
- 25 even discussed the Bill and we allocated the money, I

- 1 don't think that's proper. I don't think that's the way
- 2 this Board will be.
- 3 And I'm prepared to make a substitute motion,
- 4 and, Mr. Lowry, I will help you get the money. I have
- 5 told you that all along, but it's got to be in accordance
- 6 with what our legislative obligations are, our statutory
- 7 obligations happen to be, and that you will get it. But
- 8 I have not seen one piece of paper that has proved your
- 9 claim, and maybe that's why you're not going to the
- 10 courts. I don't want to even speculate, but we should
- 11 have a claim coming before us so we can see what was
- 12 spent. We need to have the contract that is specified in
- 13 the language.
- 14 And Board Members, we really need to discuss
- 15 what our roles and duties and responsibilities are under
- 16 SB 87. My God, step back and see our own Department of
- 17 Finance won't let us spend the appropriate money and
- 18 today we're allocating before the Bill becomes the law
- 19 and that even more so we have ignored the statutory
- 20 dictate which tells us we have to have a contract with an
- 21 agency before we can talk about what they are entitled
- 22 to.
- 23 CHAIR MOULTON-PATTERSON: Are you finished for
- 24 now, Mr. Eaton?
- 25 BOARD MEMBER EATON: Absolutely. For now.

- 1 CHAIR MOULTON-PATTERSON: Ms. Fish. Senator
- 2 Roberti wants to speak, but I would like to give Ms. Fish
- 3 a chance to respond or Mr. Leary, whoever you prefer.
- 4 MS. FISH: I gave staff the direction to bring
- 5 forward the remaining authority, and that was because of
- 6 a conversation I had with the Department of Finance.
- 7 When we did the -- were putting together the Governor's
- 8 budget a year ago, they left us with the authority
- 9 knowing that we didn't have the cash to fund it, and that
- 10 was -- that was a direct conversation. And the reason
- 11 that they did that was because I expressed to them the
- 12 importance of having the authority to maintain the
- 13 staffing level and to keep the efforts ongoing at Westley
- 14 because we were spending money at Westley. And I asked
- 15 them do you want us to pull back and stop and put in a
- 16 BCP to reduce our position authority because we do not
- 17 have the cash to fund it or will you leave us with the
- 18 authority so that if SB 876 is passed -- at that time it
- 19 wasn't a Bill or we had lost it -- but if there is a Bill
- 20 that comes forward to give us additional funding, that
- 21 way we can continue the tire program intact.
- 22 So when the Bill was passed -- and what I cannot
- 23 address, I know that the chapter gives us the authority
- 24 to spend at the \$5 million level. What I cannot address
- 25 and what I would have to ask for legal opinion is whether

- 1 SB 876 then supersedes the authority granted to us in the
- 2 Budget Act by its language. I can't give you that answer
- 3 right now.
- 4 But it was agreed to with the Department of
- 5 Finance that they would leave us with that authority with
- 6 the understanding that we would come forward once the
- 7 Bill was signed to continue funding the staff and
- 8 continue funding the efforts at Westley.
- 9 BOARD MEMBER EATON: And the issue that I have
- 10 is not that the staff shouldn't go forward. I remember
- 11 those discussions, and I think that's a defensable
- 12 position, that in order to keep the program going --
- 13 because that was the whole idea in order to be able to
- 14 arrange for the gap and to gear up was so that we would
- 15 have the staff. But what I'm saying is that the \$1.2
- 16 million or half of what we have in the authority would be
- 17 going to a sister agency where there's other
- 18 alternatives.
- 19 So what we are saying are not inconsistent. I'm
- 20 saying that they are consistent with what the legislature
- 21 intended, and more importantly it's defensable because
- 22 quite frankly, while we may have political differences,
- 23 we may have personal differences, I don't like the fact
- 24 that this Board looks to be the pocket to fund everyone
- 25 when we've worked so hard.

- 1 Now, Ms. Moulton-Patterson is going to have to
- 2 go down and explain to the legislature why she allocated
- 3 money ahead of discussing the Bill, why the authority.
- 4 I'm not going to let that happen. I may get outvoted,
- 5 and everyone knows I have differences sometimes with our
- 6 Chair on certain issues, but I feel that this is a
- 7 critical juncture in our Board.
- 8 And it started yesterday where we had some
- 9 disagreements on some policy issues to go, that there are
- 10 times when we must stick together and look at what we're
- 11 doing. And if you step back on the common sense, the
- 12 kinds of things you're looking to protect the staff are
- 13 there. I think that that's defensable to get geared up
- 14 and to show, but if you look at the scheme and you look
- 15 at the document -- you don't need a legal opinion. We
- 16 need to have a discussion as to what the Bill says and
- 17 what our duties and responsibilities are. That's my
- 18 point.
- 19 After we do that, after we try and come up with
- 20 it, after Mr. Paparian goes out and seeks what the
- 21 stakeholders want to have happen, then we have some
- 22 credibility and viability. And then when
- 23 Ms. Moulton-Patterson goes to our budget subcommittee, we
- 24 can go and say we've gone through the -- not only that,
- 25 we say we are geared up to do X, Y and Z.

- 1 But we have no reserves, do we not, under the
- 2 proposal if there should be a fire. We have no reserves
- 3 for enforcement. The whole idea why we got the money was
- 4 for enforcement. We have done nothing in this
- 5 allocation -- WRAP programs?
- 6 We're going to be subject to the same criticisms
- 7 we had before. Think about what they asked us. Think
- 8 about how they ran us through the mill. We want
- 9 enforcement. We want cleanup. There's none of that in
- 10 this proposal.
- 11 CHAIR MOULTON-PATTERSON: Senator Roberti, it's
- 12 your turn.
- 13 BOARD MEMBER ROBERTI: Just very briefly. I
- 14 think the Tire Bill that we passed did contemplate that
- 15 we work with our sister agencies, and I understand
- 16 Mr. Eaton's point very well that the Tire Bill isn't
- 17 effective at the moment and that we did not put our
- 18 budget together contemplating this was going to take
- 19 place.
- 20 Myself, I would prefer that we assist our sister
- 21 agency in the spirit of the Tire Bill but recognize that
- 22 that was not put together nor this request made when we
- 23 were making our original budget. Hence, I think we
- 24 should split the difference, maintain something for our
- 25 own prudent reserve, which I think has to be our number

- 1 one concern, and then assist the other agency that did
- 2 significantly help us in what was, to my understanding,
- 3 the worst tire disaster, if not the worst waste-related
- 4 disaster, ever in cleanup.
- 5 So myself, with the help of staff, I would
- 6 recommend that we roughly keep \$600,000 for our own
- 7 purposes here and then give the remainder -- after we
- 8 deduct that from the request, to give the remainder to
- 9 Toxics. There was no way that we could anticipate
- 10 putting our budget together that this request would be
- 11 made or what the costs involved would be, so we have to
- 12 sort of operate based on the past.
- 13 However, that Bill hasn't taken effect.
- 14 Mr. Eaton is correct in that, and to the extent that we
- 15 can, we should talk to our stakeholders, but I do think
- 16 this disaster is of such unprecedented consequences that
- 17 everyone will understand where we want to participate and
- 18 ask others to participate with us in the cleanup and have
- 19 some comity with another agency that we will help when
- 20 they help us.
- 21 BOARD MEMBER EATON: Senator, how can you answer
- 22 these questions that these monies are going to come from
- 23 that pot of money under the new Bill -- these are not
- 24 existing monies -- and that the statutory dictate of that
- 25 pot of money where that money comes from says that in

- 1 order for our sister agencies -- I don't have a problem
- 2 with that -- can have their costs reimbursed but they
- 3 must have a contract with this Board.
- 4 You can't reach over, grab the money and not
- 5 follow the dictate from that pot. As you argued
- 6 yesterday with the Auditor General and about the
- 7 statutory what he or she thought was legal or not legal,
- 8 we have direct statutory. It's unequivocal here. It's
- 9 not inconsistent.
- 10 BOARD MEMBER ROBERTI: Well, surely --
- 11 BOARD MEMBER EATON: Answer me that question.
- 12 BOARD MEMBER ROBERTI: If we need a contemporary
- 13 contract, yes, that's what we will have to do. That's
- 14 what we have to do, but I don't think it's impossible to
- 15 make a contract after the first of the year.
- 16 BOARD MEMBER EATON: And I didn't say that. All
- 17 I said was and my motion was that I don't think three
- 18 months by which Ms. Moulton-Patterson has to go to the
- 19 subcommittee, we have those hearings in March, that
- 20 that's going to hurt Mr. Lowry. Mr. Lowry, would that
- 21 hurt you at that time to wait 90 days while we settle out
- 22 some of our statutory obligations? Are you going to
- 23 close up shop?
- MR. LOWRY: We will not close up shop, nor will
- 25 you if you're able to allocate the money now. My

- 1 suggestion --
- 2 BOARD MEMBER EATON: But will you be there to
- 3 tell people that we have a statutory obligation and that
- 4 you convinced us that we should avoid that statutory
- 5 obligation?
- 6 MR. LOWRY: I'm not going to answer your
- 7 rhetorical question. What might --
- 8 BOARD MEMBER EATON: The record will reflect
- 9 that.
- 10 CHAIR MOULTON-PATTERSON: Let's let him have a
- 11 chance to answer the question.
- 12 MR. LOWRY: -- is to put together an interim
- 13 contract which allows us to get money on the 2nd of
- 14 January. I think my legal staff and your legal staff can
- 15 do that.
- 16 CHAIR MOULTON-PATTERSON: Thank you, Mr. Lowry.
- 17 And we do have another speaker, but Mr. Medina has a
- 18 point he would like to make or a question.
- 19 BOARD MEMBER MEDINA: I just had a question with
- 20 regard to whether there are any existing monies under any
- 21 existing bill that could be used for this purpose.
- 22 MR. LEARY: Under any existing bill? No. This
- 23 is our account. This is the reserve, this is money we
- 24 have to allocate or make expenditure from for the
- 25 remainder of the year, but I would --

- 1 BOARD MEMBER MEDINA: There's no other source
- 2 that we could use to give Toxics some money until such
- 3 time we get into the beginning of next year?
- 4 MR. LEARY: I don't believe so. I don't believe
- 5 any fund is flush, nor would it be consistent with the
- 6 purpose of any of the fund that the Board currently
- 7 manages to fund for the reimbursement. This -- to the
- 8 extent any fund is consistent with these purposes, it
- 9 would be the tire fund.
- 10 Let me just -- in the interest of talking about
- 11 the reserve question, just in helpful reminder to the
- 12 Board that there is still \$2 million in the Sukut
- 13 contract for the remainder of -- until the year 2002. I
- 14 don't know that you can consider that emergency reserve
- 15 or not but it is largely unspent at this point and would
- 16 be available for response to any kind of tire-related
- 17 situation.
- 18 CHAIR MOULTON-PATTERSON: Thank you. Thank you.
- 19 And you'll be here for a while in case we have more
- 20 questions.
- 21 Mr. Terry Leveille.
- 22 MR. LEVEILLE: Thank you, Madam Chair and Board
- 23 Members. Terry Leveille with TL and Associates.
- Normally you see me as a publisher of the
- 25 California Tire Report, but I also do represent -- the

- 1 primary stakeholder in this whole thing is the Tire
- 2 Dealers Association, both north and south. We -- I came
- 3 here to report on what the Executive Directors and their
- 4 Executive Board said to me when I conveyed this Item 14
- 5 to them in their specific items.
- 6 In a large part, we echo Board Member Eaton's
- 7 concerns here, particularly with regard to the \$1.2
- 8 million transfer of funds. We think this is a slippery
- 9 slope. We think the money that's coming from tire
- 10 dealers that's going into the fund is going into a tire
- 11 recycling management fund. All along our concern has
- 12 been to clean up tire piles, to manage the 10 million or
- 13 more tires that are going into landfills currently, to
- 14 try and figure out ways to recycle those, to develop
- 15 recycling programs for the 20 million or more other tires
- 16 that are currently being recycled and to encourage those
- 17 kinds of companies.
- Our feeling is and has been that other agencies,
- 19 no matter how noble and no matter how good a job they do,
- 20 they should be going to the Governor for their budgets.
- 21 They shouldn't be tapping into a tire fund that is
- 22 devoted to developing a new manifest system, to
- 23 developing an enforcement program at the local level, to
- 24 developing a finally complete tire pile remediation
- 25 program and to pushing markets.

- We feel very strongly that the Board should take
- 2 this into heart that as the primary stakeholder, as the
- 3 people that pay the fee and who actually levy it on the
- 4 customers, the customers are the ones who pay the fee,
- 5 that we're looking at a situation whereby we just don't
- 6 want to get into that position where we'll set a
- 7 precedent for this agency, Toxics, the Regional Water
- 8 Quality Boards and the other.
- 9 We do have a couple of other minor concerns on
- 10 this particular item if the Board decides to go ahead and
- 11 start appropriating money. We didn't feel as well that
- 12 the CalMAX and WRAP program, which virtually has no tire
- 13 recycling or tire involvement, that \$21,000 should be
- 14 coming out of the tire fund. That's certainly -- if the
- 15 oil fund or the Integrated Waste Management accounts,
- 16 those are fine, but the tire fund seems to be that
- 17 wealthy fund now that's going to be having \$30 million or
- 18 so that the Board can tap into.
- We want to make sure. We're going to be
- 20 watching the Board to make sure that the funds that come
- 21 out of the tire funds go to those types of programs that
- 22 the legislature deemed appropriate.
- 23 BOARD MEMBER ROBERTI: Whether we agree or not
- 24 on Member Eaton's time frame, which is a legitimate point
- 25 when you're talking about those kinds of programs that

- 1 the legislature contemplated. I mean if Westley isn't
- 2 that kind of a program, what in the world is?
- 3 MR. LEVEILLE: The Westley -- the remediation of
- 4 tires at Westley, I'm not sure that they were looking at
- 5 the site assessment and that type of thing. The types of
- 6 things that are statutorily the purview of Department of
- 7 Toxics and the Regional Water Quality Control Board.
- 8 BOARD MEMBER ROBERTI: Give me an example of
- 9 what would be within the purview of the --
- 10 MR. LEVEILLE: There's the current Norcal
- 11 contracts, the current Sukut contracts for cleaning up
- 12 the tire piles themselves, for cleaning up the ashes, the
- 13 remediation of that site per se.
- 14 BOARD MEMBER ROBERTI: As opposed to --
- MR. LEVEILLE: As opposed to testing to see the
- 16 extent of toxic contamination into the water supply, into
- 17 the ground and that kind of thing.
- 18 BOARD MEMBER ROBERTI: With all due respect, I
- 19 understand your point. I think.
- 20 CHAIR MOULTON-PATTERSON: Mr. Jones wanted to
- 21 comment on that.
- 22 BOARD MEMBER JONES: As one of the chief
- 23 negotiators of this Bill in front of the legislature,
- 24 that was absolutely discussed. And while at those same
- 25 meetings you brought your clients or your advocacy came

- 1 forward and said we don't think it should be included, it
- 2 was clearly part of what we negotiated at every meeting
- 3 and clearly part of the program.
- Why else would we need \$1.00 a tire if it wasn't
- 5 to clean up Royster and Westley and all the other sites?
- 6 We have a difference of opinion, but this is not new
- 7 stuff, Terry. This was discussed at every meeting.
- 8 I was actually chastised by Senator Escutia when
- 9 I said that the manifest system couldn't be developed as
- 10 quickly as she would like to see it or as quickly as I
- 11 would like to see it, but there are a series of things
- 12 that require that we do a cost benefit analysis prior to
- 13 going forward with any of these things. We can't put a
- 14 manifest system together -- I don't know what the name of
- 15 it is. What's the name of the thing that --
- 16 MR. LEARY: The feasibility study report.
- 17 BOARD MEMBER JONES: Isn't there a term that's
- 18 got to go to the Governor --
- 19 MR. LEARY: FSR.
- 20 BOARD MEMBER JONES: I thought there was an
- 21 acronym and I hate missing acronyms. We've got an awful
- 22 lot of work to do before we even get approved for any of
- 23 this stuff. That's the part that --
- 24 MR. LEVEILLE: That's where these other agencies
- 25 come into play.

- 1 BOARD MEMBER JONES: Exactly. And --
- 2 MR. LEVEILLE: Right. And I don't have any
- 3 problem with that.
- 4 BOARD MEMBER JONES: But to not clean up or to
- 5 think that the legislature and the Governor's office
- 6 wasn't completely aware that part of this was going to
- 7 clean up the water, clean up the air, clean up the
- 8 ground, that's contradictory to everything that I said in
- 9 those meetings.
- MR. LEVEILLE: I didn't say -- I think the
- 11 Board's role is to clean up. I think the Board's role,
- 12 whether through Norcal or Sukut, should be to clean up
- 13 that site. I'm looking at the testing and the site
- 14 assessments and that type of thing, the stuff that is the
- 15 purview of the Department of Toxic Substances Control.
- 16 And I question whether or not the tire fee, the tire
- 17 recycling management fund should be going to those types
- 18 of things that are statutorily given to those agencies.
- 19 That's all -- I don't have any problem.
- 20 I think the Board does ultimately bear
- 21 responsibility, even though I may have argued
- 22 contrary-wise during the legislative negotiations on SB
- 23 876, that the Board or the legislature in its wisdom has
- 24 decided that sure, the Board should be cleaning up the
- 25 Westley tire pile site and the Royster site. That for

- 1 the most part is a fait accompli.
- The question I'm looking at is the other types
- 3 of preliminary testing, the types of -- the toxic
- 4 Department of Toxic Substances Control does, and any
- 5 other types of contaminated ground landfills and the
- 6 like. And that's the only thing that I have a concern
- 7 about.
- 8 I think that Member Eaton is certainly on target
- 9 when he says that this may be preliminary. We may --
- 10 this may be too early to start doling out \$1.2 million
- 11 out of an as yet unreceived funding. But nevertheless, I
- 12 think that the more important thing is the major
- 13 discussion that you're going to have to take place on the
- 14 subject of revenue sharing between sister agencies. This
- 15 is something that just popped up in Item 14 and really
- 16 hasn't been the subject of -- I don't know of public
- 17 discussions of the Board and probably should, a special
- 18 fund that's funded with fees from the customers of tire
- 19 dealers and the purchasers of automobiles, should they
- 20 being paying for these types of things.
- 21 I don't think that decision has as yet been
- 22 definitively made yet, and I think that's certainly
- 23 subject for further discussion.
- 24 CHAIR MOULTON-PATTERSON: Thank you,
- 25 Mr. Leveille.

- 1 BOARD MEMBER JONES: Madam Chair.
- 2 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 3 BOARD MEMBER JONES: I think that as part of the
- 4 AB 117 report and through the negotiations we clearly
- 5 looked at how we were going to work with sister agencies
- 6 to deal with a lot of these issues, and actually the
- 7 compromised position that DTSC took was partly because of
- 8 stakeholder input and it was because of us. We said we
- 9 are ultimately responsible for the tires in the state of
- 10 California and we want to make sure that we know where
- 11 this stuff is going.
- 12 I have to tell you I do have a question, and I
- 13 don't know who can answer it, because I think Mr. Eaton
- 14 has brought up some points that I hadn't completely
- 15 considered until hearing them, but we have an obligation
- 16 to spend \$6.5 million a year in remediation, and part of
- 17 that was going to be the dollars we spent with other
- 18 agencies. But I need to know when that year starts. Is
- 19 it January 2nd or 1st or --
- 20 MS. FISH: Next fiscal year.
- 21 BOARD MEMBER JONES: Next fiscal year. So if we
- 22 spent any of this money, it wouldn't even count towards
- 23 that \$6.5 million.
- 24 BOARD MEMBER EATON: That is correct because
- 25 that was in the statute as well, and that was to give us

- 1 the six-month gear-up in order to be able to get your
- 2 manifest system going, to be able to get the enforcement
- 3 along with the personnel that you talked about with the
- 4 authority up and going, as well as to give our Legal
- 5 Department the ability to go out, identify sites and get
- 6 some legal access.
- 7 So that was a premeditated, shall we say,
- 8 delayed start-up date because what we didn't want to have
- 9 happen was to be able to get all of this money on January
- 10 1st to us and be in a position where we couldn't spend it
- 11 and be subject to criticism that we didn't set the right
- 12 priorities from it, and that's what's in there. And
- 13 that's clear in the Bill and that's why I'm so upset is
- 14 because we haven't even had a chance to discuss this Bill
- 15 in public and yet we're allocating the money. It doesn't
- 16 make sense to me.
- 17 It's not public policy decision making, Members.
- 18 It really isn't. We've done so many things in all of our
- 19 careers but none where we at least didn't give the
- 20 appearance that we had some public discussion as to what
- 21 our rights and responsibilities and duties were. Period.
- 22 We're just doing it.
- I can't vote for something where we haven't had
- 24 that kind of ability.
- 25 CHAIR MOULTON-PATTERSON: Thank you. Any

- 1 response, Mr. Leary, to that?
- MR. LEARY: I don't know that it helps, but in
- 3 the spirit of responding to some of the ideas that have
- 4 been presented, the thought of putting the allocation
- 5 item forward in advance of the contract was simply a
- 6 trying to adherence to the typical Board protocol where
- 7 the Board allocates the money and then goes off and
- 8 develops -- the staff go off and develop the scope of the
- 9 work and come back to the Board with a contract.
- 10 I guess it was in respect to that process that
- 11 we offer the allocation item first in advance of the
- 12 contract, although understanding that 876 requires a
- 13 contract be in place before the funds can be transferred.
- 14 BOARD MEMBER EATON: How can we -- Mark, how can
- 15 we even make a decision when we don't know what our rules
- 16 and responsibilities and rights are under the Bill?
- 17 Maybe all of us have read the Bill. If that's the case,
- 18 fine, but already it's been shown through public
- 19 testimony and our own questions that not all of us are
- 20 conversant in the provisions of the Bill. That's my
- 21 point.
- 22 Quite frankly, if you look at the statutory
- 23 scheme -- and you guys can try and slip a contract
- 24 through on January 2nd. I don't think it's going to be
- 25 proper or legal, and you may get away with it, you may

- 1 not, but the services that the Bill contemplated and
- 2 which the funds are going to be collected from the
- 3 consumers in this state are for services that would
- 4 include prospective, not reimbursed.
- 5 And the record is very clear through our own
- 6 staff workup, through Mr. Lowry's own letters, that this
- 7 is reimbursement for past services and that in and of
- 8 itself I think is a killer in terms of trying to validate
- 9 any contract you may bring up or you may enter into
- 10 because it's for services that happen in the future. And
- 11 that can't happen because it can't be -- otherwise, there
- 12 would be a grandfather clause in the Bill.
- 13 BOARD MEMBER ROBERTI: Madam Chair.
- 14 CHAIR MOULTON-PATTERSON: Senator Roberti.
- 15 BOARD MEMBER ROBERTI: I would like to ask both
- 16 Ms. Fish and Ms. Tobias two questions relevant to what
- 17 Mr. Eaton is saying.
- 18 First, just to absolutely reiterate in my mind,
- 19 if we write a contract to Ms. Fish on January the 1st or
- 20 2nd to transfer the money to Department of Toxics, is
- 21 that listed under current Department of Finance
- 22 regulations and statutes?
- 23 MS. FISH: Well, I wouldn't propose that we
- 24 would write a contract to transfer the money. I would
- 25 propose that we would work with the Department of Toxics

- 1 to define a scope of work that we would then bring back
- 2 to the Board to ask what would be approved -- to what
- 3 would be approved costs for activities conducted at the
- 4 Westley site. Because what we're talking about is --
- 5 BOARD MEMBER ROBERTI: Approved. I take it you
- 6 mean activities that were contemplated by the tire
- 7 legislation.
- 8 MS. FISH: No. I'm talking approved activities
- 9 at a site --
- 10 BOARD MEMBER ROBERTI: Did you say approved
- 11 or --
- 12 MS. FISH: Approved activities at a site where
- 13 you have a significant risk to the public health and
- 14 safety. You have a code that allows you to basically
- 15 hire a contractor through oral agreements, written
- 16 agreements, when your working at a site that the Board
- 17 deems has such a magnitude of risk to the public health
- 18 and safety that you're going to use all available monies
- 19 to remediate.
- Now, it's under that statute that I believe the
- 21 Board could go forward with Toxics, providing assistance
- 22 under that section because they are, in fact, contracted
- 23 to the Board to do the site assessment, to give Board
- 24 staff the ability to continue with the remediation.
- 25 BOARD MEMBER ROBERTI: Okay. And what you're

- 1 also saying is that when I used the word "contract," it
- 2 was sort of jumping the gun. We have to do scope of work
- 3 and then contract.
- 4 MS. FISH: Right. What -- and the Board may
- 5 want to decide whether or not you are going to allow past
- 6 costs to be reimbursed or at this juncture because of the
- 7 limited funding only allow future costs. And that is
- 8 something that the Board could choose to decide at that
- 9 point.
- 10 BOARD MEMBER ROBERTI: Now, on that question, of
- 11 counsel, can we at that point -- at the time we vote the
- 12 contract and even prior to that time, at the time we
- 13 develop a scope of work, can we contemplate in the scope
- 14 of work and write in the contract reimbursement of
- 15 relevant activity that was taken in 1999 -- I guess it
- 16 was 1999, 2000. Excuse me. 2000 -- rather than after
- 17 the effective date of the legislation?
- 18 MS. TOBIAS: What I would like to do first is be
- 19 able to have the time to look at the Tire Bill and
- 20 compare it with our existing statutes. We have an
- 21 existing statute that contemplates the need for the Board
- 22 to take emergency action, and it calls out in that
- 23 section and specifically says with any other governmental
- 24 agency. What I would like to do is look at the Tire Bill
- 25 and be able to see if there's any either negation of that

- 1 or how those two sections of the statute fit together.
- 2 BOARD MEMBER ROBERTI: Okay. So you're saying
- 3 that as you view it, the one avenue that we might have
- 4 to --
- 5 MS. TOBIAS: May have.
- 6 BOARD MEMBER ROBERTI: Yes, may have -- to deal
- 7 with -- I hate to use the word retroactive since I view
- 8 the whole thing as a continuing mess -- but to deal with
- 9 remediation that took place in the year 2000 is based on
- 10 emergency criteria. You're not saying that is -- that
- 11 gives us a green light. You're saying that's the only
- 12 place there may be a green light.
- MS. TOBIAS: I'm saying that that's the statue
- 14 that I would go back to and look at it for the
- 15 consistency between this statute and what may have been
- 16 called out or negotiated in that bill.
- 17 BOARD MEMBER ROBERTI: Although I personally
- 18 have absolutely no problem giving a significant amount of
- 19 money to Toxics for the remediation of Westley, obviously
- 20 I want to do it within what we are statutorily able to
- 21 do. So another practical question, how long does it take
- 22 you to figure that out?
- 23 MS. TOBIAS: I don't think there's any problem
- 24 with coming back to the next meeting with this. So --
- MS. FISH: What the Board may want to do is set

- 1 aside an allocation under the current expenditure
- 2 authority at whatever level you deem appropriate, and we
- 3 could analyze the fund condition of the cash in the fund
- 4 to separate the monies that we will get January 1st from
- 5 the monies that are already in the fund to determine if
- 6 you have any flexibility there, which I do not know at
- 7 this point in time.
- 8 BOARD MEMBER ROBERTI: Give me this again.
- 9 BOARD MEMBER EATON: I don't think you're going
- 10 to have any money on January 1st unless there are about
- 11 850 million tires sold.
- 12 MS. GILDART: There is --
- 13 BOARD MEMBER EATON: You have to collect the
- 14 money first.
- MS. GILDART: There is \$879,000 that needs to be
- 16 reallocated. That's monies left over from the action the
- 17 Board took in November of '99, so those dollars are
- 18 immediately available for Board action. And then, as
- 19 Ms. Fish pointed out, there may be some carryover that
- 20 had not been accounted for in the action the Board took
- 21 in November '99.
- 22 BOARD MEMBER EATON: But that \$879,000 was for
- 23 the personnel.
- MS. GILDART: \$879,000 was the monies that
- 25 included the \$628,000 the Board directed to be encumbered

- 1 into a remedial action and it has not yet been
- 2 encumbered.
- 3 BOARD MEMBER EATON: But can we use it for the
- 4 personnel that you're worried about? That's really the
- 5 key component for the apparatus to continue. That's my
- 6 main point is that we protect what we have to keep going.
- 7 BOARD MEMBER JONES: Required operating expenses.
- 8 BOARD MEMBER ROBERTI: I'm a little slow. If
- 9 she should just -- your last explanation of what you
- 10 think our proper avenue of operation should be, give it
- 11 to me one more time and I'll understand it.
- 12 MS. FISH: There could be cash reserves in the
- 13 fund that would -- that already have been --
- 14 BOARD MEMBER ROBERTI: Like the \$800,000-plus --
- 15 MS. FISH: That money has already been collected
- 16 and it's not a result of SB 876. What we would have to
- 17 analyze and I think what Mr. Eaton is pointing out is
- 18 whether or not there's enough to allocate to the
- 19 personnel as well as to this other area, but I would
- 20 submit that the personnel costs can be funded from the
- 21 cash that we get from 876 because that was my agreement
- 22 with the Department of Finance. Now, what I do not
- 23 know --
- 24 BOARD MEMBER EATON: And I would agree with you
- 25 because it's defensable and it was arranged to keep the

- 1 apparatus going, but any of the other provisions that are
- 2 in the Bill speak to services rendered thereafter the
- 3 effective date of the legislation. And that's what
- 4 Senator Roberti, if I heard you correctly, wanting to get
- 5 from Ms. Tobias was is there a way to back-door past
- 6 expenditures of monies by others rather than use that
- 7 other "R" term.
- 8 BOARD MEMBER MEDINA: Madam Chair, the gist of
- 9 my original question in regards to other monies if other
- 10 monies were available because I think all the points that
- 11 Board Member Eaton has raised are very valid and very
- 12 serious concerns. And at the same time, however, I do
- 13 feel that Toxics does need some reimbursement and they
- 14 may need it now.
- 15 And so my question had been in regard to the
- 16 total of \$879,000 in those two funds and whether or not
- 17 those could be allocated to Toxics and give ourselves
- 18 time until next month to act more appropriately in regard
- 19 to any further compensation for Toxics.
- MR. LEARY: Mr. Medina, I apologize for missing
- 21 your point. You're exactly right and I think what
- 22 Ms. Fish has proposed is exactly that, is to review the
- 23 fund condition and I guess distinguish between what is
- 24 available pursuant to 876 and what is currently available
- 25 and been collected in the past pursuant to the old tire

- 1 legislation and the quarter-a-tire fee that was assessed
- 2 in the past seven, eight, nine years, and then maybe next
- 3 year make that distinction and then the Board would then
- 4 decide, possibly after hearing agenda Item 15, that it
- 5 may be appropriate to expend 876 monies through the
- 6 remainder of this fiscal year and make the other monies
- 7 available for other purposes or consistent with purposes
- 8 proposed in the agenda item.
- 9 BOARD MEMBER ROBERTI: Ms. Fish, to put this in
- 10 as simple layman's English as possible, are you
- 11 suggesting that our proper avenue could be, could be --
- 12 that in essence we're encumbering pre-tire legislation --
- 13 and I never remember numbers, even when I was in
- 14 legislature.
- 15 BOARD MEMBER EATON: It was called the Roberti
- 16 Bill.
- 17 BOARD MEMBER ROBERTI: The Roberti Bill. We
- 18 used to do that. Right.
- 19 Did you hear me?
- 20 MS. FISH: Would you say that again? I kind of
- 21 lost the end of that.
- 22 BOARD MEMBER ROBERTI: That the pot of gold that
- 23 we are encumbering as a proper avenue to reimburse --
- 24 MS. FISH: What I'm saying --
- 25 BOARD MEMBER ROBERTI: Not to reimburse.

- MS. FISH: What I'm saying is --
- 2 BOARD MEMBER ROBERTI: I hate that word.
- 3 MS. FISH: What I'm saying is we would --
- 4 BOARD MEMBER ROBERTI: Is to really to go after
- 5 the money that we had prior to the passage of the most
- 6 recent Tire Bill.
- 7 MS. FISH: Right.
- 8 BOARD MEMBER ROBERTI: Okay.
- 9 MS. FISH: That we have cash in the fund that we
- 10 could analyze to see if it was available for this as
- 11 different from the cash we proposed in this item.
- 12 BOARD MEMBER ROBERTI: Then at some subsequent
- 13 date we might find out that we can maybe even encumber --
- MS. FISH: Right.
- 15 BOARD MEMBER ROBERTI: -- more out of the
- 16 current tire legislation. I'm not saying we will do
- 17 that, I'm not saying we won't, but maybe that avenue is
- 18 open to us.
- 19 MS. FISH: Absolutely. I see this turning into
- 20 a true accounting nightmare because you will have money
- 21 that will revert back into the account at the end of each
- 22 fiscal year following the end of this one that would
- 23 theoretically be cash that was available as a result of
- 24 the money we collected at the 25 cent level. Now, TJ,
- 25 don't quit.

- 1 So then the money that you receive July 1st,
- 2 that cash will then be attached to future appropriation
- 3 authority. So we at some point may want to stop defining
- 4 it, but at this point in time we could define it.
- 5 BOARD MEMBER ROBERTI: At this point in time we
- 6 almost have to.
- 7 CHAIR MOULTON-PATTERSON: Excuse me.
- 8 BOARD MEMBER ROBERTI: I'll wait until we have
- 9 an answer from Ms. Tobias please.
- 10 CHAIR MOULTON-PATTERSON: Senator Roberti and
- 11 Ms. Fish, our court reporter has to have a ten-minute
- 12 break. And I'm very sorry to interrupt in the middle,
- 13 but her fingers.
- 14 (Recess taken)
- 15 CHAIR MOULTON-PATTERSON: If we could come back
- 16 to order, please. Thank you. If we could please come
- 17 back to order.
- Where were we, Mr. Leary?
- 19 MR. LEARY: Maybe the way to start --
- 20 CHAIR MOULTON-PATTERSON: Ex partes. I'm sorry.
- 21 Thank you, Mr. Eaton.
- Mr. Eaton.
- 23 BOARD MEMBER EATON: Because we draw a crowd
- 24 once in a while after something, I had a short
- 25 conversation with Mr. Kirpal, K-i-r-p-a-l, S-i-n-g-h, who

- 1 was interested in providing some products to the Board
- 2 and I referred it to Ms. Fish. And then also I had a
- 3 quick just meet-and-greet and jousting with Ed Lowry just
- 4 in fun.
- 5 CHAIR MOULTON-PATTERSON: Okay.
- 6 Mr. Jones.
- 7 BOARD MEMBER JONES: Thanks, Madam Chair. A
- 8 discussion with Ed Lowry and Terry Leveille.
- 9 CHAIR MOULTON-PATTERSON: Thank you.
- 10 Mr. Medina.
- 11 BOARD MEMBER MEDINA: None to report.
- 12 CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 13 BOARD MEMBER PAPARIAN: Ed Lowry.
- 14 CHAIR MOULTON-PATTERSON: Senator Roberti.
- 15 BOARD MEMBER ROBERTI: No ex partes.
- 16 CHAIR MOULTON-PATTERSON: And I had none.
- 17 MR. LOWRY: Do you want me to leave?
- 18 (Laughter)
- 19 BOARD MEMBER EATON: We haven't had a unanimous
- 20 vote in a day and a half.
- 21 (Laughter)
- 22 BOARD MEMBER ROBERTI: Call us the supremes.
- 23 (Laughter)
- 24 BOARD MEMBER EATON: Not even on consent.
- 25 CHAIR MOULTON-PATTERSON: Okay. I know I was

- 1 interrupting Ms. Fish and Senator Roberti, so we'll take
- 2 off there.
- 3 BOARD MEMBER ROBERTI: If we were to allocate
- 4 money, do we have to specify from which fund it comes?
- 5 MS. FISH: No. I think that we would go back
- 6 and look at the Board's direction and then come back with
- 7 a recommendation on what we felt we could do or couldn't
- 8 do and then seek your support or not of that
- 9 recommendation.
- 10 BOARD MEMBER ROBERTI: But clearly you feel that
- 11 we would not be in violation of any existing finance
- 12 processes.
- MS. FISH: Correct.
- 14 BOARD MEMBER ROBERTI: If all we do is allocate,
- 15 we don't enter into the world of scope of work or
- 16 contract at this juncture and we allocate with the
- 17 knowledge that we have from the old Tire Bill, pre-876 --
- 18 roughly how much money was that?
- 19 MR. LEARY: \$870,000.
- 20 BOARD MEMBER ROBERTI: \$870,000; am I right?
- 21 MS. FISH: Right. And then what we would be
- 22 required to do is come back to let you know if there is
- 23 that true amount of cash available. I haven't looked at
- 24 the fund conditions.
- 25 BOARD MEMBER ROBERTI: Okay. What would happen

- 1 if we found we didn't have that kind of cash available?
- MS. FISH: Well, then what we may have to come
- 3 back and request a lesser allocation or request that --
- 4 BOARD MEMBER ROBERTI: Okay.
- 5 MS. FISH: -- when we come back with the scope
- 6 of work or the contract that we would then ask the Board
- 7 to award that it would be a lesser amount.
- 8 BOARD MEMBER ROBERTI: And that would be at the
- 9 January meeting.
- 10 MS. FISH: Correct.
- 11 BOARD MEMBER ROBERTI: Okay. I would like to
- 12 ask Ms. Tobias the same question from the legal rather
- 13 than the fiscal point of view.
- 14 If we allocate money with the knowledge A, that
- 15 we have pre-876 monies available that probably would
- 16 cover the allocation, we don't go into the issue of scope
- 17 of work or contract, and that that money that's
- 18 available, even if it is short, we can then remedy with a
- 19 subsequent allocation, if we do all that and we were to
- 20 allocate say \$600,000 to the Department of Toxics at this
- 21 meeting, would that be licit?
- 22 MS. TOBIAS: I think that's the proper approach
- 23 at this point is to go ahead and do that and then let us
- 24 come back, show the basis upon which that money could be
- 25 awarded, if there is one, and basically let us try to

- 1 justify these statutes, do the fund condition report. So
- 2 that seems like the proper approach to me.
- 3 BOARD MEMBER ROBERTI: With the full
- 4 understanding that in January if we don't have sufficient
- 5 funds or if we have a priority encumbrance that we didn't
- 6 know anything about or didn't see happening --
- 7 MS. TOBIAS: Or there's no legal basis.
- 8 BOARD MEMBER ROBERTI: Or there's no legal
- 9 basis, we can make that change in January.
- 10 MS. TOBIAS: Right.
- 11 BOARD MEMBER ROBERTI: Well, Madam Chair, with
- 12 that in mind, just to get the ball rolling -- and I
- 13 anticipate some debate on the matter -- I would move
- 14 Resolution 2000-487 with an amendment on the transfer to
- 15 DTSC and RWQCB for Westley of -- from \$1,528,000 to
- 16 \$558,000 -- why that figure is that it would leave us
- 17 with \$600,000 which I would call a prudent reserve,
- 18 although I don't know if that is the terminology we use
- 19 on this agency, with the full understanding that in
- 20 January staff is going to come back to us and tell us A,
- 21 if we have the money, what the proper fund is, and if
- 22 there is any legal problem to what we are doing.
- 23 And I fully appreciate and actually thank
- 24 Mr. Eaton for raising the propriety points, which are
- 25 more than just that. They are the proper way in which we

- 1 encumber monies in government agencies, which to the
- 2 uninitiated are very arcane but we have to follow that.
- 3 I think Mr. Eaton is still free to argue another day in
- 4 January, if he chooses to do so, with this proposal.
- 5 CHAIR MOULTON-PATTERSON: We have a motion.
- 6 BOARD MEMBER PAPARIAN: I'll second.
- 7 CHAIR MOULTON-PATTERSON: A second.
- 8 A motion by Senator Roberti, seconded by
- 9 Mr. Paparian, for Resolution 2000-487 with the amendment.
- 10 Was there discussion before we vote?
- Mr. Jones.
- 12 BOARD MEMBER JONES: Madam Chair, I think I made
- 13 it clear when I was discussing things with Terry Leveille
- 14 and I think that clearly we need to open the door to
- 15 DTSC.
- 16 My one concern is that I do think we're kind of
- 17 putting the cart before the horse. The idea that we have
- 18 a very short time frame, we're supposed to -- we have to
- 19 be in front of the legislature by July to have a
- 20 five-year plan. It's up to July. There's nothing that
- 21 says that we can't go earlier. Our constraint is we
- 22 don't have the people to put together the plan that is
- 23 the five-year -- that is the basis for whether or not
- 24 we're ever going to have any expenditure authority in the
- 25 future.

- I am very concerned that we're going to do
- 2 this -- I'm still confused about a couple of things that
- 3 I would like to ask, but I think that this required
- 4 money, this required operating expenses which are
- 5 personnel services, operating equipment expenses and
- 6 augmentation of mandatory services, the BOE contract to
- 7 collect the money, and the new building costs of
- 8 \$1,049,000, have we -- do we know where that money is
- 9 coming from? Is that taken care of and then there's
- 10 still this \$800,000 left over.
- MS. FISH: Yes.
- 12 BOARD MEMBER JONES: All right. The -- I had
- 13 hoped that we would be able to have a discussion about
- 14 hiring -- and I don't care if we do some money to DTSC.
- 15 I don't think \$600,000 is the right number. I don't
- 16 think it's the right number because we're cutting
- 17 ourselves short from ever having the discussion about
- 18 what 876 is going to require and then having the ability
- 19 if we have to to get contract services. Somebody put out
- 20 a contract to help put the five-year plan together and to
- 21 get in front of the budget committees so that we can get
- 22 allocation sooner than later would mean we would have to
- 23 try to have a five-year plan done by March because it
- 24 would have to go to Cal/EPA and the Governor's office
- 25 before it ever went to the legislature.

- And I'm afraid -- and that's -- think long-term.
- 2 Think with a little long-term vision here. We need to be
- 3 able to enter into agreements with DTSC and other
- 4 agencies and other contractors, and all of that is
- 5 predicated on the fact that we have an acceptable
- 6 five-year plan, but yet if we leave ourselves no money
- 7 and we don't have the personnel to get it done in three
- 8 months, that's short-sided in my view.
- 9 I think it also allows us the time to talk about
- 10 what 876 is going to require. So I would -- I would just
- 11 want to suggest that maybe a figure -- what was Senator
- 12 Roberti's numbers? \$500,000? \$600,000.
- BOARD MEMBER ROBERTI: \$558,000.
- 14 CHAIR MOULTON-PATTERSON: \$558,000, cut in half.
- 15 BOARD MEMBER JONES: We were both pretty close.
- 16 If we had a number somewhat lower, then we've entered
- 17 into the agreement, we've set the precedent, but we've
- 18 allowed ourselves the opportunity to develop what is the
- 19 cornerstone to this Bill and still accommodate the
- 20 discussion about what our requirements are under SB 876.
- 21 I throw that -- I'm not going to throw that out
- 22 as a substitute motion but to see if there's any other
- 23 discussion. The idea is -- I don't have a problem with
- 24 doing partial funding. I'm afraid that number may not
- 25 leave us enough money to put together a five-year plan.

- BOARD MEMBER ROBERTI: I appreciate your point,
- 2 but I think that's the whole idea of staff coming back
- 3 and giving us an analysis of what monies that we have
- 4 available. It's not -- it is not a final -- it is not a
- 5 final number, but it does strike me as splitting the
- 6 monies that were requested, and part of what we're trying
- 7 to do is act in comity with an agency that did assist in
- 8 the major work of what this Board does. I'm just saying.
- 9 It's my own thought. So \$558,000 is not magic.
- 10 BOARD MEMBER JONES: I'm not disagreeing with
- 11 you. I'm not saying don't give them the money, I'm
- 12 saying that's fine. I just want us to think about the
- 13 effort that's going to -- number one, we're going to have
- 14 to rely on somebody to basically use the AB 117 report to
- 15 start to craft a five-year plan. And the reason I say
- 16 the AB 117 report is there was countless public testimony
- 17 and stakeholder working groups that helped put that
- 18 together and get all those points of view in there.
- 19 So the only way we're going to be able to do
- 20 that is use that as the template to start to put together
- 21 a five-year plan, and after you have a draft five-year
- 22 plan then you invite all the stakeholders in to review it
- 23 rather than let them just all throw stuff on the wall.
- 24 You need to have something because we don't have the
- 25 time. And I did have a discussion with Terry Leveille

- 1 about that to see if he felt -- because he was part of
- 2 all of those -- as we know, part of all those stakeholder
- 3 groups, if he thought they were pretty much
- 4 representative of what people had to say about what we
- 5 should do in the future.
- 6 While it's not the end-all, there are things
- 7 that need to be done. It is a good template to start
- 8 from, but we've got these people stretched to the Nth
- 9 degree. We need to have a discussion of do we want to
- 10 put out a contract to help develop the five-year plan and
- 11 at the same time come back and talk to us because we have
- 12 some new Board Members that -- I remember our discussions
- 13 up in Plumas County where we really went through that
- 14 plan for, I think, the third time and approved it that we
- 15 need to look at what that Bill is going to require. You
- 16 know, maybe the dollar amount, if it could be less, would
- 17 at least afford us the opportunity to do that.
- 18 BOARD MEMBER ROBERTI: I think we call for
- 19 \$600,000 reserve on this one, so -- I don't know. I hear
- 20 you, but I'm really anticipating that before we juggle
- 21 the numbers too much, I prefer staff in January to come
- 22 back with this. I think I'll stick with \$558,000 right
- 23 now. If it passes, fine. If it doesn't, we can go to
- 24 another number. The world doesn't come to a crashing
- 25 end.

- 1 MS. TOBIAS: Madam Chair.
- 2 CHAIR MOULTON-PATTERSON: Ms. Tobias.
- 3 MS. TOBIAS: May I say that in terms of the
- 4 numbers, if we notice it for \$558,000 in January, you can
- 5 go down but you can't go up. Your number does have a
- 6 little bit of -- it does make a difference there. So if
- 7 you want to have some flexibility about what you want to
- 8 allocate, you should go on the higher side as opposed to
- 9 the lower side. You could notice it for \$558,000 and
- 10 allocate \$200,000.
- 11 CHAIR MOULTON-PATTERSON: Okay. Thank you,
- 12 Ms. Tobias. Mr. Paparian, and then I'd like to say
- 13 something.
- 14 BOARD MEMBER PAPARIAN: Quick point. As long as
- 15 we're concerned about pre-876 and post-876 money looking
- 16 at how much money we have and so forth, I want to make
- 17 sure that the Sukut contract money that gets thrown into
- 18 that analysis, since the \$2 million from the pre-876
- 19 money, as I understand it has been allocated but it's
- 20 sitting in the bank, essentially in our bank account, but
- 21 it's going to be spent after the enactment of 876 and as
- 22 I understand it will be for purposes that are consistent
- 23 with the purposes of 876.
- MS. FISH: That's okay.
- 25 BOARD MEMBER PAPARIAN: It's almost -- it's

- 1 boggling my mind a little bit but --
- 2 MS. FISH: That money is encumbered already in a
- 3 contract.
- 4 BOARD MEMBER PAPARIAN: Right. I'm not saying
- 5 to pull the money back, but as long as we're worried
- 6 about well, what happened pre-876 -- purposes pre-876 and
- 7 purposes post-876, it seems like that money is actually
- 8 going to be spent after the enactment of 876.
- 9 MS. FISH: Right.
- 10 BOARD MEMBER JONES: It will be disbursed after
- 11 876. It's already been encumbered pre-876.
- 12 BOARD MEMBER PAPARIAN: Right. But if we're
- 13 trying to do this sort of juggling about what's pre-876
- 14 money and what's post-876 money --
- MS. FISH: This would be considered pre-876
- 16 money.
- 17 BOARD MEMBER PAPARIAN: In my mind I could
- 18 almost see it as being post-876 money, though, since it's
- 19 being spent after the enactment of 876 for things that
- 20 happen after 876. It's not going to be for things that
- 21 happened prior to the enactment of 876. It's going to be
- 22 for activities that happen after January 1st.
- 23 MS. FISH: That's true, but the appropriation
- 24 authority was based on money, cash we already had. So
- 25 you're right. It will be commingled because it's all in

- 1 the same fund, but we would still track it back to the
- 2 year that the contract was encumbered. And so that money
- 3 would be for the year that we -- the money that we
- 4 collected in that year, and that's how we would view
- 5 that. It's the source of the money at the same time the
- 6 year of enactment of the contract.
- 7 BOARD MEMBER PAPARIAN: But again it's being
- 8 spent after --
- 9 MS. FISH: That doesn't matter.
- 10 BOARD MEMBER PAPARIAN: Toxics did a cleanup
- 11 prior to January 1st and it looked and smelled like a
- 12 cleanup to me, and the money that Sukut may spend is
- 13 going to happen after January 1st.
- 14 MS. FISH: Sounds like an accounting nightmare
- 15 to me. We would propose the way that the cost accrual
- 16 system -- that the way the state keeps track of their
- 17 cash versus their appropriation authority, that we would
- 18 tie that appropriation authority back to the revenue that
- 19 was collected at that point in time. And so our --
- 20 theoretically, our accounting books and our financial
- 21 statements would reflect that.
- 22 BOARD MEMBER PAPARIAN: Would there be anything
- 23 to prevent us, if we needed to, from changing that,
- 24 saying that some of the money comes from the accounting
- 25 after January 1st?

- 1 MS. FISH: Well, I would submit that once we do
- 2 our five-year plan and that is approved by the
- 3 legislature, that at that point it becomes irrelevant.
- 4 BOARD MEMBER PAPARIAN: So my basic point was
- 5 let's keep that on the table.
- 6 CHAIR MOULTON-PATTERSON: Thank you,
- 7 Mr. Paparian.
- 8 Senator Roberti.
- 9 BOARD MEMBER ROBERTI: The motion before you.
- 10 CHAIR MOULTON-PATTERSON: Yes. Okay. Fine. I
- 11 just wanted to speak in favor of the motion and I think
- 12 it's the fair way to go. I know that as Mr. Eaton and
- 13 Mr. Jones inferred, three of us up here, we weren't even
- 14 appointed in Plumas. And certainly we want to be as
- 15 familiar as they are with the Bill and everything that's
- 16 involved with it.
- 17 I'm very concerned about everything being out in
- 18 the open and we discussing this in the open and would
- 19 certainly want to do that and we'll appreciate any other
- 20 opportunities we have to talk about this Bill and how we
- 21 see our vision for implementing it or whatever, but I
- 22 would like to call for the question now.
- 23 Please call the roll.
- 24 BOARD MEMBER JONES: Could somebody repeat the
- 25 motion?

- 1 CHAIR MOULTON-PATTERSON: Senator Roberti, would
- 2 you please?
- 3 BOARD MEMBER ROBERTI: That we would pass
- 4 Resolution 2000-487. However, that the relevant portion
- 5 referring to the transfer to the DTSC and RWQCB for the
- 6 Westley tire pile cleanup number be changed from
- 7 \$1,258,000 to \$558,000.
- 8 That is the motion, and I think I should add
- 9 parenthetically, not part of the motion but for the
- 10 record, I am doing this with the full understanding that
- 11 we will receive a report from staff in January as to what
- 12 monies we have and how they are encumbered in this agency
- 13 and that if we must, we can reduce that number if we do
- 14 not have sufficient monies; and that I am making the
- 15 motion with the understanding that the overwhelming
- 16 probability is that in the pre-876 funds we have
- 17 sufficient monies to cover it.
- 18 CHAIR MOULTON-PATTERSON: Thank you, Senator
- 19 Roberti.
- 20 MR. LEARY: Madam Chair, may I ask a clarifying
- 21 question? As I understand the motion, Senator Roberti,
- 22 you are including all options in Table 3 as part of this
- 23 resolution --
- 24 BOARD MEMBER ROBERTI: Yes.
- MR. LEARY: -- with the exception of the

- 1 transfer to DTSC and that amount is reduced to \$558,000.
- 2 BOARD MEMBER ROBERTI: Yes.
- 3 CHAIR MOULTON-PATTERSON: Thanks for that
- 4 clarification, Mr. Leary.
- 5 We have a motion by Senator Roberti, seconded by
- 6 Mr. Paparian.
- 7 Please call the roll.
- 8 BOARD SECRETARY: Eaton.
- 9 BOARD MEMBER EATON: For the reasons stated
- 10 before, and I thank the Senator for trying to come up
- 11 with an appropriate motion and for leaving some breath in
- 12 the corpse and some meat on the skeletons, I'll vote no.
- 13 BOARD SECRETARY: Jones.
- 14 BOARD MEMBER JONES: Because we're not going to
- 15 look into the future, I'm going to vote no.
- 16 BOARD SECRETARY: Medina.
- 17 BOARD MEMBER MEDINA: Yes.
- 18 BOARD SECRETARY: Paparian.
- 19 BOARD MEMBER PAPARIAN: Aye.
- 20 BOARD SECRETARY: Roberti.
- 21 BOARD MEMBER ROBERTI: Aye.
- 22 BOARD SECRETARY: Moulton-Patterson.
- 23 CHAIR MOULTON-PATTERSON: Aye.
- 24 Motion passes.
- 25 MS. FISH: Madam Chair, one clarifying point.

- 1 Mark said -- Mr. Leary said transfer of \$558,000 and I
- 2 want to make sure that what we're saying here is AN
- 3 allocation, that it's the Board's expectation that we
- 4 come back with a contract and ask for an award.
- 5 CHAIR MOULTON-PATTERSON: Yes.
- 6 BOARD MEMBER EATON: That wasn't the motion.
- 7 That was not the motion.
- 8 CHAIR MOULTON-PATTERSON: Senator.
- 9 BOARD MEMBER ROBERTI: Yes.
- 10 BOARD MEMBER EATON: You did not ask for a
- 11 contract; did you?
- 12 BOARD MEMBER ROBERTI: That's part of the
- 13 procedure. I understood that to be part of the
- 14 procedure.
- 15 BOARD MEMBER EATON: But you didn't ask for the
- 16 contract. You asked to come back as to the viability of
- 17 having a contract. The issue here is whether --
- 18 BOARD MEMBER ROBERTI: Yeah. I -- there's --
- 19 well --
- 20 BOARD MEMBER EATON: That's right. No
- 21 contract.
- 22 BOARD MEMBER ROBERTI: This can't possibly be
- 23 implemented without a contract. I made it -- or with a
- 24 scope of work, from what I understand. So I made it with
- 25 that understanding.

- 1 MS. FISH: So to clarify, in January your
- 2 expectation is for staff to come back with whether or not
- 3 this is legal, feasible.
- 4 BOARD MEMBER ROBERTI: Right.
- 5 MS. FISH: And with a proposal --
- 6 BOARD MEMBER ROBERTI: With the understanding.
- 7 Then I expect -- and you can help me more with what our
- 8 orderly procedure is, but I expect at that point in
- 9 January we should have a resolution before us on what is
- 10 akin to a scope of work; am I right?
- 11 MS. FISH: Okay. So then what you're saying is
- 12 at that time in January --
- 13 BOARD MEMBER ROBERTI: And then I guess a
- 14 contract --
- MS. FISH: And we would propose a scope of work
- 16 --
- 17 BOARD MEMBER ROBERTI: Scope of work and
- 18 contract on the same day, we can do that.
- 19 MS. FISH: What I'm hearing is then we would
- 20 come back the following month with a proposed contract.
- 21 BOARD MEMBER ROBERTI: Yeah. If we could do
- 22 both in January and everything seems to be okay,
- 23 that's -- I'm happy with that, but if the normal course
- 24 is January-February, I don't have a problem with that
- 25 either.

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1 MS. FISH: So if staff can get the information
2 prepared, they will come back with an item discussing
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- 3 whether it's legal, appropriate cash in the fund is
- 4 available --
- 5 BOARD MEMBER ROBERTI: Right.
- 6 MS. FISH: -- as well as an item --
- 7 BOARD MEMBER ROBERTI: Right.
- 8 MS. FISH: -- to ask the Board --
- 9 BOARD MEMBER ROBERTI: Right.
- MS. FISH: -- to award a contract --
- 11 BOARD MEMBER ROBERTI: Right.
- 12 MS. FISH: -- to come back with a scope of work.
- 13 BOARD MEMBER ROBERTI: I think the proper avenue
- 14 would be to give definitely a scope of work and then our
- 15 option to the contract on that day. It's hard for me to
- 16 anticipate because I'm getting an education here today as
- 17 well, to anticipate what I'm going to want to vote on in
- 18 January. But I think I would like to have before me, for
- 19 January, both the scope of work and a contract with the
- 20 idea that definitely we will be voting on the scope of
- 21 work if everything is licit and then maybe on a contract
- 22 but certainly a contract in February.
- 23 MS. FISH: Understood.
- 24 CHAIR MOULTON-PATTERSON: That was my
- 25 understanding. Okay.

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- 1 BOARD MEMBER EATON: You predetermine the
- 2 result.
- 3 BOARD MEMBER ROBERTI: The resolution --
- 4 BOARD MEMBER EATON: You pre-determine the
- 5 result at that point.
- 6 BOARD MEMBER ROBERTI: I don't quite understand.
- 7 BOARD MEMBER EATON: Well, because what happens
- 8 in -- are you asking them to prepare an item? What
- 9 happens if their legal analysis says no? You're still
- 10 going to have a contract prepared --
- 11 MS. TOBIAS: We could have it in two items.
- 12 BOARD MEMBER EATON: No. Let me finish my
- 13 sentence.
- 14 BOARD MEMBER ROBERTI: They say --
- 15 BOARD MEMBER ROBERTI: We should absolutely
- 16 debate what the legal grounds are --
- 17 BOARD MEMBER ROBERTI: I absolutely agree with
- 18 you, Mr. Eaton. I absolutely agree with you. I mean if
- 19 they come back and say that it is not licit, and I use
- 20 that word to cover a whole wide range of things, then we
- 21 may need a resolution to reject. I don't know. Or
- 22 probably not because an allocation just goes away.
- 23 So no, I'm not anticipating that now you come
- 24 back. That would make this whole exercise empty.
- 25 BOARD MEMBER EATON: Then if I could ask your

- 1 courtesy in making an additional request, that we as
- 2 Board Members at least have ten days to view prior to the
- 3 board meeting those materials and that any materials
- 4 submitted thereafter are not valid because we need some
- 5 ability to go and review what Legal has brought or what
- 6 the contracts are. The fact that they're dropped on our
- 7 desk the day before is just not fair. It's not fair to
- 8 our arguments. It's not fair --
- 9 BOARD MEMBER ROBERTI: What day is our meeting?
- 10 CHAIR MOULTON-PATTERSON: The 23rd. So you
- 11 could have them by the 13th?
- MS. TOBIAS: Sure.
- 13 CHAIR MOULTON-PATTERSON: Thank you.
- 14 BOARD MEMBER ROBERTI: You should be able to do
- 15 that.
- MS. TOBIAS: I don't have any problem with a
- 17 regular item.
- 18 CHAIR MOULTON-PATTERSON: Okay. So we'll have
- 19 them by at least by the 13th, Mr. Eaton.
- Okay. Moving along, would you like to go back
- 21 to 13 and then do 15? What order, Mr. Leary? And then
- 22 we'll probably take our lunch break and we're going to be
- 23 doing our closed session during lunch.
- MR. LEARY: Allow me to suggest that we do 13
- 25 before lunch. 15 is a fairly substantive item --

- 1 CHAIR MOULTON-PATTERSON: Okay.
- 2 MR. LEARY: -- and a little bit of a
- 3 presentation.
- 4 CHAIR MOULTON-PATTERSON: However. I was just
- 5 trying to get you through by the lunch how, but however
- 6 you want to do it.
- 7 MR. LEARY: In deference to the importance of
- 8 876, I would not to like to rush through that
- 9 presentation.
- 10 CHAIR MOULTON-PATTERSON: Okay. That sounds
- 11 great. So you'll do Number 13 now.
- 12 MR. LEARY: So we'll do 13 before lunch and 15
- 13 after lunch if that's okay.
- 14 CHAIR MOULTON-PATTERSON: That's okay.
- 15 MR. LEARY: Agenda Item 13 is consideration of
- 16 approval of scoring criteria and evaluation process for
- 17 fiscal year 2000/2001 household hazardous waste grants.
- 18 Ms. Shirley Willd-Wagner, Branch Chief, will make that
- 19 presentation.
- 20 MS. WILLD-WAGNER: Good morning, Madam
- 21 Chairman -- Chairperson, excuse me -- and Board Members.
- 22 I'm Shirley Willd-Wagner of the Special Waste Division.
- 23 Item 13 is the scoring criteria and evaluation
- 24 process for the fiscal year 2000/2001 household hazardous
- 25 waste grants. As you're aware, Public Resources Code

- 1 Section 47200 authorizes the Board to award up to \$3
- 2 million annually for competitive grants to local
- 3 governments for programs that reduce the illegal disposal
- 4 of household hazardous waste.
- 5 The review process we propose today is very
- 6 similar as in other Board competitive grants. It calls
- 7 for a blind review of 10 percent of the applications and
- 8 it provides for a maximum of \$150,000 for individual
- 9 applicants and \$300,000 for regional programs.
- 10 I'll start on attachment 1, the actual proposed
- 11 criteria. The first seven criteria are the standard
- 12 criteria with all competitive grants. The highest number
- 13 of -- highest priority is given to the need for the local
- 14 project in the local jurisdiction where they identify the
- 15 gap in service and describe the population that will be
- 16 served. The program-specific criteria number 8, 9 and 10
- 17 are specified in statue, and number 10 we've actually
- 18 focused a little bit more to programs that expand
- 19 existing programs to include collection of products that
- 20 have been identified by the Board as high priority --
- 21 electronic waste, universal waste, which is the
- 22 fluorescent light tubes, paint, antifreeze and pollution
- 23 prevention education programs. Criteria number 11 is
- 24 that the applicants are given points, 10 preference
- 25 points, if they have not received a household hazardous

- 1 waste grant in the past three cycles.
- 2 This is more points than we've done in the past.
- 3 It's a little bit higher priority, and as a result of the
- 4 meeting in August in Orange County where the Board
- 5 expressed a desire and a priority to establish a minimum
- 6 level of standard collection opportunities throughout the
- 7 state, we're still kind of grappling with what that
- 8 standard might be but we have had staff do an analysis of
- 9 the current situation and the opportunities that are
- 10 available currently and trying to identify where adequate
- 11 infrastructure is lacking.
- We have found that there are 85 permanent
- 13 collection facilities throughout the state and an
- 14 additional 107 recycle-only facilities. This provides
- 15 some type of service to 57 percent of the population. 57
- 16 percent of the population actually live in a county where
- 17 they having access to a permanent facility. As you know,
- 18 the counties vary quite a bit in size in California, so
- 19 it could still mean an hour or more drive to these
- 20 permanent facilities, but at least 57 percent of the
- 21 people live in a county where there is some type of
- 22 permanent facility.
- 23 42 percent of the population has access only to
- 24 temporary events which are one- or two-day collection
- 25 events held in a local community either once a year or

- 1 sometimes every two years. We don't consider that an
- 2 adequate level of service. As you know, when you clean
- 3 out your garage or move, you're not going to want to wait
- 4 nine to 12 to 15 months for a one-day event where you
- 5 might have a conflict on that day anyway. We don't
- 6 consider that adequate service, but at least it's
- 7 something.
- 8 In light of that, we have criteria 12 which does
- 9 award preference points also to applicants proposing to
- 10 establish permanent collection facilities. Now, at the
- 11 briefing last week, Mr. Leary mentioned the possibility
- 12 of combining two fiscal year funding cycles for the
- 13 household hazardous waste grants, but after further
- 14 discussions with the Administration Division and the
- 15 Legal Office, we've decided to keep our two grant
- 16 programs separate and have them follow one after the
- 17 other.
- 18 We would like to describe this plan on our
- 19 Notice of Funding Availability, and I'll describe the
- 20 plan now. The 2000/2001 grants, we would follow the
- 21 timing that's listed in the agenda item and award these
- 22 grants in May. They would then be available for
- 23 expenditure for 22 months, so they would necessarily need
- 24 to focus on shorter term projects that it could be
- 25 accomplished within that time frame, be looking at

- 1 collection of some of these special wastes we've
- 2 discussed, and public education programs.
- 3 Then for the 2001/2002 grants, we would come
- 4 back to the Board in February with the proposal to
- 5 structure the criteria to focus those grants specifically
- 6 on establishing permanent collection facilities and award
- 7 significant preference to those entities which do not
- 8 have adequate collection opportunities right now.
- 9 So we would come back to the Board in February
- 10 with that. We would try to explain that overall plan on
- 11 our Notice of Funding Availability in order to allow the
- 12 local governments as much information to do their
- 13 planning as far ahead in advance as they could.
- 14 So staff recommendations for this item is Board
- 15 adoption of Resolution 2000-488, the criteria and
- 16 evaluation for process for the 2000/2001 household
- 17 hazardous waste grants.
- 18 Any questions?
- 19 CHAIR MOULTON-PATTERSON: Any questions? Seeing
- 20 none -- I think everyone's tired. Thank you for that
- 21 nice report.
- 22 Mr. Paparian, would you like to --
- 23 BOARD MEMBER PAPARIAN: Yeah. I would like to
- 24 move Resolution 2000-488, approval of the scoring
- 25 criteria and evaluation process for the FY 2000/2001

- 1 household hazardous waste grants.
- BOARD MEMBER MEDINA: Second.
- 3 CHAIR MOULTON-PATTERSON: We have a motion by
- 4 Mr. Paparian, seconded by Mr. Medina, for approval of
- 5 Resolution 2000-488.
- 6 Please call the roll.
- 7 BOARD SECRETARY: Eaton.
- 8 BOARD MEMBER EATON: Aye.
- 9 BOARD SECRETARY: Jones.
- 10 BOARD MEMBER JONES: Aye.
- 11 BOARD SECRETARY: Medina.
- 12 BOARD MEMBER MEDINA: Aye.
- 13 BOARD SECRETARY: Paparian.
- 14 BOARD MEMBER PAPARIAN: Aye.
- 15 BOARD SECRETARY: Roberti.
- 16 BOARD MEMBER ROBERTI: Aye.
- 17 BOARD SECRETARY: Moulton-Patterson.
- 18 CHAIR MOULTON-PATTERSON: Aye.
- 19 Thank you very much. And we will adjourn to
- 20 closed session and lunch. We hope to be back by 1:30 --
- 21 1:15. 1:30? 1:30, I guess.
- Thank you.
- 23 (Lunch recess taken)
- 24 CHAIR MOULTON-PATTERSON: I'd like to call the
- 25 meeting back to order.

- 1 Ex partes.
- 2 BOARD MEMBER EATON: No, just talking to you
- 3 guys.
- 4 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 5 BOARD MEMBER JONES: No.
- 6 CHAIR MOULTON-PATTERSON: Mr. Medina.
- 7 BOARD MEMBER MEDINA: Terry Leveille.
- 8 CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 9 BOARD MEMBER PAPARIAN: Yvonne Hunter.
- 10 CHAIR MOULTON-PATTERSON: Okay. And I had none,
- 11 and we'll check with Senator Roberti when he returns.
- 12 We're on Item Number 15. We do have some
- 13 speakers and I'll turn this over to Mr. Leary.
- 14 Mr. Singh, did you want to speak on Item Number
- 15 15? Was it Item Number 15 you wished to speak on?
- MR. SINGH: Yes, ma'am.
- 17 CHAIR MOULTON-PATTERSON: Okay. Thank you.
- 18 MR. LEARY: Good afternoon, Madam Chair. Mark
- 19 Leary again representing the Special Waste Division.
- 20 Agenda Item 15 is the discussion of proposed
- 21 implementation of Senate Bill 876, the California Waste
- 22 Tire Recycling Enhancement Act. I have prepared for you
- 23 today a two-part presentation, one to highlight what I
- 24 think are the most significant aspects of Senate Bill 876
- 25 and secondly to ask for some feedback while walking you

- 1 through our proposed plan of how do wet get from here to
- 2 July 1st and then beyond and all the different things the
- 3 Board might want to consider implementing in moving
- 4 through that time schedule.
- 5 I think the Board knows pretty well by now
- 6 Senate Bill 876 passed this past legislative session, was
- 7 signed by the Governor and it becomes effective on
- 8 January 1st. Among the critical provisions of Senate
- 9 Bill 876 is an increase in the tire fee. It increases
- 10 the assessment on new tires, and new is defined
- 11 differently than it had been before, from \$1.00 to 25
- 12 cents. After December 31st, 2006 it's reduced to 75
- 13 cents.
- 14 It allows the retailer to keep 3 percent of the
- 15 fee for administrative costs that they incur in the
- 16 collection of the fee, and it extends the California tire
- 17 fee to tires on all new motor vehicles. As you will
- 18 recall, it was only tires sold without the rim at the
- 19 retail level. With the passage of SB 876 it now extends
- 20 to new motor cars, and BOE is now in the process of
- 21 informing new motor car dealers that the assessment will
- 22 be \$5 per new car sold in the state of California with
- 23 the inclusion of the spare tire.
- 24 It directs the Board to spend not less than \$6.5
- 25 million from the start of fiscal year 2001 through 2006-7

- 1 for the purposes of tire pile cleanup. It changes a
- 2 number of definitions significantly, and although much of
- 3 the discussion of SB 876 has been about the financial
- 4 provisions, there is some -- we think some pretty
- 5 reasonable streamline, regulatory streamlining aspects of
- 6 SB 876.
- 7 One of those considerations is a better and
- 8 newer definition of waste tires. Waste tires now include
- 9 all repairable tires, scrap tires, and an altered waste
- 10 tire, but it does not include a number of critical
- 11 provisions, tire-derived product, crumb rubber or used
- 12 tires that is organized for inspection or resale by size
- 13 in a rack or stack in accordance with the definition of
- 14 used tire.
- 15 Tire-derived product is a new definition
- 16 implemented in SB 876. This is important because it
- 17 allows materials that meet the definition of tire-derived
- 18 product to be managed outside of the regulatory authority
- 19 of the Board and thus streamline the flow of economy
- 20 without sacrificing protection of the public health and
- 21 the environment. Tire-derived product is derived from a
- 22 process using whole tires as a feedstock. The process
- 23 may include shredding, crumbing or chipping, but it has
- 24 to have been sold and removed from the processing
- 25 facility to meet that definition and thus not be subject

- 1 to our regulatory purview.
- 2 A used tire is a tire which meets the applicable
- 3 requirements of the Vehicle Code and stored by size in a
- 4 rack or stack but not in a pile in a manner approved by
- 5 the local fire marshal and the vector control
- 6 authorities. The idea here is to get those operations
- 7 that are meaningfully engaged in the sale of used tires
- 8 outside of the need for a tire facility permit and allow
- 9 them to engage in commerce without being subject to our
- 10 permitting requirements, inappropriately subject
- 11 inappropriately to our permitting requirements. They
- 12 still have to have met the local fire marshal and vector
- 13 control authorities' mandates so that they will be
- 14 operated safely.
- 15 Hauler registration allows a couple of new
- 16 exemptions from tire hauler registration and increases
- 17 the number of tires that can be transported at any one
- 18 time from four to nine. It allows a person who's
- 19 transporting tires on an amnesty day or to a legal
- 20 disposal site so long as they've received written
- 21 authorization from the LEA specifying conditions for
- 22 hauling on that such day, and it provides the Board
- 23 greater authority to revoke, deny or penalize hauler
- 24 registration.
- 25 The tire manifest is a new provision of SB 876

- 1 and a new expanded provision of SB 876. It requires
- 2 copies be submitted to the Board from the generator, the
- 3 hauler and the destination site, not unlike the
- 4 cradle-to-grave management of hazardous waste in the
- 5 United States, and in California of course.
- 6 It authorizes the Board to develop an electronic
- 7 system for the submittal of manifests in an effort to
- 8 streamline the data being shared between the submitter
- 9 and the Board. It allows the Board to conduct audits of
- 10 generators, haulers and destinations by using this
- 11 manifest. It gives us new authority, greater authority
- 12 in suspending, revoking or denying permits, waste tire
- 13 facility permits, based on findings of misrepresentation,
- 14 violation of permit conditions or hauler registration
- 15 requirements, and chronic non-compliance which pose a
- 16 risk to the public health and safety and the environment.
- 17 Now to move forward on how we look to the future
- 18 in implementing 876. I don't mean for this presentation
- 19 to be comprehensive. We want to throw some ideas out to
- 20 you, seek your feedback. You may suggest that we're
- 21 maybe being a little overly ambitious or you may suggest
- 22 we're not being aggressive enough. But we've jotted some
- 23 ideas on paper and we thought we would see what you
- 24 thought of them.
- 25 First of all, we have to develop a five-year

- 1 plan. That's been discussed I think a little bit already
- 2 today. It's important that this five-year plan -- it's
- 3 important that we realize that the five-year plan not
- 4 only requires the Board to establish goals and
- 5 priorities, but we have to develop performance objectives
- 6 by which we measure our success in meeting those
- 7 priorities and goals.
- 8 We have to submit it to the legislature by July
- 9 1st, 2001. The plan will be used as the basis of the
- 10 development of our budget and it needs to be updated
- 11 every two years. Given the time frames that we have to
- 12 develop the five-year program, I think it's useful to
- 13 think of the five-year plan as a living document. We're
- 14 going to take a whack at it. We're going to meet the
- 15 legislative mandate of July 1, but I don't see this
- 16 document as one that will sit on a shelf from thereon
- 17 after and we'll pull it out every two years and we'll
- 18 look at it.
- 19 Given the ever-changing landscape of the tire
- 20 marketplace and given our need to be responsive to that
- 21 marketplace and also affect in marketplace in terms of
- 22 development of markets, this is a plan that we're going
- 23 to need to continue to revise, review and rethink.
- 24 The five-year plan also has particular program
- 25 elements. We want to define our enforcement of permit

- 1 and hauler registration regulations. We need to provide
- 2 in the five-year plan how we're going to go about
- 3 remediating illegal stock piles. We wanted to define in
- 4 the five-year plan our research alternatives to landfill
- 5 disposal. We want to develop markets for new
- 6 technologies, and we want to develop and implement the
- 7 new hauler program and the new manifest system.
- 8 We've talked a little bit already today about
- 9 bringing this first draft of the plan before the Board in
- 10 March with the idea that by getting it to the Board in
- 11 March, at least initially, we may have a shot at making
- 12 our July 1 deadline.
- 13 Let me stop at this point and ask for some
- 14 thoughts or some comments. There's been a little
- 15 discussion this morning about the level of stakeholder
- 16 input. We hope to build this five-year plan from the AB
- 17 117 report which, as most of you know, has received
- 18 extensive stakeholder input and has been the subject of a
- 19 number of workshops.
- We would like to think that because we've
- 21 accomplished a significant amount of stakeholder input
- 22 and building from the AB 117 report, that in the interest
- 23 of time we may find ways to streamline the amount of
- 24 stakeholder input between now and March 1st. I'm not
- 25 suggesting that we don't do anything, but I'd like to

- 1 suggest that we not try to hold a large number of
- 2 workshops and try to reach all of the state and all the
- 3 interests of stakeholders in the state and still reach
- 4 that March 1st deadline for you.
- 5 I'll stop there and ask for some feedback.
- 6 CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 7 BOARD MEMBER PAPARIAN: I do think it's
- 8 important to move the plan along given the legislative
- 9 deadlines and fiscal deadlines that we have in front of
- 10 us, but at the same time I think it's important to
- 11 solicit and listen to some of the stakeholder comments
- 12 about this.
- 13 I understand the difficulty that there may be in
- 14 holding many workshops between now and March, but I would
- 15 hope that at least a couple of workshops could be held
- 16 between now and then. I know there's a lot of very
- 17 active interest in this issue from a variety of folks,
- 18 and I would think that through the workshop process we
- 19 could solicit some good ideas which would build on the AB
- 20 117 report and in light of what's actually in SB 876.
- One thing I've also thought is that perhaps
- 22 this might be a good issue to perhaps have some sort of
- 23 working group of the Board assist the staff in running
- 24 the workshops and developing some of the ideas and
- 25 reporting back to the full Board.

- I'm not necessarily volunteering for that. I
- 2 think there are a couple of other Board Members down at
- 3 the end there who have spent a lot more time and effort
- 4 and energy on tire issues and I defer to them for their
- 5 good thinking in this area, but I do think that some
- 6 active Board involvement in working with the staff,
- 7 working with the stakeholders and getting this thing back
- 8 to us by March would be useful.
- 9 CHAIR MOULTON-PATTERSON: Thank you. I think
- 10 that's a really good idea. What about if you would work
- 11 with them as a new Board Member? And what about Danny
- 12 and Steve, would you volunteer?
- 13 BOARD MEMBER EATON: I'm happy to work and put
- 14 them together. My comments are, Mr. Leary, my
- 15 feedback -- and this is just personal opinion
- 16 obviously -- is that March is too late, and I will tell
- 17 you why. Because at some point the Chair, if we have an
- 18 Executive Director, he or she will have to show up at
- 19 budget subcommittee and ask to explain because of other
- 20 laws that are on the books that we have to have our
- 21 allocation in or our plan in for a budget.
- 22 I don't think we want to be as a Board in a
- 23 position of having no budget in going into conference
- 24 committee and not having a budget. We have to have some
- 25 sign-off by one or both of the houses as to the plan.

- 1 Think of it. Where we've been successful in the past is
- 2 where we have gone into, and the Senate version of our
- 3 budget and the Assembly version of our budget have had no
- 4 conferencable items. Senator Roberti, you can help and
- 5 know what conference committee can be like if you go in
- 6 and there are differences there.
- 7 My question then becomes and just for discussion
- 8 for all of us because I've been trying to think it
- 9 through is how do we get there. They're not going to
- 10 allow us to go through. They'll just say you have no
- 11 budget because we're waiting for sign-off from the agency
- 12 or the Governor's office. We've got to do something well
- 13 before that, and then what will happen is in March I
- 14 think we'll go through and they'll say come back in April
- 15 before the May revise and the subcommittees will always
- 16 meet one more time.
- 17 I'm not sure -- I think even though the Bill
- 18 says July 1st, I don't think you have until July 1st to
- 19 submit it. I believe what you have is the ability -- is
- 20 for us to have to go in and defend the plan during our
- 21 budget hearings, our subcommittee budget hearings, and I
- 22 don't know when those would be, but my guess is those are
- 23 generally March. Depends. Senator Pea started them
- 24 fairly early last year. They didn't really get going
- 25 until -- I don't have my reports, but I think that you

- 1 have to look at how do we get that going or do we have an
- 2 allocation plan.
- 3 I think it's fairly prescriptive as to what
- 4 we're intended to do because the Governor's office was
- 5 very clear about what they wanted in the Bill, the
- 6 legislators were clear what they wanted. They wanted
- 7 cleanup and enforcement.
- 8 What are you envisioning the plan to be? I see
- 9 us going really having to go in there and say that we
- 10 have 85 sites that we now know of, and our budget is
- 11 going to be \$6.5 million to clean up those 85 sites. I
- 12 think that's what they're going to want to know, that
- 13 level of specificity, because they already have given the
- 14 money to the farm and ranch program.
- 15 My understanding from the Bill and my
- 16 understanding in dealing with the Bill is that the \$6.5
- 17 million does not include the money going to the farm and
- 18 ranch. So actually what we have is we actually have
- 19 about \$6.8 million for cleanup, although some of that is
- 20 allocated for the farm and ranch. So that's a benefit to
- 21 us. Normally -- and that was something that was
- 22 corrected in drafting, that basically they wanted to say
- 23 that came off of the \$6.5 million and I said no, that's
- 24 on -- we get the \$6.5 and then on top of that you get
- 25 some money for the farm and ranch.

- So that's the kind of level of specificity. If
- 2 you ask me what you need to do, you need to find out what
- 3 sites are out there, where they are, what kind of
- 4 property access we have working with the Legal
- 5 Department, and that list has to be submitted with a
- 6 dollar figure next to it.
- 7 MR. LEARY: Let me ask --
- 8 BOARD MEMBER EATON: That I think will get you
- 9 by at least the first hurdle.
- MR. LEARY: As we've talked about the time frame
- 11 internally, we've talked about if we had something in
- 12 draft before the Board in March, we would also use that
- 13 for our discussions with the control agencies as well as
- 14 the legislature as we went through the legislature
- 15 process, that we wouldn't necessarily have to be fully
- 16 adopted by the Board to work our way through the
- 17 legislative process.
- 18 Let me ask for your guidance in terms of dealing
- 19 with the legislature. Do you think the legislature would
- 20 at least accept for discussion purposes a draft document?
- 21 BOARD MEMBER EATON: They've in the past
- 22 criticized us for such documents; have they not? We
- 23 really should have some sort of --
- 24 MS. FISH: You know, I'm thinking that the
- 25 information that we provided to the legislature was part

- 1 of the supplemental budget report. So I don't think that
- 2 there will be --
- 3 BOARD MEMBER EATON: Their quote was, "You asked
- 4 us for the money and then you told us how you spent it
- 5 afterwards." That's what a draft document raises the red
- 6 flag with the LEO about.
- 7 MS. FISH: Right. And we know that in this
- 8 spring we're going to have to put forward a proposal
- 9 because the existing appropriation authority that we have
- 10 in the fund is only at the \$5 million. So there will
- 11 have to be some sort of a transmittal, whether it's a
- 12 spring finance letter to raise the authority.
- 13 Finance will not let us raise the authority
- 14 unless we have some part of a five-year plan in place.
- 15 So the earlier we can adopt a five-year plan, the better
- 16 position we're going to be to go forward to the
- 17 legislature to ask for them to approve a spring finance
- 18 letter.
- 19 BOARD MEMBER EATON: And I think what's
- 20 different about this plan is in the past we've all
- 21 submitted plans. I've received a number of plans.
- 22 Everyone who's worked in the legislature has received a
- 23 number of plans from the agencies. This is one of the
- 24 few times I've seen where they've not only asked for it
- 25 to be submitted to the legislature but to the fiscal

- 1 bodies as well. Big difference.
- 2 So when you ask me that question, I don't think
- 3 a draft given the language that was put in there -- and I
- 4 think that was put in with finance and the legislature's
- 5 concurrence. It wasn't really something that all of us
- 6 wanted. So those are just some thoughts.
- 7 BOARD MEMBER JONES: Wasn't it three years ago?
- 8 I think it was three years ago that we had the change
- 9 from giving to the legislature where we thought we were
- 10 going to spend the money to an actual -- we changed the
- 11 timing of that where we actually voted on the allocation,
- 12 which is what I think Mr. Eaton is talking about, and
- 13 then with knowing that if those dollars were not expended
- 14 they would be reallocated into -- and we even had to
- 15 define, I think, where the two pockets -- or where we
- 16 would redirect money if it didn't all get used.
- 17 MS. FISH: We changed the process to bring the
- 18 allocation forward early in the spring based on the next
- 19 year's appropriation authority so that when we went
- 20 before the legislature for them to hear our budget in the
- 21 spring, they knew the allocations that were going to be
- 22 made by the Board, even though the appropriation
- 23 authority wasn't going to be received until July 1st.
- 24 BOARD MEMBER JONES: And I think part of the
- 25 five-year plan that's going to create some issues for us,

- 1 I think, are that the Bill says we have to spend a
- 2 minimum of \$6.5 million on cleanup. So we may end up
- 3 spending more than \$6.5 million, but at a minimum we have
- 4 to spend \$6.5 million. That's why I asked the question
- 5 earlier if this \$1.2 million was -- where was it going to
- 6 count against, but that's old news.
- 7 The -- so we really have to come up with some
- 8 cost estimates of not just the 85 piles but the two --
- 9 the two big remediation projects and some kind of --
- 10 couldn't really even do a scope -- we would have to at
- 11 least identify the types of projects that would be going
- 12 on over the next five years that could be -- that the
- 13 Board would have to allocate dollars on, and then
- 14 everything is conditioned on the fact that while this is
- 15 the general road map, we've got to go back in front of
- 16 the legislature every two years with a plan that deals
- 17 with those current conditions, what we expect to be the
- 18 current conditions for the next two years.
- 19 So I think there is an awful lot of work that
- 20 has to be done very quickly.
- 21 MR. LEARY: In some respects the tire cleanup
- 22 component of this may be the easiest part of it.
- 23 BOARD MEMBER JONES: Right.
- 24 MR. LEARY: Defining a budget and a fiscally
- 25 responsible proposal for effecting markets in this state

- 1 for tires is, I think, in some respects more of a
- 2 challenge.
- 3 BOARD MEMBER EATON: I may be somewhat
- 4 pedestrian, but I always go back to the documents by
- 5 which we were given the authority which is, i.e. the
- 6 Bill.
- 7 MR. LEARY: I have my Bill right here.
- 8 BOARD MEMBER EATON: Although it's not codified,
- 9 in putting it in layman's language, it says under the
- 10 existing law -- that was the previous law -- the money in
- 11 the tire recycling fund is authorized to be expended by
- 12 the Board upon appropriation in the annual budget for
- 13 various purposes concerning tire recycling, et cetera, et
- 14 cetera, et cetera.
- 15 This Bill would require the funding for the tire
- 16 program be appropriated consistent with the five-year
- 17 plan as adopted and updated by the plan. That, point
- 18 one, is you have to have a five-year plan before we even
- 19 get the money. So that five-year plan has to be
- 20 developed; right? So that's what you're saying.
- 21 Then in addition, have we given any thought to
- 22 the local agency? Remember that provision where you have
- 23 to designate a local agency?
- 24 MR. LEARY: That's later in my presentation.
- 25 I've got a couple of more bullets here.

- BOARD MEMBER EATON: First and foremost you've
- 2 got to go through what are the elements, what are we
- 3 required to do just as a threshold. And it's listed
- 4 very, very clear. So that ought to be a road map in
- 5 terms of how you go about developing this, and then
- 6 that's where your stakeholder involvement can come in,
- 7 but it's really a laundry list.
- 8 MR. LEARY: It is.
- 9 BOARD MEMBER EATON: And you fill in. You've
- 10 got the skeleton. Let's put some meat on the bone.
- 11 That's my direction and I think it's fairly
- 12 simple, and that was why the argument -- and I don't want
- 13 to get back into it -- why I raised the issue about
- 14 allocation because it's very tricky in terms of some of
- 15 the situations they work with.
- 16 It's pretty clear that what is consistent and
- 17 what they're going to appropriate the money for is based
- 18 upon that plan, and that plan really has to be developed
- 19 I think long before March. It can't be a draft plan or
- 20 it's got to be enough of a specific plan that works
- 21 through because everyone's going to have their hooks into
- 22 it at a certain point.
- 23 BOARD MEMBER JONES: Can I -- question.
- 24 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 25 BOARD MEMBER JONES: The feasibility issues, is

- 1 that just about the manifest system or is that about all
- 2 of this stuff?
- 3 MR. LEARY: The feasibility -- requirement for a
- 4 feasibility study report applies to the purchase and
- 5 development of new information technology --
- 6 BOARD MEMBER JONES: Okay. All right.
- 7 MR. LEARY: -- that will be used to meet the
- 8 manifest requirement. So unless we want to go out and
- 9 buy a computer system for some other portion of the
- 10 program, we've only spoken to the FSR requirement in
- 11 terms of the manifest portion.
- 12 BOARD MEMBER JONES: And that almost has to run
- 13 concurrent.
- 14 MR. LEARY: There's a lot of things -- let me
- 15 use that as segue.
- 16 (Laughter)
- 17 BOARD MEMBER EATON: Got enough feedback
- 18 obviously.
- 19 MR. LEARY: It's not anything, as you said, we
- 20 didn't expect to hear. It gets a little overwhelming
- 21 sometimes.
- We have regulations to develop to implement 876.
- 23 We've thought about approaching the regulation
- 24 development in two phases. Phase one is basically the
- 25 Board has considered in the last year or so a number of

- 1 different regulatory packages from the tire program, but
- 2 we've held off on furthering their development while 876
- 3 went through the legislature. It's maybe time to
- 4 resurrect those various regulatory packages, review
- 5 their -- how they reflect 876, and bring them back before
- 6 the Board.
- We're proposing drafting revisions in February
- 8 and possibly the Board adopting them in July and making
- 9 them effective in September 2001.
- 10 As part of phase two -- let's talk about the
- 11 regulations we need to implement 876, regulations like
- 12 the new manifest program. The statute provides some
- 13 direction in developing the new manifest program, but
- 14 both the manual and the electronic submittal will
- 15 require, we think, regulation. We could draft those
- 16 maybe in the summer, seek Board approval in the fall and
- 17 maybe submit them to OAL and have the OAL process
- 18 completed in September 2002. You'll see both -- I think
- 19 this whole regulatory package is part of a later agenda
- 20 item in the rulemaking calendar.
- 21 The waste tire enforcement program will be an
- 22 important component of our future. We want to increase
- 23 the frequency of inspections of waste tire sites. And I
- 24 think as part of the direction from 876 that Board Member
- 25 Eaton was talking about, we need to expand the scope and

- 1 increase the funding for local waste tire enforcement
- 2 activities.
- 3 Do we want to try to get that in place while
- 4 we're developing the five-year plan? We want to have
- 5 something hitting the ground, running shortly after the
- 6 start of the new fiscal year. If we do, we need to
- 7 consider bringing criteria for Board approval soon, maybe
- 8 as soon as March, maybe allow the local enforcement grant
- 9 applications to come in through the early summer and
- 10 award the grants in August and September and start that
- 11 ball rolling.
- 12 BOARD MEMBER EATON: I think we have to some
- 13 degree too, Mark -- and I appreciate it -- but we are a
- 14 bureaucracy, but let's not think we are a bureaucracy.
- 15 Let's fool ourselves for once, if we can. And by that I
- 16 mean it goes through the one section of the Bill and it
- 17 talks about that additionally the plan shall describe
- 18 each program's element of effectiveness based upon
- 19 performance measures developed by the Board including but
- 20 not limited to the following: Enforcement and regulation
- 21 related to the storage of waste and used tires.
- Why should you, as a department head, be
- 23 required to come up with those enforcement provisions.
- 24 Kathryn, I do like you, but what I'm going to
- 25 say -- why not sub that work out to our enforcement arm

- 1 concurrently? You want to talk about how you get the
- 2 five-year plan together in time, that's why we sold it.
- 3 They said when we were asked the question by Cardoza's
- 4 committee on Westley two occasions, how many people do
- 5 you have working in enforcement, I can't remember what
- 6 the response was. How many did you tell them?
- 7 BOARD MEMBER JONES: Five.
- 8 BOARD MEMBER EATON: And they said well, you
- 9 need more. There's your plan right there. Maybe she
- 10 needs six. Maybe she needs eight. I don't know. Maybe
- 11 you need 15. I don't know, but if you do it all as a
- 12 bureaucracy, we're never going to get there. That's kind
- 13 of what the Chair was talking about as she's trying to
- 14 assign us different tasks on a lot of stuff too.
- You've got to look at each one of these chunks
- 16 and say is there someone in our bureaucracy that can take
- 17 a chunk of this and then bring it together and they can
- 18 have their stakeholder meetings and maybe one of us Board
- 19 Members will go to that.
- 20 If you just go in a linear, well, we did A, step
- 21 B and step C, you're never going to get to the promised
- 22 land. You're going to go bankrupt and you've got to go
- 23 through each one of those.
- 24 The market development new technology activities
- 25 used for tires and waste is our markets people. What is

- 1 it? Now, it's going to come before the Board for
- 2 agreement, but the performance standards would be -- I
- 3 mean for enforcement is that we want to go and eradicate
- 4 every non-licensed waste tire hauler by the year 2004 and
- 5 in order to do that we need \$6 million each year to do
- 6 that. I don't know. I'm just speaking hypothetically.
- 7 But that's the performance-based. Don't get
- 8 caught in this sort of stuff that we have to do for the
- 9 philosopher kings over there on this other performance
- 10 environmental indicator. The legislature and the
- 11 Governor are looking for solid evidence that says if you
- 12 say you want to clean up a hundred sites by the year
- 13 2005, you've cleaned it up.
- 14 That way they can go back to their
- 15 constituencies and the public, both the Governor and the
- 16 legislature, and say we came to you, we asked for money
- 17 for these projects, you've delivered, you've cleaned up
- 18 those projects. That's performance. It's not pie in the
- 19 sky philosopher economic indicator that you can't judge.
- 20 Let's go back to the basics and say what is it we can do.
- 21 You already know the illegal sites. You already
- 22 know who the banditos are out there. Set those as your
- $23\,\,$  performance. Do something you can accomplish and then
- 24 provide them with an opportunity to crow about it.
- I didn't hear any volunteers by the way.

- MR. LEARY: You must understand looking for
- 2 recruits, it helps a lot to have Board Member support as
- 3 we shop around and make this a team project.
- 4 What you're saying -- in responding to what
- 5 you're saying, Mr. Eaton, it's music to our ears in a
- 6 sense that we want your support in proposing an ambitious
- 7 program and we understand completely that it's going to
- 8 involve a Board-wide effort. I don't know that either
- 9 Martha or I or any of the staff had any dream of running
- 10 this thing on our own and I appreciate your support in
- 11 getting the rest of the Board involved.
- 12 BOARD MEMBER EATON: Just one more tune. Here's
- 13 another one. Research directed at promoting and
- 14 developing alternatives to the landfill disposal of
- 15 tires, you should get Mr. Medina. Ask him, based on his
- 16 experience, what do we need to go to Caltrans with on
- 17 their report and tell them that they have to do X, Y and
- 18 Z.
- You just simply say as part of our five-year
- 20 plan promoting alternatives to landfill that we're going
- 21 to say by year 2004 Caltrans has to use 40 percent.
- 22 They'll fight and scream and whatever, but you fulfilled
- 23 your obligation. If someone changes it during the
- 24 budgetary or legislative process, that's not your fault.
- 25 That's an easy one.

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BOARD MEMBER JONES: And I think --

- BOARD MEMBER EATON: And then your sewer line. 2 3 BOARD MEMBER JONES: I think that's a piece of it, and I think the other piece of it is that with having 5 such a limited funding over the last however many years this law has been in place, the original law, we had 6 7 about \$5 million a year to do cleanups of tire piles as well as market development and we never, ever had the opportunity to look at new technology, which you know as 10 well as anybody. 11 It would seem to me the plan needs to address the opportunities or a system that would be set up to 12 13 review, whether it's peer review or some kind of a review, of potential new technologies that could end up 14 being a viable option for tire markets. 16 That's the one thing that we've never really been able to do. We had to deal with the four or five 17 that we knew would give us results, which would be 18
- 21 So I think this gives us a great opportunity to

rubberized asphalt, engineered uses, those types of

things, rubber mats, crumbing for different things.

- 22 discuss and maybe  $\operatorname{--}$  and I think that this would work
- 23 where we would set up a protocol and have dollars
- 24 identified that could be used for the testing and then
- 25 dollars that could be identified as potential future

- 1 allocations dependent upon it going through those steps.
- 2 I think that would show the -- obviously we get to the
- 3 heart of the issue, finding more markets for these tires
- 4 than the four or five that we have. Those are the things
- 5 that need to be developed along with the existing issues.
- 6 BOARD MEMBER EATON: I also think you can be
- 7 very conservative at least in your initial five-year plan
- 8 because what is the other requirement of the five-year
- 9 plan? That it must be updated every two years; correct?
- 10 MR. LEARY: Right.
- 11 BOARD MEMBER EATON: In six months I don't
- 12 believe we're going to know exactly how much money gets
- 13 into that pool. That is far too short a time to know how
- 14 many tires are going there. Ms. Jordan and her staff
- 15 worked very hard last year to come up with some estimates
- 16 that we were justified on. We don't know what the
- 17 economy is or anything.
- 18 So you should base it conservatively on what you
- 19 think might be the estimates based upon the first couple
- 20 of months coming in and then ask for additional authority
- 21 to spend more if more comes in on the following projects
- 22 and they are A, B, C, D, E and F. So that just rings the
- 23 bell that if you get more money and don't have to go back
- 24 and ask them again, it's right there.
- 25 Maybe in the cleanup area you say we've got 30

- 1 sites we want to clean up and we're conservative, but if
- 2 more money comes in we've got an extra 20, that if that's
- 3 okay it triggers the fact you can go and get the 20
- 4 without getting the additional monies.
- 5 Everyone understands that, but you can require
- 6 them to go to Ms. Jordan, getting you involved -- I'm
- 7 getting your volunteers here -- to basically try and go
- 8 back and track over the last several years what has been
- 9 the sale or income for the months of January, February,
- 10 March and April as it relates to tires. Maybe there's a
- 11 consistency in that maybe people buy tires in January. I
- 12 would think so because of snow tires. Or December or
- 13 maybe for holidays. Maybe because there's a recall out
- 14 there and we get a little spike.
- But I think that's non-bureaucratic way of
- 16 thinking about it. It's very common sense. It's how
- 17 would you treat your life and your budget given what you
- 18 have.
- 19 MR. LEARY: In the remediation program we
- 20 currently have two state remediation contracts, as we've
- 21 already discussed, Norcal and Sukut. We need to think
- 22 further as part of the five-year plan and then beyond how
- 23 do we amplify that program, those remediation efforts
- 24 through possibly additional, possibly regional contracts,
- 25 a whole number of ideas that we need to talk through.

- 1 And that would be a great subject for one of our first
- 2 stakeholder meetings.
- 3 Additionally, SB 876 provides for local
- 4 government cleanup grants. The local governments have
- 5 often responded to us in the past that they would be
- 6 anxious to help us but they need a secure, steady source
- 7 of funding to help out in the cleanup area as well as the
- 8 enforcement area. I think one of the important
- 9 provisions of 876 is it potentially provides that steady
- 10 stream of funding.
- In the research area we just touched on, the
- 12 Board can sponsor research. We can develop proposals for
- 13 research categories such as new product development,
- 14 energy recovery, environmental affects of waste tire
- 15 management practices, longer lasting tires, any number of
- 16 areas.
- 17 In addition, as you just mentioned, Mr. Eaton,
- 18 is the Caltrans reporting requirement. They have a
- 19 requirement to report to the legislature and to us by
- 20 January 1st of each year the use of tires in
- 21 transportation projects. And then further in the Air
- 22 Resources Board arena, there's a requirement that they
- 23 report each year of the affect of emissions or the total
- 24 number of emissions from tire combustion projects and how
- 25 that may affect our research efforts.

- BOARD MEMBER EATON: I don't want to interrupt
- 2 you and I don't want to obviously speak forever, but do
- 3 we have any alternatives to Sukut and Norcal? The reason
- 4 why I ask that question -- and I don't know. This is not
- 5 a California-only business provision in the Bill, but one
- 6 of the issues that was raised is do we have the
- 7 engineering capability in these two firms to spend the
- 8 \$6.5 million. Have we asked that question of those
- 9 contractors? Not that they get the contract for that
- 10 amount, but can they spend that amount. Do they have --
- 11 if you make widgets and your capacity to make widgets is
- 12 only a hundred and your order is a thousand, who makes up
- 13 the 900? I think that's part of the five-year plan, do
- 14 we have to go and seek other contractors in order to get
- 15 the job done within the five years that the money is
- 16 available. Have we asked that question?
- MR. LEARY: No, we haven't. That would be part
- 18 of our --
- 19 BOARD MEMBER EATON: I think that would be a
- 20 good place to start just with our own contractors is what
- 21 can they handle, what kind of production can they handle.
- 22 And they're going to come and tell you well, it depends
- 23 upon the job, if it's very deep. But those are the
- 24 discussions.
- 25 MR. LEARY: But I probably shouldn't read from

- 1 your comments that you are predisposed to continue to use
- 2 those two contracts.
- 3 BOARD MEMBER EATON: Absolutely not. I'm just
- 4 saying if two can handle it, great. But the testimony
- 5 during all the hearings was we need more. They can't
- 6 handle it. I mean that's all I'm saying. I'm not trying
- 7 to eliminate contractors. I'm trying to figure out that
- 8 we have a problem, we have a benefit that basically the
- 9 legislature has entrusted us with money and the Governor
- 10 has confirmed it, but he wants results and they want
- 11 results. And the fact that we can't go out and find
- 12 contractors to do the business is a problem.
- 13 MS. GILDART: If I could offer a suggestion, one
- 14 of the reasons we're wanting to expand and increase the
- 15 local cleanup contract program is that for the smaller
- 16 scale cleanups the locals know the contractors, they know
- 17 the area, they know who's available. They can go out
- 18 under our grant program and contract for these cleanups.
- 19 So I would say that the pool of contractors that
- 20 would be bidding on these projects would be much larger
- 21 with an enhanced grant program.
- 22 BOARD MEMBER EATON: And they will have
- 23 performance standards as well. I agree. I'm just saying
- 24 that's the kinds of things you have to do to develop the
- 25 plan to make it solid, defensable and more importantly to

- 1 perform.
- MS. FISH: Madam Chair.
- 3 CHAIR MOULTON-PATTERSON: Yes, Ms. Fish.
- 4 MS. FISH: May I make a suggestion?
- 5 CHAIR MOULTON-PATTERSON: Yes.
- 6 MS. FISH: We spent an entire year working on
- 7 this Bill. We knew the costs that we needed to justify
- 8 and to fund. And our fiscal staff, our legal staff and
- 9 our programmatic staff worked hours and hours
- 10 putting numbers to the things that we needed to do.
- We took that information as justification to the
- 12 Bill, created a budget change proposal, that for whatever
- 13 the reason -- and I'm probably getting on the edge
- 14 here -- may or may not have been accepted.
- We have all of that detail, all of that work and
- 16 all of those dollars. I would submit that with Members
- 17 selected from this Board we put together a group to put
- 18 together a broadly defined plan on how to move forward
- 19 most expeditiously. Invite stakeholder input at the
- 20 meetings that we will have to discuss this plan. So it
- 21 will be a Board, meaning Board staff, Board Member driven
- 22 plan, but then invite stakeholder input because it will
- 23 be critical that we put together a broadly defined plan
- 24 that the legislature can understand and then attach a
- 25 finance letter to it.

- 1 That will only be a first-point-in-time document
- 2 because then we will need to go forward to define it,
- 3 attach additional resources, request positions from our
- 4 control agencies, and that will all happen beginning in
- 5 the spring when we start another budget process.
- 6 So before we spend too much more time here,
- 7 that's what I would submit that would move us forward as
- 8 quickly as possible, which is where we need to go.
- 9 CHAIR MOULTON-PATTERSON: And I hear Mr. Eaton
- 10 saying that we need to work through on this immediately
- 11 because of the budget hearing.
- 12 MS. FISH: Absolutely.
- 13 CHAIR MOULTON-PATTERSON: Mr. Eaton and
- 14 Mr. Paparian, would you be willing to serve on that?
- BOARD MEMBER EATON: Absolutely.
- 16 CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 17 BOARD MEMBER PAPARIAN: Yes, I would be, and I
- 18 wonder if Mr. Jones would be willing as well.
- 19 CHAIR MOULTON-PATTERSON: Can we have three
- 20 or --
- 21 MS. TOBIAS: You have two choices. You can
- 22 either set up a committee and then you could have
- 23 three -- those would be publicly noticed meetings -- or
- 24 you can have two on an ad hoc committee which doesn't
- 25 have to be noticed.

- 1 CHAIR MOULTON-PATTERSON: Certainly we would
- 2 like Mr. Jones's involvement if we --
- 3 BOARD MEMBER JONES: I'll work on it.
- 4 BOARD MEMBER PAPARIAN: I don't see a reason not
- 5 to have a committee.
- 6 CHAIR MOULTON-PATTERSON: That sounds really
- 7 good to me. And we do have a number of speakers that
- 8 want to speak today on this. So if you would be willing,
- 9 that would be great.
- MR. LEARY: Thank you.
- 11 CHAIR MOULTON-PATTERSON: I didn't mean to cut
- 12 off your presentation.
- MR. LEARY: No, no. I was near the last slide
- 14 and I think we --
- 15 (Laughter)
- 16 CHAIR MOULTON-PATTERSON: I wanted to give you
- 17 time for some closure.
- 18 MR. LEARY: I've got a lot of feedback. Martha
- 19 was taking copious notes. I think Karin's is dead-on in
- 20 the sense that we can bring this together rather quickly
- 21 based on what we've had, but the direction we've gotten
- 22 today in terms of stakeholder input and some of the
- 23 things to work with are going to be very help.
- 24 CHAIR MOULTON-PATTERSON: Great. We realize
- 25 this is a big, big job. Thank you. And we're very

- 1 anxious to hear from the public. We'll start with Gerry
- 2 de Roco. I guess he's not here.
- 3 MS. WILLD-WAGNER: Actually, he was unable to
- 4 return.
- 5 BOARD MEMBER EATON: I think he got his loan
- 6 and left; didn't he?
- 7 (Laughter)
- 8 MS. WILLD-WAGNER: He was unable to return
- 9 today. He left some brochures to hand out to the Board
- 10 Members to show the affect of our amnesty day grants
- 11 program. Glenn County was recipient of an amnesty day
- 12 grant program a couple of years ago where not only do
- 13 they allow people to bring tires for free disposal, they
- 14 provide public education materials. And one of the
- 15 things they've done is a brochure I think would address
- 16 Member Paparian's interest on how to prolong the life of
- 17 the tire through proper maintenance of the tire. And he
- 18 just wanted to make sure everyone got that to see the
- 19 good work our grant dollars are doing.
- 20 CHAIR MOULTON-PATTERSON: Thank you.
- 21 Mr. Singh.
- 22 MR. SINGH: Board Members, I've been here once
- 23 or twice before, and every time I come people can't
- 24 pronounce my name. I think I'm going to have to change
- 25 it to Jones. It might be easier.

- 1 (Laughter)
- 2 CHAIR MOULTON-PATTERSON: Could you pronounce it
- 3 please for me?
- 4 MR. SINGH: It's Kirpal, K-i-r-p-a-l.
- 5 CHAIR MOULTON-PATTERSON: Oh.
- 6 MR. SINGH: Last one is Singh like you sing, but
- 7 with an H at the end. Without the H is a Chinese name.
- 8 With the H is an Indian name. There's a slight
- 9 difference there.
- 10 It's been a very long time until somebody said
- 11 let there be light and there was light, a reference in
- 12 the Bible. Since then we have acquired a few thousand
- 13 people who think they are replacing God and sit in every
- 14 tower, pass along. Nobody follows it. It's quite
- 15 obvious what happened in Westley and a few other places.
- 16 Even when you lower to 65 miles an hour nobody follows.
- 17 My years of interest are strictly technical. I
- 18 find the navigation within a state organization rather
- 19 difficult. So I'm here to ask for advice and help to
- 20 help me navigate my work through the state bodies.
- 21 I want to work on remediation of aftermath of
- 22 tire fires. I got involved in tires about ten years ago
- 23 when Mayor Bradley got me involved in it. And the second
- 24 thing I would like to do a little later, a few months
- 25 down the road is see what we can do with the Modesto tire

- 1 facility. It's been in a few hands and as I understand
- 2 it's now shut down. It can be upgraded and it can be put
- 3 back to work.
- 4 So my request is fairly brief. I need somebody
- 5 to help me work through and present my ideas, even
- 6 through a working committee or I just met the lady today.
- 7 There are technical ways of getting rid of your tires or
- 8 your tire burns the oil rather than digging a hole here
- 9 and putting it in somebody else's hole. That doesn't
- 10 really get rid of the tire problem.
- Mr. Jones said technology. There is technology.
- 12 You can remediate the tire fire affects right on site,
- 13 but nobody wants to talk about it. Every time I find
- 14 somebody in the state to talk to, he gets another job and
- 15 leaves so I have to start all over again. And then they
- 16 move their whole office and I can't even get their
- 17 telephones straight.
- 18 (Laughter)
- 19 CHAIR MOULTON-PATTERSON: Neither can we.
- 20 MR. SINGH: So my simple request is I'd like to
- 21 meet somebody or be a part of some working group where I
- 22 can give my input, basically technical only, no politics,
- 23 no proposal writing, just solve the engineering problem.
- 24 CHAIR MOULTON-PATTERSON: Thank you.
- 25 MR. SINGH: Thank you.

- 1 CHAIR MOULTON-PATTERSON: We would certainly
- 2 like to have you involved in our working group.
- 3 Mr. Leary, can you let him know?
- 4 MR. LEARY: We have his card.
- 5 CHAIR MOULTON-PATTERSON: Thank you for coming
- 6 in.
- 7 George Larson.
- 8 MR. LARSON: Madam Chair, Members, speaking on
- 9 behalf of Lakin Tire and on the subject of the manifest
- 10 system, as I worked very closely with Mr. Jones,
- 11 Mr. Eaton last year in the effort to try to elevate the
- 12 importance on behalf of my client, Lakin Tire, on the
- 13 implementation of the manifest system, I wanted to just
- 14 make just a couple comments on the staff's report, which
- 15 I think was an excellent job of summarizing, mapping out
- 16 a way to at least start this very complicated process
- 17 we're beginning.
- In the staff's recommendation, I believe,
- 19 correct me if I'm wrong, the plan is to work on the paper
- 20 reporting process for the new manifest system in the year
- 21 2001 and then to bring in the electronic reporting system
- 22 in -- generally speaking I believe it said in the year
- 23 2002.
- I think it's critical that these two processes
- 25 not be handled and managed separately. I think we would

- 1 create a situation where we would have to go back to base
- 2 one in order to retrofit a paper manifest system into an
- 3 electronic manifest system. So my suggestion is that we
- 4 at least have in mind that anything we do has to
- 5 ultimately provide the opportunity and the mechanism to
- 6 get into the electronic reporting mode.
- 7 I think that's -- that will provide for the
- 8 first time in the history of waste tire management laws
- 9 in California accurate data for this Board to know how
- 10 many tires we're dealing with in the state, what is their
- 11 movement, and there's other critical bits of information
- 12 that Mr. Jones has gone over on numerous occasions that
- 13 he knows or you as staff know that you need to know.
- 14 We as an operator in the field see the
- 15 opportunity to move to electronic manifesting as
- 16 beneficial to us too because it will provide more
- 17 accurate information. Mr. Eaton today has been very
- 18 creative, and one of the ideas he's come up with is to
- 19 bring the planning process or the real field work into
- 20 the bureaucracy.
- 21 And with Lakin alone we handle 12 million tires
- 22 a year. If we can work, and we're offering to work with
- 23 the Board to utilize our company to be a field
- 24 representative, if you will, if you chose for example to
- 25 out-source some of the work to figure out how this

- 1 manifest system should work out there, riding in our
- 2 trucks, as well as in here, recording information that's
- 3 coming in on hard wire, I think you do yourself and I
- 4 know you do us a definite benefit.
- 5 So I'd like to see -- I'd like to see that
- 6 implementation of this take into play the actual field
- 7 work that's going to be necessary to implement the system
- 8 and put that electronic reporting system on the highest
- 9 priority that you can. I know cleaning up the tire piles
- 10 is a priority for the legislature, but I think this is --
- 11 it's not in the short-term probably, but in the long-term
- 12 intermediate to long-term it's going to be the most
- 13 valuable tool you're going to get out of the changes that
- 14 are going to be afforded by the implementation of SB 876.
- 15 That's really just my suggestions for today.
- 16 BOARD MEMBER JONES: Madam Chair.
- 17 CHAIR MOULTON-PATTERSON: Thank you.
- Mr. Jones.
- 19 BOARD MEMBER JONES: Just so Mr. Larson knows
- 20 because I don't know that we've had the discussion, the
- 21 reason I keep asking about this feasibility study is that
- 22 Mark and Martha, as well as Gary, AK, and Doug and others
- 23 and myself have been working on how all these pieces
- 24 could fit together. And it's clear that while we have to
- 25 have a paper manifest system, there's an awful lot of

- 1 benefit to having an electronic one.
- 2 So those issues we're trying to grapple with
- 3 internally first as to what are the things we need to
- 4 look at. They've been addressed because then at the next
- 5 stage we'll bring in the Lakins and the TTRs and the
- 6 other ones to get their needs assessments, but I just
- 7 want to assure you that Mr. Leary and Doug and Gary and
- 8 Martha and I already think that we may be a lot more
- 9 cost-effective in doing the electronic one and doing them
- 10 both together because there is a savings.
- 11 If we can design this thing so it works for
- 12 everybody, with your input, then when we end up going to
- 13 whoever they've got to go to with this feasibility study,
- 14 those issues are going to be in place. And you will be
- 15 involved, your company will be involved, and I think that
- 16 was going to happen in the next few weeks, but I just
- 17 wanted you to be aware that --
- 18 MR. LARSON: Thank you very much.
- 19 CHAIR MOULTON-PATTERSON: Thank you, Mr. Larson.
- 20 Last speaker is he Denton Hoeh. I'm not having
- 21 a good day on names.
- 22 MR. HOEH: Good afternoon. It's Denton Hoeh
- 23 from Stanislaus County Department of Environmental
- 24 Resources, and I'll be very brief.
- 25 We wanted to make sure that you knew that we

- 1 supported the staff's efforts in developing these plans
- 2 and also evaluating and handling large and unique cleanup
- 3 activities. We also look forward to helping and giving
- 4 input whenever it's appropriate. We also support the
- 5 Board's staff in assuring that funds for cleanup projects
- 6 are made available for local agencies as well as for
- 7 large-scale projects as we've seen in the past.
- 8 Also, we believe that the procedure for granting
- 9 these funds should be flexible so that when jurisdictions
- 10 have either a unique problem or special circumstances,
- 11 that that can be considered as well.
- 12 Finally, I would like to just thank staff for
- 13 their availability and the help in answering phone calls
- 14 and questions to local jurisdictions.
- Thank you.
- 16 CHAIR MOULTON-PATTERSON: Thank you very much,
- 17 Mr. Hoeh. Thank you.
- Any final comments?
- 19 BOARD MEMBER PAPARIAN: Just a --
- 20 CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 21 BOARD MEMBER PAPARIAN: Just a quick one.
- One of the areas that I'm going to be interested
- 23 in is what we can do to extend the life of existing
- 24 tires, and one of the ways I think we can accomplish some
- 25 of that at least is through some of the state procurement

- 1 and recycling programs.
- 2 I'll be working with the staff and perhaps some
- 3 of the stakeholders on how we might accomplish setting
- 4 some standards for the types of tires that maybe could be
- 5 used on public vehicles and maybe what we could do to
- 6 publicize the information that we find in a way that
- 7 might be useful to other fleet owners.
- 8 CHAIR MOULTON-PATTERSON: Thank you,
- 9 Mr. Paparian. Okay.
- 10 Thank you, Mr. Leary and Martha Gildart.
- 11 Waste Prevention and Market Development, Item
- 12 17.
- 13 MS. WOHL: Good afternoon, Madam Chair and Board
- 14 Members. My name is Patty Wohl, Deputy Director, Waste
- 15 Prevention and Market Development Division.
- 16 We have four items this afternoon, and depending
- 17 on the preference of the Board, we could have a brief
- 18 presentation or we can just entertain questions as we go
- 19 through given our time.
- 20 CHAIR MOULTON-PATTERSON: Is it very brief?
- 21 MS. WOHL: Yeah. They're brief, but either way.
- 22 So Item Number 17, consideration of approval of
- 23 the Recycling Market Development Revolving Loan Program
- 24 application from Modesto Sand and Gravel Products Inc.,
- 25 and just to give you an update, the Board has approved

- 1 nine loans this fiscal year totaling approximately \$6.4
- 2 million, and if this loan is approved there will remain
- 3 \$3.2 million for loans this year.
- 4 Barbara VanGee will give a brief presentation.
- 5 MS. VAN GEE: Good afternoon, Madam Chair and
- 6 Board Members. I'm Barbara VanGee, Loan Officer with the
- 7 RMDZ loan program. I'm presenting agenda Item 17 which
- 8 presents for approval the Modesto Sand and Gravel
- 9 Products, Inc. application to the RMDZ Revolving Loan
- 10 Program.
- 11 Modesto is requesting \$328,500 to purchase
- 12 equipment and refinance onerous debt. The project is
- 13 located in the Stanislaus County Recycling Market
- 14 Development Zone. The loan was approved by loan
- 15 committee on December 7th without any changes or
- 16 conditions.
- 17 Additionally, Resolution 2000-486 has the wrong
- 18 dollar amount. It should be in the amount of \$328,500.
- 19 BOARD MEMBER JONES: Say it again. \$328,500.
- MS. VAN GEE: \$328,500, and I'm happy to answer
- 21 any questions you may have.
- 22 CHAIR MOULTON-PATTERSON: Any questions?
- Mr. Jones.
- 24 BOARD MEMBER JONES: Madam Chair, I'll move
- 25 adoption of Resolution 2000-486, consideration of

- 1 approval of a Recycling Market Development Loan Program
- 2 application for Modesto Sand and Gravel Products in the
- 3 amount of \$328,500.
- 4 BOARD MEMBER MEDINA: Second.
- 5 CHAIR MOULTON-PATTERSON: Motion by Mr. Jones,
- 6 seconded by Mr. Medina.
- 7 Please call the roll.
- 8 BOARD SECRETARY: Eaton.
- 9 BOARD MEMBER EATON: Aye.
- 10 BOARD SECRETARY: Jones.
- 11 BOARD MEMBER JONES: Aye.
- 12 BOARD SECRETARY: Medina.
- 13 BOARD MEMBER MEDINA: Aye.
- 14 BOARD SECRETARY: Paparian.
- 15 BOARD MEMBER PAPARIAN: Aye.
- 16 BOARD SECRETARY: Roberti.
- 17 BOARD MEMBER ROBERTI: Aye.
- 18 BOARD SECRETARY: Moulton-Patterson.
- 19 CHAIR MOULTON-PATTERSON: Aye.
- 20 Item Number 18. Thank you.
- 21 MS. WOHL: Agenda Item 18, consideration of a
- 22 report on the two western recycling investment forums and
- 23 approval to conduct up to two additional forums.
- 24 MR. KOUYOUMDJIAN: Good afternoon, Madam Chair
- 25 and Board Members. This agenda item seeks consideration

- 1 of a report on the two western investment forums and
- 2 approval to conduct up to two additional forums.
- 3 Previously the Board approved Resolution Number
- 4 97-436 at its September 30, 1997 meeting directing staff
- 5 to conduct Recycling Market Development Zone
- 6 manufacturing and investment forums. Subsequently the
- 7 Board entered into a standard agreement with the USEPA
- for \$120,000 from the RMDZ direct loan account to fund up
- 9 to four investment forums with the caveat that once the
- 10 first two investment forums were completed a report by
- 11 the contractor would be prepared evaluating the first two
- 12 investor forums. Based on the information received, the
- 13 Board could then recommend funding the two additional
- 14 forums.
- 15 Attachment number one to this agenda item is the
- 16 report title Summary Report to the CIWMB dated November
- 17 10th, 2000 submitted by Materials for the Future
- 18 Foundation who is the subcontractor hired by USEPA.
- 19 This report summarizes the first two western
- 20 recycling investment forums that were held in California.
- 21 The first was in San Francisco and the second in Irvine.
- 22 The report provides information on the participants,
- 23 presenters, outcomes and successes, lessons learned,
- 24 obstacles and recommendations.
- 25 Investment forums have been one-day events

- 1 featuring some of the recycling industry's most promising
- 2 investment opportunities. The forums have been for
- 3 eligible recycling-based business seeking between \$50,000
- 4 to \$5 million in investor-based debt equity.
- 5 There were a total of 34 businesses that applied
- 6 to present at both forums. At the first forum nine
- 7 businesses presented out of 18 applicants. At the second
- 8 forum there were 16 applicants and nine were selected to
- 9 make presentations.
- 10 There were 18 presentations made to the investor
- 11 community. To date, five of the presenting business
- 12 enterprises have received equity investment as a result
- 13 of the western recycling investment forum. Additional
- 14 negotiations between presenters and the investor
- 15 community are ongoing.
- 16 Staff recommends the Board approve option number
- 17 one and adopt Resolution Number 2000-481 funding two
- 18 additional western recycling investment forums.
- 19 This concludes my presentation. I will be
- 20 answer happy to answer your questions.
- 21 CHAIR MOULTON-PATTERSON: Thank you. Any
- 22 questions?
- Mr. Paparian.
- 24 BOARD MEMBER PAPARIAN: A couple of quick
- 25 things. One of the recommendations in the report is that

- 1 the future forums be held in direct connection with an
- 2 existing investor-based event.
- 3 MR. KOUYOUMDJIAN: That is correct.
- 4 BOARD MEMBER PAPARIAN: Is that what you're
- 5 planning to do?
- 6 MR. KOUYOUMDJIAN: Yes. Because we figure
- 7 having an existing investor-based community to piggyback
- 8 with them when they're doing their own investment forums
- 9 for other purposes we would be able to get more investors
- 10 into the room.
- 11 BOARD MEMBER PAPARIAN: I agree with that. I
- 12 just wanted to make sure you were going to follow up in
- 13 that way.
- 14 The other thing I noticed in the forums that
- 15 have been held so far, there have been some tire-related
- 16 business that have been participating in the forums. It
- 17 would seem to me perhaps appropriate when the budgets are
- 18 developed for the future forums to consider some portion
- 19 to come from the tire funds.
- 20 CHAIR MOULTON-PATTERSON: Thank you,
- 21 Mr. Paparian. Okay.
- 22 BOARD MEMBER JONES: Madam Chair.
- 23 CHAIR MOULTON-PATTERSON: Mr. Jones.
- 24 BOARD MEMBER JONES: I'll move adoption
- 25 Resolution 2000-481, consideration of a report on the two

- 1 western recycling investment forums and approval to
- 2 conduct up to two additional forums.
- 3 CHAIR MOULTON-PATTERSON: I'll second that.
- 4 We have a motion by Mr. Jones, seconded by
- 5 Moulton-Patterson.
- 6 Please call the roll.
- 7 BOARD SECRETARY: Eaton.
- 8 BOARD MEMBER EATON: Aye.
- 9 BOARD SECRETARY: Jones.
- 10 BOARD MEMBER JONES: Aye.
- 11 BOARD SECRETARY: Medina.
- 12 BOARD MEMBER MEDINA: Aye.
- 13 BOARD SECRETARY: Paparian.
- 14 BOARD MEMBER PAPARIAN: Aye.
- 15 BOARD SECRETARY: Roberti.
- 16 BOARD MEMBER ROBERTI: Aye.
- 17 BOARD SECRETARY: Moulton-Patterson.
- 18 CHAIR MOULTON-PATTERSON: Aye.
- 19 Did we say that was Resolution 2000-481?
- Number 20. Thank you.
- 21 MS. WOHL: Agenda Item 20, consideration of
- 22 approval of California State University Sacramento
- 23 Foundation as contractor for the 2001 conversion
- 24 technologies for municipal residuals forum, fiscal year
- 25 2000/2001, Contract Concept 39.

- 1 Fernando Berton will present.
- 2 MR. BERTON: Good afternoon, Madam Chair and
- 3 Members of the Board.
- 4 This item is asking for Board approval of CSU
- 5 Sacramento Foundation as the contractor for a conversion
- 6 technologies -- what we're titling conversion
- 7 technologies for municipal residuals forum.
- 8 The general goals of this forum are to evaluate
- 9 the potential for developing conversion technologies in
- 10 California and also to identify issues and barriers for
- 11 the development of these conversion technologies. These
- 12 issues and barriers include, but are not necessarily
- 13 limited to, technical permitting, funding, legislative
- 14 and policy issues. We also would hope that out of this
- 15 forum recommendations would be developed for policy maker
- 16 edification.
- 17 Staff would also prepare a background paper
- 18 in -- prior to the forum so that the potential attendees
- 19 would all be at the same level in terms of information.
- 20 We would also have multi-agency participation in the
- 21 forum which will include representatives from the Air
- 22 Resources Board, California Energy Commission, California
- 23 Department of Forestry, the Trade and Commerce Agency,
- 24 and the Department of Food and Ag.
- 25 CSU Foundation would perform all the logistical

- 1 duties for the forum per the statement -- the scope of
- 2 work that was approved yesterday on the consent calendar.
- 3 The Foundation's conference and training services provide
- 4 a full range of services for conferences including
- 5 registration services, facility research and negotiation,
- 6 program guide development, et cetera. We would hope to
- 7 have the forum held sometime mid-2001.
- 8 With that, staff recommends Board approval of
- 9 option one and adoption of Resolution 2000-483.
- 10 CHAIR MOULTON-PATTERSON: Thank you. Any
- 11 questions? Mr. Medina.
- 12 Did you have a question, Mr. Jones?
- 13 BOARD MEMBER JONES: That's okay.
- 14 CHAIR MOULTON-PATTERSON: Mr. Medina.
- 15 BOARD MEMBER MEDINA: If there are no
- 16 objections, I just wanted to move Resolution 2000-482,
- 17 approval of scope of work for the 2001 conversion
- 18 technologies for municipal residuals forum and
- 19 consideration of approval of redirection of fiscal year
- 20 1999-2000 Contract Concept Number 26 funding, fiscal year
- 21 2000/2001 Contract Concept 39.
- 22 CHAIR MOULTON-PATTERSON: Thank you. So it was
- 23 Resolution 2000-483.
- 24 BOARD MEMBER ROBERTI: Where do we anticipate
- 25 holding this forum?

- 1 MR. BERTON: Where? We would hope or we would
- 2 seek some input but we were looking at Sacramento, to
- 3 hold the forum in Sacramento.
- 4 BOARD MEMBER ROBERTI: When?
- 5 MR. BERTON: When? I'm sorry. At the earliest
- 6 possible, May of 2001.
- 7 CHAIR MOULTON-PATTERSON: Okay. We have --
- BOARD MEMBER MEDINA: 482 or 483?
- 9 CHAIR MOULTON-PATTERSON: It's 483. Questions,
- 10 Mr. Jones, and I'll second the motion.
- 11 BOARD MEMBER JONES: The -- it could be sooner
- 12 than May? I think what we have to do is look at the
- 13 timing of what the outcomes could be from this. So I
- 14 think if it can be done sooner, that would allow enough
- 15 discussion and outcomes to deal with what the outcomes
- 16 may be, what some of the possible outcomes could be
- 17 legislatively, and I just would want to suggest that the
- 18 conversion technology forum that was held down in Santa
- 19 Barbara about a year ago, that there would be -- there is
- 20 a list -- in fact, I think I gave you all my working
- 21 papers from that -- but there is a list of some heavy
- 22 hitters that can bring an awful lot of vision into this
- 23 discussion. So I would hope that we would use that as
- 24 part of the base.
- 25 MR. BERTON: We would.

- 1 CHAIR MOULTON-PATTERSON: Thank you.
- 2 So we have a motion by Mr. Medina, seconded by
- 3 Moulton-Patterson, to approve Resolution 2000-483.
- 4 Please call the roll. Substitute the previous
- 5 roll call seeing no objections. It saves typing.
- 6 BOARD MEMBER EATON: Absolutely. I just was
- 7 going to thank Mr. Levinson for his oratory skills in
- 8 begging.
- 9 CHAIR MOULTON-PATTERSON: Okay.
- 10 MS. WOHL: Agenda Item 21.
- 11 CHAIR MOULTON-PATTERSON: 21, yes. Thanks.
- 12 MS. WOHL: Consideration of approval of the
- 13 proposed scoring criteria and evaluation process of for
- 14 the fiscal year 2000/2001 reuse assistance grants. Sarah
- 15 Weimer will present.
- MS. WEIMER: Good afternoon, Madam chair and
- 17 Members of the Board. My name is Sarah Weimer. I'm with
- 18 the Waste Prevention Market Development Division.
- 19 This agenda item is for consideration of
- 20 approval of the proposed scoring criteria and evaluation
- 21 process for the fiscal year 2000/2001 cycle of reuse
- 22 assistance grants. The general review criteria consists
- 23 of the standard review criteria already approved by the
- 24 Board weighted heavily on need for the proposed projects.
- 25 Also included in the general review criteria is a

- 1 criterion for a green procurement policy and a
- 2 sustainable practices policy such as grasscycling,
- 3 composting and water-efficient landscaping.
- 4 There are a maximum of 125 points possible
- 5 including 25 preference criteria points. The preference
- 6 criteria areas include reusing key priority wastes such
- 7 as organics, construction demolition materials,
- 8 electronics, and materials intended for use in an
- 9 educational setting. The second is the expansion of
- 10 existing materials -- existing programs to include the
- 11 diversion of additional materials or product types. The
- 12 third is project set will be highly visible and
- 13 educational, the fourth is the benefitting educational or
- 14 non-profit organizations. And lastly, providing
- 15 vocational or job skilled training through the project.
- 16 On December 15th, 2000, program staff will send
- 17 a Notice of Funds Available to over 6,200 people
- 18 statewide. The Notice of Funds Available will also be
- 19 available on our web site. The proposed due date for the
- 20 applications is March 9th, 2001. Once the applications
- 21 are received, program staff will convene panels
- 22 consisting of appropriate Board staff.
- This proposal will utilize up to \$250,000 of
- 24 fiscal year 2000/2001 IWMA funds. Staff recommends that
- 25 the Board direct staff to use the proposed evaluation and

- 1 scoring criteria to evaluate and rank applications for
- 2 the second cycle of the reuse assistance grants and bring
- 3 the resulting list and ranked applications back to the
- 4 Board for award.
- 5 Are there any questions I can answer?
- 6 CHAIR MOULTON-PATTERSON: Thank you. Okay. Do
- 7 we have --
- 8 BOARD MEMBER ROBERTI: I will make the motion to
- 9 move 2000-484.
- 10 CHAIR MOULTON-PATTERSON: We have a motion by
- 11 Senator Roberti.
- 12 BOARD MEMBER PAPARIAN: Second.
- 13 CHAIR MOULTON-PATTERSON: And a second by
- 14 Mr. Paparian for Resolution 2000-484.
- 15 Please substitute the previous roll call. Thank
- 16 you.
- MS. WEIMER: Thank you.
- 18 CHAIR MOULTON-PATTERSON: Okay. Thank you very
- 19 much.
- 20 Mr. Schiavo. Item 23.
- 21 Before we begin, on this item our staff is
- 22 recommending one of the colleges in the Orange County
- 23 Community College District receive a grant. Two others
- 24 in the district applied as well. As some of you may
- 25 know, my husband is an elected trustee for that district.

- 1 As a result, under the provisions of Government Code
- 2 Sections 1090 and 1091 I might be considered to have a
- 3 remote interest in this decision. Therefore, in order to
- 4 avoid the possibility of a conflict of interest I have
- 5 been abstaining from participating in and will be
- 6 abstaining from voting on this decision.
- 7 I ask that my statement be noted in the Board's
- 8 official record for this meeting. And if either
- 9 Mr. Jones or Mr. Medina would be kind enough to take
- 10 over. Mr. Medina, would you mind? Thank you very much.
- 11 MR. SCHIAVO: Item Number 23 is consideration of
- 12 approval of fiscal year 1999/2000 state agency and large
- 13 state facility waste diversion and recycling grants, and
- 14 Phil Moralez will be making this presentation.
- MR. MORALEZ: Board Members, for the record my
- 16 name is Phil Moralez, the Branch Manager for the state
- 17 and local assistance grants.
- Just a brief overview of the action taken by the
- 19 Board on October 20th, 1999, the Board allocated \$500,000
- 20 for grants to be used for state recycling and
- 21 implementation of AB 75. On February 23rd-24th board
- 22 meeting of 2000, the Board adopted the scoring criteria
- 23 which has been used on all the grant cycles here at the
- 24 Board, and on September 19th-20th board meeting 2000 the
- 25 Board also awarded an additional \$100,000 for diversion

- 1 grants for this program.
- 2 However, on April 18th, 2000, they did redirect
- 3 \$30,000 of the \$500,000 for a different program bringing
- 4 the total to \$570,000 available in grant funds. A NOFA
- 5 order was sent out by the Board staff for seeking
- 6 applications. 58 applications were received, total
- 7 amount requested \$1,793,460. Funds available is noted as
- 8 \$570,000. Number of grants that staff is proposing to
- 9 funds who met the scoring criteria are 25 in the amount
- 10 of \$550,000.
- 11 If you look at your attachments, you'll note
- 12 that we did round up the figures in regards to the grant
- 13 amounts. The purpose for that of course was one, the
- 14 process has been lengthy in both getting the IWMPs from
- 15 the state agencies as well as in awarding the grants, so
- 16 we rounded up for the purposes of more or less to cover
- 17 increased costs that many of these grantees will be
- 18 assuming as a result of the length of time.
- 19 That concludes staff's presentation. If there's
- 20 any questions, I would be glad to answer them.
- 21 BOARD MEMBER MEDINA: Any questions?
- 22 BOARD MEMBER EATON: I have a couple of
- 23 questions.
- 24 Mr. Moralez, perhaps you can help me out. My
- 25 understanding is that these grants are supposed to go to

- 1 state agencies and large state facilities for their waste
- 2 diversion and so on and so forth, and part of that whole
- 3 scheme and part of this program was to help those
- 4 jurisdictions that had a large impact by state
- 5 facilities.
- 6 MR. MORALEZ: That was one.
- 7 BOARD MEMBER EATON: Wouldn't that be the
- 8 theoretical and the practical approach to this?
- 9 MR. MORALEZ: That's correct.
- 10 BOARD MEMBER EATON: Could you explain to me
- 11 then why on the average each of the jurisdictions that
- 12 received a grant are 41 percent, 37 percent, 63 percent,
- 13 65 percent, 44 percent, 46 percent. The only one that is
- 14 in 15 percent or below is the Ironwood State Prison at 13
- 15 percent.
- 16 Are we doing something wrong in not advertising
- 17 this program because here is a great program and you have
- 18 Ms. Hunter who's out in the audience who comes here
- 19 consistently with her local government types and they
- 20 keep telling us that there's this large impact by state
- 21 agencies. And yet when we have the opportunity to help
- 22 her and to help those agencies and help the state get in
- 23 there, all we're doing is going out and giving to those
- 24 jurisdictions which have high diversion rates. I don't
- 25 understand this. Help me. Explain that.

- 1 MR. MORALEZ: The criteria for the grant process
- 2 just required that they have an IWMP. There was no
- 3 criteria in relationship to what their diversion rate
- 4 was. So the evaluation team looking at the grants looked
- 5 at from the standpoint of do they have an IWMP on file
- 6 with us and that was -- their diversion rate was not a
- 7 factor in that criteria.
- 8 I agree with you a lot of these have large
- 9 diversion rates. Again looking at their numbers, many of
- 10 them are just that, their numbers, and we have not had a
- 11 chance in full detail to look at some of those.
- 12 What our experience has been, Mr. Eaton, from
- 13 staff is that a lot of state facilities are in fact doing
- 14 a good job of recycling and there are a lot others that
- 15 need greater prodding.
- 16 BOARD MEMBER EATON: That sort of conflicts with
- 17 what Ms. Hunter was saying, I think; isn't it? I'm
- 18 looking at large state facilities that impact local
- 19 government. I understand about the criteria. What I
- 20 want to have happen is for us to go out and look at those
- 21 local jurisdictions that are being impacted by large
- 22 state facilities because I do believe there's a valid
- 23 argument to that and that we should go out and provide
- 24 those state facilities with the help because I think
- 25 that's the key.

- 1 My other question is we are spending \$16,000 or
- 2 \$25,000 on mulching mowers and another one we're
- 3 purchasing another mulching mower. Do we ever have the
- 4 ability to buy these mulching mowers in bulk so that we
- 5 have more money available for it? Does each local
- 6 jurisdiction get to go out to their local Toro dealer and
- 7 by the lawnmower of their choice? I'm trying to get some
- 8 coherency, and I'm not being facetious either,
- 9 Ms. Hunter. I know you're up there. I do believe that
- 10 there is a valid criticism of the state by not having
- 11 state agencies participate.
- 12 Yesterday, if you were here, we had the same
- 13 kind of situation wherein we weren't providing that kind
- 14 of guidance. I really would like to be able to see
- 15 before you even get into the criteria -- the criteria is
- 16 after the fact, but what do we do to go out and encourage
- 17 those state facilities to go out and take advantage of
- 18 those programs based upon their AB 75 work plan and the
- 19 impact there. And if the impact in the jurisdiction
- 20 which has 49 percent, is it the grasscycling of the state
- 21 facility that's impacting the local jurisdiction or is it
- 22 like a Caltrans that has the construction and demolition
- 23 which drives the numbers up?
- 24 That's what I'm trying to get at. That's the
- 25 kinds of thought process I want to take place here. So

- 1 it has nothing to do with the criteria. So what are we
- 2 going to do next year? Obviously these are up here.
- 3 What is it going to do next year to make sure that we
- 4 don't have this problem?
- 5 This is kind of embarrassing, don't you think,
- 6 that we have these wonderfully high diversion rates for
- 7 all of these jurisdictions. Now, maybe the jurisdictions
- 8 that have low diversion rates, the state agencies don't
- 9 want to take advantage of the programs. Then we need to
- 10 know that as well so we can with go after them in the AB
- 11 75.
- We're connecting dots and doing cross-media. I
- 13 would like to see and I would ask that in addition to
- 14 passing this that we see some way that we're going to
- 15 have a marketing plan to go out and tie the loans or
- 16 these grants or the funds requested to those districts
- 17 that have -- need help and to impact, low numbers. Only
- 18 Ironwood prison has 13 percent. You look at all of the
- 19 others and they're way high.
- 20 MR. MORALEZ: I agree with you, Mr. Eaton. I
- 21 think that we need to look at those agencies.
- 22 Unfortunately, when you offer money to people who are --
- 23 for purposes of doing this, traditionally you find the
- 24 people who are already ahead of the ball game looking for
- 25 money. The people who are not interested don't bother to

- 1 apply and they're probably the same ones that aren't
- 2 doing anything.
- 3 I would venture to say that staff's objective
- 4 once we've the completed the plan reviews, as
- 5 Mr. O'Shaughnessy mentioned yesterday, is to spend
- 6 January and begin developing a plan to go after those
- 7 agencies that either one, we do not have an adequate plan
- 8 or to have not submitted a plan, and they're going to
- 9 need to identify they need some help. We've always
- 10 welcomed local jurisdictions to identify to staff those
- 11 state agencies that aren't being supportive and are
- 12 impacting local jurisdictions.
- 13 I'll be honest with you. In all the years I've
- 14 been involved in Project Recycle and with this program,
- 15 I've yet to have anybody from a local agency call me and
- 16 say Phil, the EDD office is impacting our waste diversion
- 17 program. I would welcome that response because then
- 18 staff could be responsive to local government, but we
- 19 haven't received it.
- 20 Ms. Hunter has agencies in government that come
- 21 to us and say we know a state facility that is hurting
- 22 our local government jurisdiction. We want to know about
- 23 it. AB 75 gives us the ability to do that and we would
- 24 welcome that information.
- 25 BOARD MEMBER MEDINA: I appreciate your

- 1 response. However, we do have -- before we listen to
- 2 Mr. Jones, we do have Ms. Yvonne Hunter up who was
- 3 referenced.
- 4 MS. HUNTER: Thank you, Mr. Medina.
- 5 Not having had the benefit of reading the agenda
- 6 item I'm at a bit of a loss, but let me clarify,
- 7 Mr. Eaton. Where you refer to the jurisdictions getting
- 8 the grants, it's my understanding that the grants are
- 9 going to the state agency, not the local government. So
- 10 that is an important distinction.
- 11 BOARD MEMBER EATON: Correct.
- 12 MS. HUNTER: In addition --
- 13 BOARD MEMBER EATON: But the facility impacts
- 14 the local jurisdiction, and that's the point you've
- 15 always made to me and you've driven it home. What I'm
- 16 trying to do is get to the state facility and the state
- 17 facility that's in need of the most help because they say
- 18 they don't have the money to do this, to be able to do
- 19 that so that it lessens the impact on the local
- 20 jurisdiction.
- 21 MS. HUNTER: And I'm delighted that the point
- 22 has gelled with you. Possibly the reason that the staff
- 23 hasn't heard from local government about this facility or
- 24 that facility is they haven't been asked specifically,
- 25 and we would be more than happy to contact our members in

- 1 conjunction with the Board staff to work together to
- 2 identify potential state agencies in their jurisdictions
- 3 that they think could benefit by increasing their
- 4 recycling activity. We stand ready to work with you, and
- 5 anything we can do to help we will be happy to do so.
- 6 BOARD MEMBER EATON: Great. Can we get
- 7 Mr. Moralez to report back in March as to the progress
- 8 and what state agencies that we could go after for
- 9 marketing and whether or not --
- MS. HUNTER: Will staff just give me a call or
- 11 I'll call staff and we'll help you put it together.
- 12 BOARD MEMBER MEDINA: Thank you, Ms. Hunter.
- 13 And Board Member Jones.
- 14 BOARD MEMBER JONES: I didn't have anything,
- 15 but I'll be more than happy to make a motion.
- 16 (Laughter)
- 17 BOARD MEMBER JONES: I don't know how I missed
- 18 that. I'll move adoption.
- 19 BOARD MEMBER MEDINA: Before you do, you had
- 20 indicated you wanted to speak earlier. We do have two
- 21 speakers on this subject, so I did want to call on them.
- 22 BOARD MEMBER JONES: Appreciate it.
- 23 BOARD MEMBER MEDINA: John Amodio.
- 24 BOARD MEMBER JONES: One of our former Board
- 25 Members.

- MR. AMODIO: Mr. Chairman, Members of the Board,
- 2 pleasure to be before you today. I have recently begun
- 3 serving as the coordinator of the Resources Agency waste
- 4 reduction committee. Today I'm here to speak on behalf
- 5 of the Resources Agency joint proposal.
- 6 I must say after listening to some of your
- 7 discussions on some of the higher ticket items that
- 8 you're trying to resolve I would be a bit embarrassed to
- 9 be taking a few minutes of your time on what you'll see
- 10 is a very modest request, except I must emphasize that
- 11 our request will make a very substantive, meaningful
- 12 difference in our ability to effectively pursue some
- 13 far-reaching waste reduction efforts throughout the
- 14 state.
- 15 The original Resources Agency grant request was
- 16 \$160,000 plus a cost sharing component. Your staff has
- 17 recommended a \$25,000 to the Resources Agency. We
- 18 appreciate their desire to fund as many qualifying
- 19 proposals as possible.
- In light of the unallocated, and I'm not sure if
- 21 it's \$15,000 or \$20,000 in grant funds that you have,
- 22 however, we representfully request the Board to grant the
- 23 remaining funds to support additional activities of the
- 24 Resources Agency.
- 25 Allow me to summarize four key points in our

- 1 request for the additional remaining funds. First, the
- 2 Resource Agency proposal is on behalf of multiple
- 3 agencies, 21 entities, 15,000 employees at hundreds of
- 4 sites. Indeed, in reference to Mr. Eaton's comments, we
- 5 operate throughout the state of California. Of the 25
- 6 proposals being recommended for funding by the Board,
- 7 ours is the only one representing statewide departments.
- 8 Second, our proposal appears to be the only one
- 9 with a significant source reduction impact, not just
- 10 recycling. I would particularly highlight our education
- 11 campaign and paper reduction component.
- 12 Third, our proposal emphasizes cooperation,
- 13 education and model programs, items 4, 5 and 6 under the
- 14 Board's eligible projects criteria for the grants. With
- 15 one exception, all the other proposals appear to be for
- 16 equipment only.
- 17 Finally, the additional funds that we're
- 18 requesting would provide critical equipment, educational
- 19 materials, and other assistance to parting promising
- 20 portions of the wastestream. These funds would be
- 21 focused not only on agency headquarter buildings in
- 22 Sacramento but statewide in all the jurisdictions in all
- 23 the jurisdictions which the Resource Agency and its 21
- 24 entities operate.
- 25 So we appreciate your consideration of this

- 1 request. If you would like further information or
- 2 clarification, I am joined today by Jim Hill who wrote
- 3 the coordinated grant proposal on behalf of the Resources
- 4 Agency and has chaired the Resources Agency waste
- 5 reduction committee effort until I assumed the roll just
- 6 last week. So it's a real pleasure to be back before
- 7 you.
- 8 BOARD MEMBER MEDINA: Thank you.
- 9 Mr. Paparian.
- 10 BOARD MEMBER PAPARIAN: John, good to see you.
- 11 I was curious about what happened here myself and my
- 12 understanding -- perhaps the staff can help explain it.
- 13 My understanding was there's a \$25,000 limit on
- 14 individual grants and that this came in as one package as
- 15 opposed to requests from the individual entities and that
- 16 was the problem here in terms of evaluating the grant.
- 17 Maybe the staff might want to explain that
- 18 further.
- MR. MORALEZ: The grant submitted by the
- 20 Resource Agency was a cumulative grant in terms of all
- 21 the agencies combined under one, so there was no way to
- 22 evaluate each department as all the other independent
- 23 grants were done. So we saw it as one grant proposal
- 24 under one agency. The criteria did specifically state
- 25 that it would be \$25,000, the NOFA, per grant, per state

- 1 agency or facility. Or in a situation such as, for
- 2 example, the Department of Corrections or Caltrans where
- 3 they have multiple facilities, they could submit no more
- 4 than a \$75,000 total for three grants which would be
- 5 identified by facility.
- 6 For example, here we have Ironwood Prison which
- 7 is one of the recommendees, but let's say there were
- 8 three other prisons associated with that request or three
- 9 separate requests. Then only three of those prisons
- 10 could be funded individually for a collective total of
- 11 \$75,000.
- 12 Unfortunately the grant that was submitted by
- 13 Resources came in as one grant collective. There was no
- 14 way in looking at the grant for the independent -- for
- 15 the parties to determine that they were separate
- 16 facilities and not collective.
- 17 BOARD MEMBER PAPARIAN: Is there anything that
- 18 can be done about that at this point or --
- 19 MR. MORALEZ: Again, the scoring was done based
- 20 on the criteria that was there by the committee that was
- 21 put together in that process. There is that \$15,000
- 22 available. That has not been allocated out.
- 23 I would leave that up perhaps to Legal to
- 24 determine whether that could be done to add to the grant,
- 25 but again that's for the Board to determine and perhaps

- 1 for Legal to define for us.
- 2 BOARD MEMBER EATON: Following up on
- 3 Mr. Paparian's point, if that were the case and I direct
- 4 you, Mr. Moralez, is to attachment 2 of Agenda Item 23,
- 5 page 23-8, Los Angeles Community Colleges got \$3,944;
- 6 right? Correct?
- 7 MR. MORALEZ: Yes.
- 8 BOARD MEMBER EATON: Then tell me how Los
- 9 Angeles Trade Technical College, which is also part of
- 10 the Los Angeles Community College District, got \$25,000.
- 11 That would be a total of \$29,000. That would seem to go
- 12 against what you just told Mr. Paparian.
- 13 I'm not disputing that they shouldn't get the
- 14 money, I'm just saying they're all part of the same
- 15 community college district. So you can't say that
- 16 because they are the same school district. Aren't they,
- 17 Senator? Isn't Trade Tech? I believe. If so, then
- 18 Mr. Paparian's point is one well-taken. We've already
- 19 violated it.
- 20 MR. MORALEZ: They were separate grant requests.
- 21 What the NOFA said was -- let me restate this part here.
- 22 The CIWMB has approved \$500,000 for the grants for fiscal
- 23 year 1999/2000. Eligible applicants may request up to
- 24 \$25,000 per state agency or large state facility. State
- 25 agencies submitting grant applications for multiple large

- 1 facilities will be evaluated on a competitive basis. Due
- 2 to limited funds, funding may be restricted to three
- 3 grants per agency. So there you have a total.
- 4 BOARD MEMBER PAPARIAN: I --
- 5 MR. MORALEZ: So there you have a total -- go
- 6 ahead.
- 7 BOARD MEMBER EATON: Go ahead, Mr. Paparian.
- 8 BOARD MEMBER PAPARIAN: I was just going to
- 9 ask -- following up it looks like to me that there's
- 10 three or four state universities. Do we run into a
- 11 problem there? California State University Sacramento,
- 12 Humboldt State, San Jose State, Sonoma State. That's
- 13 four. Hayward, five.
- 14 MR. MORALEZ: Under AB 75, each individual
- 15 college is identified as a separate agency and so they
- 16 don't fall under the umbrella of the California State
- 17 University system as one agency. They fall under the
- 18 umbrella of each individual campus. Same with community
- 19 colleges with the exception of the college district which
- 20 often is located -- can be located on the same campus as
- 21 a community college.
- 22 So AB 75 defined each state college as an
- 23 independent entity, each Caltrans district as an
- 24 independent entity and prisons as well.
- 25 BOARD MEMBER PAPARIAN: So if Mr. Amodio's

- 1 grant had come in as one from Fish and Game, one from
- 2 Parks, one from Boating and Waterways, one from -- they
- 3 could have been eligible for 21?
- 4 MR. MORALEZ: They would have been eligible for
- 5 up to three grants under one agency. They could have
- 6 actually gotten one for each individual department.
- 7 BOARD MEMBER PAPARIAN: It would have been
- 8 individual.
- 9 MR. MORALEZ: It would have been individual.
- 10 BOARD MEMBER PAPARIAN: Each individual
- 11 department would have submitted individual AB 75 plans.
- 12 MR. MORALEZ: Individually it would have been
- 13 treated separately. They wouldn't have been treated
- 14 under the umbrella.
- 15 MR. AMODIO: If I might just comment, I wasn't
- 16 involved with that aspect. My understanding is --
- 17 BOARD MEMBER EATON: And you didn't vote on that
- 18 either, I don't think; did you?
- 19 MR. AMODIO: No, I didn't.
- 20 My understanding is that I think it's clearly
- 21 we've had some misunderstandings or confusion, but it was
- 22 our belief by taking a coordinated approach we could
- 23 achieve greater efficiencies. We could stretch the
- 24 dollars and make them be more effective than if three
- 25 different entities under the Resources Agency were

- 1 applying for similar functions. And so we thought we
- 2 were frankly doing the right thing and we feel a little
- 3 bit of in a catch-22 I think.
- 4 BOARD MEMBER EATON: So can we give him
- 5 additional monies? Since we gave the others, isn't that
- 6 the request that we're being asked? And if so the answer
- 7 is yes or -- based upon the fact it seems we've
- 8 violated -- I shouldn't say violated -- that we have not
- 9 exactly had a consistent standard as it's applied to
- 10 these. If we so desire --
- 11 MR. SCHIAVO: I suppose if you vote on it the
- 12 \$15,000 would be available and we can just treat them as
- 13 multiples. It's --
- 14 BOARD MEMBER JONES: The -- Mr. Medina.
- 15 BOARD MEMBER MEDINA: Mr. Jones.
- 16 BOARD MEMBER JONES: Let me ask a question.
- 17 I mean it -- is there -- would this have to go
- 18 out for another NOFA if there was dollars that weren't
- 19 spent in the other areas, if they got reallocated to this
- 20 item at a later date? This was funded out of RMDZ;
- 21 correct? We may have some shortfalls in a few areas.
- 22 My question would be because this agency did a
- 23 coordinated effect -- I don't really want to change the
- 24 rules, but I'm wondering if there was a misunderstanding
- 25 of how that NOFA should have come forward. Instead of

- 1 one NOFA for \$180,000 or \$160,000 or whatever it was,
- 2 that there should have been three requests, is that --
- 3 would that have to go back out as another NOFA and be
- 4 scored or is it clarification of their existing grant
- 5 proposal?
- 6 BOARD MEMBER MEDINA: I wonder if we could come
- 7 back and have the criteria revised.
- 8 MS. FISH: Legal counsel is advising me that we
- 9 need to spend a little time with this item, if we can go
- 10 back. We're thinking that we might -- if we add money to
- 11 it, we might have to go back for another NOFA.
- 12 We need to look at the NOFA that went out to
- 13 clearly define how that was interpreted because I don't
- 14 want to recommend that we change the rules. If the NOFA
- 15 went out a certain way, others might have applied the way
- 16 Resources did, and without spending more than just the
- 17 couple seconds that we have here, I would prefer that we
- 18 have the Legal Office look at how the NOFA was originally
- 19 noticed, if this list is consistent with that NOFA, and
- 20 then if not, come back with a different proposal to the
- 21 board that either recommends another NOFA or says that
- 22 this is appropriate the way it's been defined to you.
- 23 MS. TOBIAS: I think a continuation would be the
- 24 best idea. You know, I think that it's difficult -- and
- 25 we have run into this on a couple of different

- 1 advertisements where we've gone out on these where the --
- 2 where there's a misunderstanding, I guess is the best way
- 3 to put it, about what the requirements are. And in this
- 4 case what I think staff is dealing with is applications
- 5 and when they came in on a certain application, if
- 6 facilities, separate facilities know they're all under
- 7 the state university system applied separately, they were
- 8 put in separately. And if they came in together, they
- 9 were treated as one application and that the limit was
- 10 \$25,000.
- So I think what we need to do is go back, look
- 12 at this. The result could be anything from revising the
- 13 NOFA and doing maybe a very short readvertisement of this
- 14 to basically let people sort themselves back out and then
- 15 to see where the ranking comes in or to see whether we
- 16 can fix it or whether we recommend that you live with the
- 17 way this is and you can see what happens the next time.
- 18 Those are just the three most obvious things that come to
- 19 me, but I have to say at the moment I don't think we can
- 20 fix this up.
- 21 BOARD MEMBER MEDINA: How much time would we
- 22 require?
- MS. TOBIAS: I think we can come back at the
- 24 next meeting.
- 25 BOARD MEMBER MEDINA: Let's continue this to the

- 1 next meeting. Before we do so, we do have one more
- 2 speaker I do want to accommodate and that's Mr. Roger
- 3 Guzouski in regards to this item. Thank you.
- 4 Then after this speaker we will continue this
- 5 item until next month's meeting.
- 6 MR. GUZOUSKI: As one of the agencies or large
- 7 state facilities that's been awarded money under this
- 8 grant, I would actually encourage you to release that
- 9 money to us as soon as humanly possible. I think to
- 10 address some of the issues that have been raised here,
- 11 there has been some concern with all of the AB 57
- 12 regulations in terms of how people qualify, what's
- 13 included in that and I think it has raised some
- 14 legitimate issues.
- 15 However, speaking only for CSU Sacramento, the
- 16 money being released under this grant program is critical
- 17 to us expanding our recycling program at the university.
- 18 The grant money that we have requested is going very
- 19 distinctly for desk-side recycling containers and for
- 20 totable cardboard recycling containers.
- 21 Currently we have absolutely no cardboard
- 22 recycling program in any of our office buildings and we
- 23 have only a campus of roughly 2,500 staff. We have less
- 24 than 500 desk-side containers scattered across the entire
- 25 campus.

- What we have found is in the majority of our
- 2 buildings we have absolutely no way for staff to
- 3 effectively get paper from their desk to their central
- 4 recycling containers. I think to address some of your
- 5 concerns for future evaluations and future funding for
- 6 some of these types of programs, I think there are two
- 7 things that are really critical to remember with this.
- 8 One is that in defense of Mr. Moralez and the
- 9 staff here, AB 75 frankly has very little enforcement
- 10 teeth to it. As a state agency, as a large state
- 11 facility, us as a school looking at this, it's been very,
- 12 very difficult to get administration in and of themselves
- 13 to fund any aspect of our recycling program.
- 14 And frankly I know the Board has emphasized that
- 15 the legislature is paying very close attention to how
- 16 people respond to this, but let's face it. We've all
- 17 been in this for a long time and the legislature, the
- 18 Governor and every other office wants to support
- 19 education, and I think very seldomly someone is going to
- 20 refuse grant funding for a new science building, a new
- 21 music building or some other great educational endeavor
- 22 because we're at 23 percent instead of 25 percent or 46
- 23 percent instead of 50 percent. Our administrators have
- 24 been doing this long enough that they know this.
- 25 Frankly, about the only way that we have to

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- l expand some of these programs and invest the capital that
- 2 we have to improve these programs is through this kind of
- 3 grant funding. I know, speaking for myself, we've been
- 4 sort of in limbo for close to three months now, unable to
- 5 improve our program while we wait to hear back on this
- 6 grant application. We were delayed a month while the
- 7 Waste Board moved offices. Now we're hearing we may be
- 8 waiting another month on this.
- 9 Right now we're in the process where we're
- 10 generating about 100 tons of trash out of our office
- 11 buildings every month and about five tons of paper and
- 12 cardboard total. Frankly we're embarrassed by that
- 13 effort and we need this kind of capital to improve that
- 14 program, and I think further delays are going to ensure
- 15 that more and more waste is being discarded into our
- 16 landfills which is entirely I think what this legislation
- 17 and what this grant funding was hoping to prevent.
- 18 With that, I would encourage you to release this
- 19 funding to the schools that have passed this application
- 20 as soon as possible and perhaps for the remaining funding
- 21 to go back out and reevaluate how some of that should be
- 22 readministered.
- 23 With that, I would like to thank you all for
- 24 your time. And if you have any questions, please feel
- 25 free to ask.

- 1 BOARD MEMBER PAPARIAN: Can I clarify with
- 2 counsel? The concerns you have at this point, are they
- 3 with the remaining \$15,000 or with all of money?
- 4 MS. TOBIAS: Well, I guess if I understand this
- 5 correctly, what I'm hearing is that at least one of the
- 6 applicants has basically said that they think they're
- 7 entitled to the minimum \$25,000 for each of their agency
- 8 or each of the BDOs that's on their application. If so,
- 9 that substantially changes, if the Board agrees to that,
- 10 or if we can somehow determine that there was some kind
- 11 of ambiguity in the NOFA that we sent out, it
- 12 substantially changes the amount of money that is
- 13 available given that the difference in that \$181,000
- 14 versus the \$25,000.
- 15 So I think what we're trying to figure out is is
- 16 there more money, can we add more money in, and does that
- 17 take away from the kind of legitimacy or credibility of
- 18 the initial NOFA or do you want to treat -- we'll go back
- 19 over the criteria, and if it appears to us that there is
- 20 no ambiguity and that there was a mistake in the way that
- 21 they applied and that they're really subject to the
- 22 \$25,000 limit because they didn't read the application
- 23 criteria correctly.
- 24 So it seems to me that the whole thing is in
- 25 question and that it probably would not work to award

- 1 some of them unless you want to decide right now that
- 2 staff's interpretation of that Resources Agency
- 3 application was correct; that we said one application,
- 4 they put in one application; we gave them the limit, the
- 5 amount that was called for. And you could certainly do
- 6 that today.
- 7 MR. SCHIAVO: I just want to mention again, on
- 8 the eligibility it does spell out clearly what a state
- 9 agency is, what a large state facility is. That's also
- 10 been consistent with workshops that we conducted
- 11 throughout the state defining what those entities were
- 12 with over 600 attendees. So that has been pretty clear.
- The application itself, the information was
- 14 aggregated as though it was one application but the money
- 15 to be spent for multiple departments within that
- 16 application. So you couldn't treat it as multiple
- 17 applications the way it was structured.
- 18 So that was the difficulty that the review
- 19 committee had with that particular one. It came in as
- 20 one application. It looks like there was a
- 21 misunderstanding through the submittal, but the language
- 22 in the application and other documents is pretty clear as
- 23 far as what the -- distinguishing the differences between
- 24 those. I think the bigger issue is --
- 25 BOARD MEMBER MEDINA: I think because of all the

- 1 concerns that have been raised and the things that do
- 2 need to be clarified, my inclination is to continue this
- 3 to next month. I appreciate the concerns that have been
- 4 raised, but I think there's a lot of things to be sorted
- 5 out here.
- 6 With that, I want to thank staff for your
- 7 presentation and I'd like to move on to Item Number --
- 8 the court reporter needs a break, so we're going to take
- 9 a brief break before we come back and finish the
- 10 remainder of the items.
- 11 (Brief recess taken)
- 12 BOARD MEMBER MEDINA: If the Board could come
- 13 back to order please.
- 14 Item Number 25.
- 15 MR. SCHIAVO: Item Number 25 is discussion of
- 16 implementation of Senate Bill 2202, requirements for
- 17 report to the legislature. And this is an oral
- 18 presentation.
- 19 SB 2202 deals with some process items related to
- 20 the annual reporting process, the biennial review
- 21 process, as well as some items in regards to compliance
- 22 order process and a report to the legislature dealing
- 23 with the Disposal Reporting System and some other numeric
- 24 issues, as well as an added language extending the 50
- 25 percent compliance beyond the year 2000. So is goes on

- 1 forever as far as the 50 percent requirement.
- 2 making this presentation will be Cara Morgan and
- 3 Lorraine Van Kekerix.
- 4 BOARD MEMBER MEDINA: Thank you.
- 5 MS. MORGAN: Cara Morgan, Office of Local
- 6 Assistance.
- 7 SB 2202 required that the Board develop a model
- 8 Source Reduction and Recycling Element by July 1st, 2001.
- 9 We hoped to bring forward the Board agenda item which
- 10 will be bring forward the model Source Reduction and
- 11 Recycling Element to the Board hopefully in April of
- 12 2001. We plan on sending the draft model out for comment
- 13 to our constituents in February, get their comments back,
- 14 make any final revisions, and bring it to the Board.
- 15 SB 2202 also required the Board to develop
- 16 procedures for conferring with jurisdictions on annual
- 17 report review and for issuing notices of intent for
- 18 issuing compliance orders. In developing the proposed
- 19 procedures, we have received feedback from our
- 20 stakeholders.
- 21 Under SB 2202 the Board is required to complete
- 22 a preliminary annual report review within 120 days of
- 23 receipt of the annual report. The Board is required to
- 24 develop procedures for requesting additional information
- 25 and for conferring with jurisdictions on their annual

- 1 report review. Staff are estimating or planning to bring
- 2 forward to the Board the annual report procedures at the
- 3 January board meeting.
- 4 In addition to the annual report review, the
- 5 Board is required to follow a specified schedule and to
- 6 confer with jurisdictions regarding compliance orders.
- 7 We are planning on bringing to the Board the compliance
- 8 order policies and procedures or proposed procedures to
- 9 the Board in January.
- 10 At this time, I'll turn it over to Lorraine who
- 11 will cover the review of the regulations as well as the
- 12 working group.
- 13 BOARD MEMBER MEDINA: Thank you.
- 14 MS. VAN KEKERIX: My name is Lorraine Van
- 15 Kekerix. I'm with the Waste Analysis Branch.
- We need to take a look at SB 2202 and determine
- 17 whether regulations are needed. Staff has done a
- 18 preliminary review, which we are going to be confirming
- 19 with our Legal Office, and found that we do need to do
- 20 some simple changes to make sure that our regulations
- 21 conform with the changes in law.
- 22 For instance, there are a few places in our
- 23 existing regulations where it refers to meeting 50
- 24 percent only in the year 2000. So we need to say on and
- 25 after the year 2000. So we will be taking a look at

- 1 those and working with the Legal Office to come up with
- 2 those conforming reg changes.
- 3 2202 requires the Board to establish at minimum
- 4 a working group regarding disposal reporting, and based
- 5 on the work of the working group and recommendations
- 6 prepared by the working group, submit that report to the
- 7 legislature with changes and improvements. The report is
- 8 due on January 1st of 2002.
- 9 Staff believes that since this is a minimum
- 10 requirement, the Board could either choose to limit its
- 11 report to the legislature to the Disposal Reporting
- 12 System or the Board may want to broaden the report to
- 13 include disposal reporting as one part of the diversion
- 14 rate measurement system.
- 15 There are a number of diversion rate measurement
- 16 issues and they are not all related to the Disposal
- 17 Reporting System. The diversion rate measurement system
- 18 was developed in the 1990s. It used the best information
- 19 available at the time, but we have significant experience
- 20 since then and the Board has identified many issues.
- 21 The Board held a hearing on the Disposal
- 22 Reporting System in November of 1999, but some other
- 23 issues that the Board might want to take up in this
- 24 working group and report to the legislature would be the
- 25 adjustment method formula and the use of the adjustment

- 1 method over time.
- 2 There are a number of people that have developed
- 3 solutions that the Board might want to have used by
- 4 others. The law specifically requires that a working
- 5 group be convened, and the Board has convened several
- 6 working groups in the past. So I would like to tell you
- 7 a little bit about the way things have happened in the
- 8 past so we can get direction from you as to whether you
- 9 want to proceed this way.
- The working groups have been limited to a small
- 11 number of people that represented a wide spectrum of
- 12 interests. Jurisdictions and consultants to
- 13 jurisdictions, one advisor was assigned to each of our
- 14 working groups, the waste management industry had
- 15 representatives, environmental groups were represented,
- 16 and universities also were members of the working groups.
- 17 Because the number is limited and the topic was
- 18 of great interest to other people, anyone who was
- 19 interested in being an interested party could serve as a
- 20 reviewer. What happens in that case is they receive all
- 21 the information at the same time as the working group
- 22 members get the information and they funnel their
- 23 comments to the working group through members or staff.
- 24 That allows a larger number of people to participate more
- 25 actively but leaves the working group as a small enough

- 1 group size so that we can accomplish a lot in a short
- 2 time.
- 3 The working groups in the past have developed
- 4 recommendations for the Board, and the staff has brought
- 5 forward board agenda items. Those items contain the
- 6 working group recommendations, staff analysis of those
- 7 recommendations, and any additional staff
- 8 recommendations.
- 9 The staff recommends that the Board consider
- 10 reviewing diversion rate measurement system rather than
- 11 just focusing on the Disposal Reporting System. We could
- 12 have a Disposal Reporting System working group as well as
- 13 an adjustment method working group and a third working
- 14 group to focus on some alternatives to the existing
- 15 system. In this group we could look at some of the kinds
- 16 of things that Board Members have asked about such as the
- 17 pounds per person per day kind of rates and look at other
- 18 alternatives to what we currently are required to
- 19 measure.
- 20 Staff would say that if we have several working
- 21 groups, we would have need to have a group to synthesize
- 22 the ideas to come up with a workable system. As it
- 23 stands now, we have many parts to the system that all
- 24 have to work together. So if we have working groups that
- 25 are focused on more specifics of individual pieces of the

- 1 measurement system, we would need to have a synthesis
- 2 group to come up with a workable system and then we would
- 3 come forward to the Board with an agenda item containing
- 4 recommendations and staff analysis.
- 5 The proposed time line would be to start off the
- 6 process with public idea gathering workshops. Anyone
- 7 would be able to come to such a workshop if the Board
- 8 chooses to have them. Then establish working groups to
- 9 identify issues and develop solutions in the time frame
- 10 of March to early May, have all of that work completed in
- 11 May for the synthesis group to try to pull together a
- 12 workable system, and that would be made up of some
- 13 members of each of the working groups, and issue a draft
- 14 report for public review in the July time frame, have
- 15 public workshops on that draft in August, a revised
- 16 working group report in September, with Board
- 17 consideration of an agenda item in October. That would
- 18 give us sufficient time to get the report to Cal/EPA and
- 19 to the legislature by the January 1 time frame.
- 20 Throughout this in the past we have done
- 21 periodic updates on the various working groups at the
- 22 board meetings, and we would propose to do that
- 23 throughout the process.
- 24 Are there any questions?
- 25 BOARD MEMBER MEDINA: Mr. Eaton.

- 1 BOARD MEMBER EATON: Could you repeat what you
- 2 plan to bring back to us next month? Did you say you
- 3 were going to bring back some proposed --
- 4 MS. VAN KEKERIX: Right.
- 5 BOARD MEMBER EATON: And what are those?
- 6 MS. MORGAN: Next month we plan on bringing back
- 7 the annual report procedures and the compliance order
- 8 procedures as it relates to the schedule in conferring
- 9 with jurisdictions regarding notice of intent to issue
- 10 compliance orders. And we also plan to bring -- not in
- 11 January but at a later date -- the 1999/2000 biennial
- 12 review procedures.
- 13 BOARD MEMBER EATON: By the compliance order
- 14 you're just meaning the provisions of the Bill that
- 15 require us to provide the 90-day notice.
- MS. VAN KEKERIX: The notice, yes.
- 17 BOARD MEMBER EATON: Do you also have a
- 18 recommended procedure for meet and confer with this Bill?
- MS. VAN KEKERIX: Yes. Yes.
- 20 BOARD MEMBER EATON: What's your thinking on
- 21 that now?
- 22 MS. MORGAN: Right now.
- 23 BOARD MEMBER EATON: Right now. You guys act
- 24 that quick, I figure you got it all wired.
- MS. MORGAN: Well, we have met with

- 1 constituents. We're basing it basically on the
- 2 procedures that we have employed in the past where we do
- 3 meet with the jurisdictions well in advance of the
- 4 issuance of a compliance order, trying to work through
- 5 that order, try and set up as many opportunities for the
- 6 jurisdictions to make any necessary changes that they
- 7 need to make.
- 8 So it's -- I think the procedures are primarily
- 9 being clear with notification to the jurisdictions of
- 10 what the issues are in advance, in writing as well as in
- 11 meeting, following up those meetings with what the next
- 12 steps are. So really clearly laying out the whole
- 13 process for jurisdictions right up front, being clear on
- 14 what the issues are and how they can resolve the issues
- 15 and in what time frame they need to resolve those issues.
- 16 That's off the top of my head. I don't know if
- 17 that's what you were after.
- 18 BOARD MEMBER EATON: That would be with staff
- 19 and not Board Members or any part of the executive staff;
- 20 is that correct? That's your thinking right now.
- 21 MS. MORGAN: Right. We welcome your
- 22 feedback. We have spoken to constituents and received
- 23 feedback, and that appears to be what they were looking
- 24 for in this process.
- 25 BOARD MEMBER MEDINA: Thank you.

- 1 Is there any other comments? Is there any
- 2 action required on this?
- 3 We have one speaker, Ms. Yvonne Hunter.
- 4 MS. HUNTER: Thank you. Yvonne Hunter with the
- 5 League of Cities. We were the sponsor along with CSAQ of
- 6 the Bill.
- We've been in touch with Board staff and some
- 8 advisors about not only the processes that were outlined
- 9 today but as Cara said, the actual draft written
- 10 procedures. It certainly reflects the intent of the
- 11 Bill, what we were looking for.
- 12 I think frankly adding back on the working group
- 13 looking at the adjustment methodology is probably a good
- 14 idea because a couple things we've heard from
- 15 jurisdictions is while it's a very useful tool, in some
- 16 instances it does not necessarily reflect the trash
- 17 generated for the kind of companies that move in. And in
- 18 addition, as people begin to move towards buying things
- 19 on the internet, if you use sales -- and I think I talked
- 20 to Pat about this a while ago -- if you use sales tax as
- 21 an indicator of generation of trash, that could mask as
- 22 folks aren't paying sales tax in some areas. That could
- 23 mask the actual generation. So we need to take a look at
- 24 that.
- 25 But staff has been very forthcoming. We're

- 1 pleased with the direction it's going and we thank the
- 2 Board for moving on this so quickly.
- 3 BOARD MEMBER MEDINA: Thank you. If there's no
- 4 action required on this, thank you, staff, for your
- 5 presentation.
- 6 With that, we'll move on to Item Number 26.
- 7 MR. BLOCK: Good afternoon, Board Members.
- 8 Elliott Block with the Legal Office, here to make a quick
- 9 presentation on Item Number 26 which would be
- 10 consideration of adoption of the 2001 rulemaking calendar
- 11 for the Board.
- 12 Very briefly, state law requires that once a
- 13 year each state agency submit a list of proposed
- 14 rulemaking packages that they plan on proceeding with
- 15 over the next year, and the package that's before you as
- 16 attachment one of Item 26 was put together with input
- 17 from the various divisions of the Board.
- 18 A couple of important things to remember about
- 19 that calendar, although it does contain dates, projected
- 20 dates for noticing and for adoption and the like, the
- 21 Board is not bound by those particular dates. The
- 22 operative part of the statute just simply requires that
- 23 a -- that particular packages be listed. However, in
- 24 addition to that, the law does provide that an agency may
- 25 add to that list any packages that come up during the

- 1 year that they want to add that were not reasonably
- 2 anticipated, the words from the statute. In past years
- 3 we have in fact done that. We've added a few. And
- 4 emergency regulations are also exempt from the
- 5 requirement to be on that list.
- 6 Very briefly, the calendar that's in the package
- 7 has 22 -- excuse me. Last year's calendar had 22
- 8 rulemakings. 15 have been carried over from last year
- 9 with some revised dates. Six were adopted, one was
- 10 dropped, and there have been six new ones added to this
- 11 calendar. So there are 21 on the 2001 calendar.
- 12 At the briefing there was a question for some
- 13 more detail about the status of the packages that were on
- 14 the 2000 calendar, and on either late Thursday or early
- 15 Friday we distributed copies that were a more detailed
- 16 list of those. There were some copies on the back table.
- 17 I think there's still one or two back there.
- 18 With that, that's basically the presentation and
- 19 we request that you adopt the calendar so that we can
- 20 forward it on to OAL.
- 21 BOARD MEMBER MEDINA: Thank you.
- 22 Mr. Jones.
- 23 BOARD MEMBER JONES: Thanks, Mr. Medina. Just a
- 24 couple of issues.
- On the C&D regs, we have done an awful lot of

- 1 the work or you have done an awful lot of the work prior
- 2 to SB 515 that -- we were ready to adopt a package that
- 3 got convoluted because of those three C&D sites in San
- 4 Gabriel watershed. We're looking at June on this
- 5 calendar for the notice. Is -- am I misunderstanding?
- 6 Am I wrong to think that an awful lot of that work has
- 7 been done? We were ready to --
- 8 BOARD MEMBER EATON: I think phase one dealt
- 9 with one kind and phase two dealt with disposal. My
- 10 understanding is phase one is complete and ready to go.
- 11 So the issue is why are we waiting until June.
- 12 MR. BLOCK: I'll defer to the P&E Division to
- 13 answer that question.
- 14 MR. DE BIE: I think it comes down basically to
- 15 availability of resources to work on these reg packages
- 16 and still maintain the month-to-month workload that P&E
- 17 is required to cover.
- 18 Another aspect of that is the relationship to
- 19 the reg package and the study that we're involved in
- 20 relative to the mine disposal aspects, working with mines
- 21 and geology in trying to get a better handle on the
- 22 extent of the problem relative to inerts and C&D and the
- 23 mines.
- 24 BOARD MEMBER EATON: But that's phase two,
- 25 that's not phase one. Phase one I understand have

- 1 already been -- all the stakeholders have met. They
- 2 signed off. They're ready to go. That's my
- 3 understanding.
- 4 MR. DE BIE: Well --
- 5 BOARD MEMBER EATON: They should be distributed
- 6 and sent out. And phase two, which deals with mines,
- 7 deals with the disposal side of it, those are the ones
- 8 that are going to require the work.
- 9 MR. DE BIE: Much of the work on phase one,
- 10 which is the transfer processing aspect, had been
- 11 completed when we attempted to do this a year or so ago.
- 12 And so really what we need to do is get staff to a place
- 13 where they can start pulling those together, and I think
- 14 we would see it necessary to do additional informal work
- 15 with the stakeholders to be assured that they're still
- 16 fine with what had been proposed.
- 17 I'm getting a number of phone calls every week
- 18 from C&D processors, and it seems like the numbers and
- 19 types of operators out there are increasing and there's
- 20 different types of individuals involved. So I think
- 21 staff would need to do an additional informal outreach to
- 22 the stakeholders to make sure that these new individuals
- 23 that are coming into this area of the wastestream and
- 24 handling the wastestream are connected to what the
- 25 proposal is.

- 1 BOARD MEMBER JONES: And that could happen
- 2 before June, before the notice.
- 3 MR. DE BIE: That -- traditionally there is an
- 4 extensive informal process before we start the formal
- 5 process.
- 6 BOARD MEMBER JONES: Then one other question.
- 7 Is it time to look at the ADC application standards?
- 8 We've had an awful lot of discussion and maybe it's time
- 9 to just make sure that we're not abusing. I think it's
- 10 pretty interesting that some of the greenhouse gases
- 11 there's a lot of work being done and that greenhouse gas
- 12 is starting to dissipate when they put compost on top of
- 13 landfills, sort of acts like a biofilter after it's been
- 14 processed, but I don't think two feet of ADC as
- 15 intermediate cover is the same thing.
- 16 MR. WALKER: Scott Walker, P&E.
- 17 On the issue of ADC, that is listed as one of
- 18 the policy items that the Board will be reevaluating and
- 19 that we anticipate that will be within the next several
- 20 months that we would bring that to the Board and
- 21 consider -- potentially one of the options will be to
- 22 consider changes in the regulations.
- MR. BLOCK: We do have an item on the calendar.
- 24 There is an item, that general placeholder for revisions
- 25 to state minimum standards for various types of solid

- 1 waste operations and facilities, and we could either use
- 2 that, should the Board later in the year decide we want
- 3 to revise those, or it's the Board's option we could
- 4 certainly add another item to the list as a placeholder.
- 5 Either way.
- 6 I believe -- since at this point it's not clear
- 7 if we want to do those or not, I don't think there's a
- 8 reason we couldn't add it later in the year. It's your
- 9 choice.
- 10 BOARD MEMBER MEDINA: Board Members, what's your
- 11 preference on this item?
- 12 BOARD MEMBER JONES: Mr. Chairman.
- 13 BOARD MEMBER MEDINA: Mr. Jones and Mr. Paparian.
- 14 BOARD MEMBER JONES: I was just going to make a
- 15 motion --
- 16 BOARD MEMBER PAPARIAN: Go ahead and move it.
- 17 BOARD MEMBER JONES: -- But that's all right.
- 18 BOARD MEMBER PAPARIAN: I'll go ahead and move
- 19 Resolution 2000-472, approval of the 2001 annual
- 20 rulemaking calendar.
- 21 BOARD MEMBER JONES: I'll second.
- 22 BOARD MEMBER MEDINA: Thank you. We'll take the
- 23 roll on that please.
- 24 BOARD SECRETARY: Eaton.
- 25 BOARD MEMBER EATON: Aye.

- 1 BOARD SECRETARY: Jones.
- 2 BOARD MEMBER JONES: Aye.
- 3 BOARD SECRETARY: Medina.
- 4 BOARD MEMBER MEDINA: Aye.
- 5 BOARD SECRETARY: Paparian.
- 6 BOARD MEMBER PAPARIAN: Aye.
- 7 BOARD SECRETARY: Roberti.
- 8 BOARD MEMBER ROBERTI: Aye.
- 9 BOARD SECRETARY: Moulton-Patterson.
- 10 BOARD MEMBER MEDINA: Resolution 2000-472 has
- 11 been passed.
- 12 Next item is Item Number 27, which will be
- 13 continued.
- 14 BOARD MEMBER ROBERTI: Very good. Smart move.
- 15 (Laughter)
- 16 BOARD MEMBER MEDINA: We do have one speaker
- 17 that was now passed over for agenda Item Number 18, as
- 18 well as any members of the public that wish to make
- 19 comments at this time. Mr. Cory Smith still here?
- 20 With that, we'll move on to any members of the
- 21 public that wish to make any remarks at this time.
- 22 BOARD MEMBER EATON: I'm I guess a member of the
- 23 public. I just would like to make a comment. I wish
- 24 everyone happy holidays, merry Christmas and happy
- 25 Hanukkah.

1	STATE OF CALIFORNIA
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3	
4	I, Terri L. Emery, CSR 11598, a Certified
5	Shorthand Reporter in and for the State of California,
6	do hereby certify:
7	That the foregoing proceedings were taken
8	down by me in shorthand at the time and place named
9	therein and was thereafter transcribed under my
10	supervision; that this transcript contains a full, true
11	and correct record of the proceedings which took place
12	at the time and place set forth in the caption hereto.
13	
14	
15	I further certify that I have no interest
16	in the event of the action.
17	
18	
19	EXECUTED this 13th day of January, 2001.
20	
21	
22	
23	
24	Terri L. Emery
25	

Please note: These transcripts are not individually reviewed and approved for accuracy.	